

DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE,
THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS
BILL, FISCAL YEAR 1994

JUNE 24, 1993.—Committed to the Committee of the Whole House on the State of
the Union and ordered to be printed

Mr. SMITH of Iowa, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 2519]

The Committee on Appropriations submits the following report in
explanation of the accompanying bill making appropriations for the
Departments of Commerce, Justice, and State, the Judiciary, and
related agencies for the fiscal year 1994.

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

The budget estimates for the departments and agencies included in the accompanying bill are contained in the Budget of the United States for 1994 submitted on April 8, 1994 (H. Doc. 103-3), a budget amendment submitted on June 15, 1993 (H. Doc. 103-101), and in letters of transmittal from the International Trade Commission (dated April 8, 1993), the Legal Services Corporation (dated March 17, 1993), the Commission on Security and Cooperation in Europe (dated March 19, 1993), and the State Justice Institute (dated February 4, 1993). Each of these organizations has the authority to transmit its budget directly to the Congress.

The Committee recommends a total of \$22,770,994,000 in new budget authority for the departments and agencies in this bill. The recommendation is \$601,699,000 less than fiscal year 1993 enacted amounts and is \$1,972,083,000 below the request. The following table provides a comparison of the new budget authority and outlays recommended in this bill with the Committee's section 602(b) allocations for this bill:

(In millions of dollars)

	Section 602(b) allocation	Recommended in this bill	Recommendation under allocation
Budget authority:			
Mandatory	561	558	- 3
Discretionary	22,969	22,213	- 756
Total budget authority	23,530	22,771	- 759

(In millions of dollars)

	Section 602(b) allocation	Recommended in this bill	Recommendation under allocation
Outlays: ¹			
Mandatory	547	545	-2
Discretionary	23,156	23,156	.....
Total outlays	23,703	23,701	-2

¹ Includes outlays from prior years.

The Committee was faced with extremely difficult decisions in determining the funding levels for the various programs funded in this bill. As a result of the funding ceilings included in the 1990 Budget Summit Agreement the section 602(b) allocations for this bill are on average about 95 percent of the amount needed to provide the same level of services currently provided in fiscal year 1993. The section 602(b) allocations for the discretionary programs funded in this bill are \$1,213,000,000 in budget authority and \$1,274,000,000 in outlays below the amounts contained in the fiscal year 1994 budget requests.

The Committee believes that the funding provided for many of the agencies, commissions, departments, the Judiciary and for the bill as a whole is not adequate to provide the level of services and programs needed. In addition, in some revenue producing programs funded in the bill, where the receipts go to the general fund of the Treasury even though the cost of producing the revenue must be absorbed by the agency administering the program, the low level of resources available to these agencies will reduce total Government receipts to the general fund. Even in those instances where this situation results in a net loss of revenue to the Government, the restraints on the provision of new budget authority and outlays that have been placed on the Committee under the budget process do not permit a more adequate level of funding at this time.

The Committee recommendations for many accounts in the bill will not provide sufficient resources to maintain the current services level of funding. In addition, the Committee recommendations for a number of programs will be below the enacted levels for fiscal year 1993. While the Committee realizes that it will not be possible for some departments and agencies funded in the bill to avoid reductions-in-force or furloughs, the Committee expects the departments and agencies to take all necessary measures to minimize these possibilities and avoid disruptions in program operations and the delivery of services.

The following summaries describe, in general, the approach the Committee took in allocating the limited resources recommended in the bill. Detailed explanations of Committee actions are contained in the report under each appropriation account.

Mandatory Programs.—The Committee has included a total of \$558,392,000 in new budget authority in the bill for mandatory programs. This amount is \$2,870,000 below the budget request for these items.

Discretionary Programs.—The Committee has included a total of \$22,212,602,000 in new budget authority in the bill for discretionary programs. This amount is a decrease of \$248,567,000 from fiscal year 1993 enacted amounts, and a decrease of \$1,969,213,000 below the requests. The Committee recommendation provides 95 percent of the adjusted current services level or the budget request,

whichever was lower, for most of the appropriation accounts for the departments and agencies funded in this bill. However, the Committee has made adjustments and changes in a limited number of the accounts in order to provide for some additional funds for certain very high priority programs or programs which are either cyclical or where a special circumstance applies. The following domestic programs were increased above the level permitted by the overall formula:

Department of Justice—agencies involved in the war on drugs and crime (Organized Crime Drug Enforcement, FBI, DEA, INS, the Marshals, Support of U.S. Prisoners, the Federal Prison System, and crime prevention (Justice Assistance)).

Department of Commerce—the National Institute of Standards and Technology's Core Research, Measurements, and Standards Programs, and external Industrial Technology Services grants; the National Oceanic and Atmospheric Administration's National Weather Service's Station staffing and modernization program, weather satellite cyclical replacement program, National Marine Fisheries Service Research and Development programs and coastal preservation programs; the National Telecommunications and Information Administration's Salaries and Expenses and information infrastructure grants; the International Trade Administration; the Economic Development Administration's economic development assistance programs; and General Administration of the Department.

The Judiciary—Fees of Jurors, Defender Services, Salaries and Expenses of the Courts of Appeals, District Courts, and other Judicial Services, and the United States Court of Appeals for the Federal Circuit.

Small Business Administration—Salaries and Expenses and Section 7(a) Business Loan Guarantees.

Other Related Agencies—Legal Services Corporation, Equal Employment Opportunity Commission, Federal Communications Commission, the Office of the United States Trade Representative, and the Commission on Immigration Reform.

The Committee recommendation, in general, holds most international affairs programs funded in this bill to 95 percent of adjusted current services levels. The recommendation provides for amounts above this level for the United States Information Agency's Salaries and Expenses account and the Arms Control and Disarmament Agency.

The following table summarizes, for each department and related agency, the amounts recommended in the bill compared with the fiscal year 1993 enacted amounts and budget estimates presented for fiscal year 1994:

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994**

Agency and item (1)	Appropriated, 1993 (enacted to date) (2)	Budget esti- mates, 1994 (3)	Recommended in bill (4)	Bill compared with appro- priated, 1993 (5)	Bill compared with budget estimates, 1994 (6)
Title I					
Department of Justice.....	\$9,661,372,000	9,839,212,000	9,389,351,000	-272,021,000	-449,861,000
Related Agencies:					
Commission on Civil Rights.....	7,776,000	7,923,000	7,565,000	-211,000	-358,000
Equal Employment Opportunity Commission.....	222,000,000	234,845,000	230,000,000	+8,000,000	-4,845,000
Federal Communications Commission.....	128,500,000	129,889,000	129,889,000	+1,389,000	.....
Federal Maritime Commission.....	18,300,000	19,450,000	18,383,000	+83,000	-1,067,000
Federal Trade Commission.....	69,650,000	71,740,000	69,740,000	+90,000	-2,000,000
National Commission to Support Law Enforcement.....	.....	.....	500,000	+500,000	+500,000
Securities and Exchange Commission.....	127,235,000	57,856,000	57,856,000	-69,379,000	.....
State Justice Institute.....	13,550,000	20,000,000	13,550,000	.....	-6,450,000
Title II					
Department of Commerce.....	3,088,731,000	3,575,936,000	3,247,962,000	+159,231,000	-327,974,000
Title III					
The Judiciary.....	2,474,337,000	3,164,560,000	2,791,385,000	+317,048,000	-373,175,000
Title IV					
Related Agencies:					
Maritime Administration.....	564,236,000	380,081,000	376,423,000	-187,813,000	-3,658,000
Christopher Columbus Quincentenary Jubilee Commission.....	200,000	.....	.....	-200,000	.....

Commission on Agricultural Workers.....	578,000	1,452,000	.....	.....	-578,000	.....
Commission on Immigration Reform	300,000	1,452,000	.....	900,000	+600,000	-552,000
Commission on Security and Cooperation in Europe.....	1,102,000	1,099,000	.....	1,047,000	-55,000	-52,000
Competitiveness Policy Council	1,223,000	1,200,000	.....	1,140,000	-83,000	-60,000
Marine Mammal Commission	1,260,000	1,290,000	.....	1,226,000	-34,000	-64,000
Martin Luther King, Jr. Federal Holiday Commission.....	300,000	302,000	.....	300,000	.....	-2,000
Office of the United States Trade Representative.....	19,992,000	20,143,000	.....	21,318,000	+1,326,000	+1,175,000
Small Business Administration.....	835,277,000	693,061,000	.....	751,948,000	-83,329,000	+58,887,000
Thomas Jefferson Commemoration Commission	200,000	200,000	.....	62,000	-138,000	-138,000
Legal Services Corporation.....	357,000,000	525,515,000	.....	400,000,000	+43,000,000	-125,515,000
Department of State.....	4,377,417,000	4,624,199,000	.....	4,047,916,000	-329,501,000	-576,283,000
Related Agencies:						
Arms Control and Disarmament Agency	46,500,000	62,500,000	.....	47,279,000	+779,000	-15,221,000
Board for International Broadcasting	220,000,000	220,000,000	.....	34,643,000	-185,357,000	-185,357,000
Commission for the Preservation of America's Heritage Abroad	200,000	200,000	.....	200,000	.....	.....
International Trade Commission.....	44,852,000	45,416,000	.....	44,391,000	-461,000	-1,025,000
Japan - United States Friendship Commission.....	1,250,000	1,250,000	.....	1,250,000	.....	.....
United States Information Agency	1,164,105,000	1,228,766,000	.....	1,084,770,000	-79,335,000	-143,996,000
Scorekeeping adjustments	-74,750,000	-185,008,000	.....	.....	+74,750,000	+185,008,000
Grand total, fiscal year 1994	23,372,693,000	24,743,077,000	.....	22,770,994,000	-601,699,000	-1,972,083,000

INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of rule XI of the House of Representatives requires that each committee report accompanying a bill or resolution contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. In accordance with this requirement, it is the opinion of the Committee that enactment of this bill would not have an inflationary impact on prices and costs in the operation of the national economy.

The total amount recommended in the bill is \$22,770,994,000 in new budget authority for the departments, agencies and commissions considered by the Committee. Considering the diversity of the programs funded in this bill, the Committee has concluded that there is no inflationary impact on prices and costs in the operation of the national economy.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 602(b) of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

(In millions of dollars)

	Section 602(b) allocation	Recommended in this bill
Budget authority:		
Mandatory	561	558
Discretionary	22,969	22,213
Total budget authority	23,530	22,771
Outlays: ¹		
Mandatory	547	545
Discretionary	23,156	23,156
Total outlays	23,703	23,701

¹ Includes outlays from prior years.

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344) as amended, the following table contains five-year projections of the outlays associated with the budget authority provided in the accompanying bill:

Budget authority	<i>Millions</i> 22,771
Outlays:	
1994	17,312
1995	3,591
1996	1,340

1997	<i>Millions</i> 472
1998 and future years	64

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), the new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments are as follows:

Fiscal year 1994 new budget authority	<i>Millions</i> 1,111
Fiscal year 1994 outlays resulting therefrom	330

PROGRAMS, PROJECTS, AND ACTIVITIES

During the fiscal year 1994, for purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177), as amended, the following information provides the definition of the term "program, project, and activity" for departments and agencies under the jurisdiction of Commerce, Justice, State, and Judiciary, and Related Agencies Subcommittees of the House and Senate. The term "program, project, and activity" shall include the most specific level of budget items identified in the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act of 1994, as passed the House and the House report accompanying said Act.

In implementing any possible Presidential order, departments and agencies shall apply the percentage reduction required for fiscal year 1994 pursuant to the provisions of Public Law 99-177 to each program, project, activity and subactivity specified in the budget justification documents submitted to the Committees on Appropriations of the House and Senate in support of the fiscal year 1994 budget estimates, as amended, for such departments and agencies, as modified by Congressional action. In addition, the departments and agencies, in implementing the Presidential order, shall apply the percentage reduction required for fiscal year 1994 to each grantee of such department or agency as applicable. In addition, the departments and agencies in implementing the Presidential order, shall not: (1) eliminate any program, project or activity; (2) reorder priorities or funds; or (3) initiate any program, project or activity that was not funded in the fiscal year 1994 Appropriations Act. However, for purposes of program execution, these departments and agencies may propose reprogrammings between programs, projects and activities pursuant to the provisions of the Committee's reprogramming procedures after they implement the reductions required under the Balanced Budget Act.

REPROGRAMMINGS, REORGANIZATIONS, AND RELOCATIONS

The House and Senate reports accompanying the appropriations bills for the Departments of Commerce, Justice, and State, the Judiciary, and the Related Agencies for several years have contained sections concerning the reprogramming of funds between programs or activities. This matter is addressed in section 605 of the General Provisions contained in the accompanying bill.

The Committee expects each department and agency to follow closely the reprogramming procedures listed below which are similar to provisions that applied in statute during fiscal year 1993:

The Committee desires and expects that the Chairman of the Subcommittee on the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies will be notified by letter a minimum of 15 days prior to—

(1) Reprogramming of funds, whether permanent or temporary, in excess of \$500,000 or 10 percent, whichever is less, between programs or activities. This provision is also applicable in cases where several activities are involved with each receiving less than \$500,000. In addition, the Committee desires to be notified of reprogramming actions which are less than these amounts if such actions would have the effect of committing the agency to significant funding requirements in future years.

(2) Increasing funds or personnel by any means for any project or activity for which funds have been denied or restricted.

(3) Creation of new programs, offices, agencies or commissions or substantial augmentation of existing programs, offices, agencies or commissions.

(4) Relocation of offices or employees.

(5) Reorganization of offices, programs, or activities.

In addition, the Committee desires and expects any department or agency funded in the accompanying bill which is planning to conduct a reduction-in-force to notify the Committee by letter 30 days in advance of the date of the proposed personnel action.

The Committee also expects that any items which are subject to interpretation will be reported.

RELATIONSHIP WITH BUDGET AND COMPTROLLER'S OFFICES

Through the years, the Appropriations Committee has channeled most of its inquiries and requests for information and assistance through the budget offices or comptroller organizations of the various departments, agencies, commissions and the Judiciary. The Committee has often pointed out the natural affinity and relationship between these organizations and the Appropriations Committee which makes such a relationship imperative. The Committee reiterates its position that while it always reserves the right to call upon all organizations in the departments, agencies, commissions and the Judiciary for information and assistance, the primary conjunction between the Committee and these entities must be through the budget offices and comptroller organizations.

The Committee appreciates all of the assistance received from each of the departments, agencies, commissions and the Judiciary during this past year. The workload generated in the budget process is large and growing, and therefore, a positive, responsive relationship between the Committee and the budget and comptroller offices is absolutely essential to the appropriations process of the United States Government.

FTE REDUCTIONS

The Committee supports the Administration's efforts to reduce the overall level of Federal employment through a 4 percent reduc-

tion in the number of full-time equivalent (FTE) positions over the next three fiscal years. The Committee expects the departments, agencies, and commissions funded in this bill to make every effort to achieve FTE reductions by eliminating duplicative functions, reducing administrative overhead, and achieving management savings. However, the Committee is concerned that FTE reductions are being applied to agencies or programs funded from the collection of fees. In providing the authority to an agency to charge fees to individuals, Congress intends and expects that the agency will use those fees to fund the services being provided by the agency for those individuals. For example, aliens applying for naturalization pay a fee to reimburse the Immigration and Naturalization Service for the cost of processing the application. The Committee believes that it is inappropriate to reduce FTE funded from fee accounts arbitrarily, since any resulting "savings" will **not** reduce the deficit, but will only reduce the level of service provided to individuals who pay the fees. The Committee expects all agencies receiving offsetting fee collections to be allowed to hire as many staff as can be funded within the amount of fees collected in order to provide necessary services for those programs funded by such fees.

INCONSISTENCIES IN FORMULATING FISCAL YEAR 1994 BASE AMOUNTS

The Committee is concerned about the lack of uniform application of budget formulation principles in developing the fiscal year 1994 base budgets for the various departments and agencies, commissions and the Judiciary that are funded in this bill. The committee's review of each of the budget requests has disclosed an inconsistent application of basic budget formulation principals among the various departments, agencies, commissions, and the Judiciary. For example, some agencies treated the Administration's proposed FTE and administrative reductions as adjustments in arriving at a base while other agencies treated these proposals as program reductions. In another example, the United States Information Agency requested funding for expanded exchange programs in the Newly Independent States (NIS), which were funded during fiscal year 1993 by a transfer from the Agency for International Development, as an adjustment to arrive at the fiscal year 1994 base. In contrast, the Department of Commerce requested funding for expanded activities in the NIS, which were also funded in fiscal year 1993 by a transfer from the Agency for International Development, as a program increase. In addition, the Judiciary has used its own principals and procedures to develop its fiscal year 1994 base. (The Committee addresses this issue in the Judiciary section of this report.) The Committee requests that the Office of Management and Budget review its budgetary formulation procedures and undertake a much greater effort at coordinating the development of the base budgets for the departments, agencies, commissions, and the Judiciary funded in this bill so that these disparities will not occur in future years.

GOVERNMENT SECURITY CLASSIFICATION RULES AND PROCEDURES

The Committee supports the President's decision to establish a task force to conduct a review of the United States Government security classification rules and procedures. The Committee expects this effort to produce a comprehensive post-Cold War reform plan that addresses the current problem of over-classification, which exacts excessive costs both in dollars and in the ability of a democratic society to function. The Committee further expects that the new security classification policies and practices will be reflected as savings in future budget requests, and requests and expects the Departments of Commerce, Justice, and State to submit reports by March 31, 1994, that provide: (1) an estimate of the total amount of funds spent for fiscal year 1993 and an estimate of expenditures for fiscal year 1994 on all security classification-related activities including, but not limited to, physical, personnel, and document security, (2) an estimate of the number of personnel assigned within each agency to such security activities, and (3) a plan to reduce expenditures for classifying information and for keeping information classified, which shall include a specific expenditure-reduction goal for fiscal year 1995.

TITLE I—DEPARTMENT OF JUSTICE AND RELATED AGENCIES

DEPARTMENT OF JUSTICE

The Committee recommends \$9,389,351,000 in new budget (obligational) authority in the accompanying bill for the Department of Justice for fiscal year 1994. This amount is \$449,861,000 below the total budget request for fiscal year 1994 and \$272,021,000 less than the current year appropriation.

War on Drugs and Crime.—The Committee has attempted to be as supportive as possible of the Administration's request to continue the war on drugs and crime. Unfortunately, fiscal constraints imposed by the budget process did not allow the Committee to fund all of the Department of Justice's requested increases.

In general, the recommendation provides Justice Department agencies the lower of 95 percent of adjusted current services (the amount necessary to maintain fiscal year 1993 levels of operation) or their fiscal year 1994 request. The Committee believes several accounts funding national drug and law enforcement efforts should receive special consideration to the extent possible under the restraints imposed by the budget process. The following accounts were provided amounts above the aforementioned level: Office of Justice Programs, Justice Assistance; U.S. Marshals Service; Support of U.S. Prisoners; Organized Crime Drug Enforcement; Federal Bureau of Investigation; Drug Enforcement Administration; Immigration and Naturalization Service; and Federal Prison System, Salaries and Expenses and Buildings and Facilities.

Mandatory Minimum Sentences.—The Committee recognizes that the increased use of mandatory minimum sentences, coupled with the increased number of Federal crimes, has placed a great strain on Federal criminal justice resources in recent years. In particular, mandatory minimum sentences have caused a huge increase in de-

mand for scarce prison space. We commend Attorney General Reno for her recognition of this problem and for her call to revisit the policy judgments underlying mandatory minimum sentences, and we urge her to continue her work on this important issue.

JUSTICE ASSISTANCE

The Committee recommends \$650,000,000 in new budget (obligational) authority for fiscal year 1994 for the various law enforcement assistance, research and statistics programs of the Office of Justice Programs (OJP). The recommended amount is \$15,652,000 below the budget request for fiscal year 1994 but is \$10,900,000 above 95 percent of adjusted current services, and \$15,299,000 less than the current year appropriation.

The Committee recommendation provides funding for Justice Assistance programs as follows:

OFFICE OF JUSTICE PROGRAMS—JUSTICE ASSISTANCE

(In thousands of dollars)

Program/Activity	Fiscal year—		Committee recommendation
	1993 enacted	1994 request	
National Institute of Justice	\$22,995	\$22,995	\$22,995
Bureau of Justice Statistics	21,373	21,373	21,373
Emergency Assistance			
Missing Children	8,471	5,971	6,621
Missing Alzheimer Patient Alert	(500)	(500)	(650)
Regional Information Sharing System	14,491	14,491	14,491
Management and Administration	21,669	25,822	25,820
Subtotal	88,999	90,652	91,300
Juvenile Justice Programs:			
Juvenile Justice/Delinquency Prevention (JJD) Act:			
Title II:			
Parts A, B, and C	73,000	73,000	93,000
Part D—Youth Gangs	4,000	4,000	6,000
Part G—Juvenile Mentoring			2,000
Title V:			
Delinquency Prevention Grants			22,000
Prior year unobligated balances	- 1,200		
New Budget Authority—JJD	75,800	77,000	123,000
Victims of Child Abuse Act:			
Improve Investigation/Prosecution	1,500	1,500	3,600
Court Appointed Special Advocates	(2,000)	(2,000)	4,500
Child Abuse Training	500	500	600
Subtotal, Victims of Child Abuse Act	2,000	2,000	8,700
Total, Juvenile Justice	77,800	79,000	131,700
State and Local Law Enforcement Grants:			
Part D—Management and Administration	2,000		
Part E—Edward Byrne Memorial Grants	473,000	481,000	371,000
NCIC 2000	21,000	13,000	13,000
DC/Metro Task Force	(2,000)	2,000	2,000
State/local overtime assistance	(16,000)	(16,000)	16,000
Community policing			25,000
Total, State and Local Law Enforcement	496,000	496,000	427,000
Mariel Cubans	2,500		
Total, new budget authority	665,299	665,652	650,000

NATIONAL INSTITUTE OF JUSTICE

The Committee recommendation provides the budget request of \$22,995,000 for the National Institute of Justice for fiscal year 1994, which is the same amount that was appropriated for this program in fiscal year 1993.

BUREAU OF JUSTICE STATISTICS

The Committee recommendation provides the budget request of \$21,373,000 for the Bureau of Justice Statistics for fiscal year 1994, which is the same amount that was appropriated for this program in fiscal year 1993.

EMERGENCY ASSISTANCE

The Committee recommendation provides no new budget authority for the Emergency Assistance program, as requested by the Department.

MISSING CHILDREN

The Committee recommendation provides \$6,621,000 for the Missing Children program for fiscal year 1994. The Committee understands that \$2,000,000 in prior year unobligated balances for this program will carry over into fiscal year 1994, making a total of \$8,621,000 available for Missing Children programs in fiscal year 1994.

Included in this amount is not less than \$650,000 to continue funding for the Missing Alzheimer Patient Alert program.

REGIONAL INFORMATION SHARING SYSTEM

The Committee recommendation provides the budget request of \$14,491,000 for fiscal year 1994 for the Regional Information Sharing System (RISS), which is the same amount that was appropriated for this program in fiscal year 1993.

STATE AND LOCAL LAW ENFORCEMENT ASSISTANCE

The Committee recommends a total of \$427,000,000 for fiscal year 1994 for the following programs which provide assistance to State and local governments in their drug control and other law enforcement efforts.

Edward Byrne Memorial State and Local Law Enforcement Assistance Programs.—The Committee recommendation provides \$371,000,000 for the various programs authorized under Part E of the Omnibus Crime Control and Safe Streets Act of 1968, as follows.

Formula Grants.—\$306,000,000.

Discretionary Grants:

(Chapter A) Grants to Public/Private Entities:

The recommendation provides a total of \$50,000,000, the authorized amount for discretionary grants to public or private agencies and nonprofit organizations, for educational and training programs, technical assistance, improvement of State criminal justice systems, and demonstration projects of a multijurisdictional nature. Within the amount provided for these discretionary grants, the

Committee expects the Bureau of Justice Assistance (BJA) to provide:

- \$2,800,000 for the National Crime Prevention Council to continue the National Citizens Crime Prevention Campaign (McGruff),
- \$1,200,000 to continue the Drug Abuse Resistance Education (DARE) program,
- \$2,800,000 for the Organized Crime Narcotics (OCN) Program to continue to support regional organized crime task forces in order to foster improved Federal, State and local cooperation,
- \$2,800,000 for the Financial Investigations (FINVEST) Program for continuation of ongoing FINVEST programs and for expansion into new projects,
- \$650,000 to SEARCH Group, Inc. to continue the National Technical Assistance Program which provides support to State and local criminal justice agencies to improve their use of computers and information technology.

The Committee understands that the Department plans to allocate no less than \$6,700,000 for neighborhood and community-oriented policing projects not involved in the "Weed and Seed" program. The Committee believes that national organizations (such as the National Crime Prevention Council's Community Drug Abuse Prevention Initiatives, the Eisenhower Foundation's National Neighborhood Crime and Drug Abuse Prevention Program, the National Training and Information Center's Community Responses to Drug Abuse, and the National Association of Town Watch) have been instrumental in establishing successful community policing programs throughout the nation. The Committee expects the Bureau of Justice Assistance (BJA) to continue to use the expertise developed by these national organizations in establishing new and continuing existing community-oriented policing projects.

(Chapter B) Correctional Options Grants:

The recommendation provides a total of \$15,000,000 for discretionary grants to provide for correctional options (including the cost of construction) that provide alternatives to traditional modes of incarceration and offender release programs, to be allocated as follows:

- \$12,000,000 for grants to public agencies (Sec. 515(a)(1)),
- \$1,500,000 for grants to private nonprofit organizations (Sec. 515(a)(2), and
- \$1,500,000 for grants to public agencies to establish boot camp prisons (Sec. 515(a)(3))

Special Discretionary Grants.—The Committee recommendation provides \$56,000,000 for Special Discretionary Grants, as follows:

- NCIC 2000.—The Committee recommendation provides \$13,000,000, the amount requested by the Department, for continued funding for the modernization of the National Crime Information Center (NCIC).
- Washington Metropolitan Area Drug Enforcement Task Force.—The Committee recommendation provides \$2,000,000, the amount requested by the Department, for continued funding for the Washington Metropolitan Area Drug Enforcement Task Force. This program has been funded at this amount for the past two years from the Special Forfeiture Fund.

- State and local overtime assistance payments.—The Committee recommendation provides \$16,000,000 for continued payments to State and local agencies for overtime costs incurred as a result of their participation in joint Federal/State task forces. This is the same amount that was provided in fiscal year 1993 under the Edward Byrne discretionary grant program.
- Community Policing.—The Committee recommendation provides \$25,000,000 for grants to State and local governments to improve cooperative efforts between law enforcement agencies and the community by placing more officers on the streets and employing new, innovative techniques to prevent crime.

Within the overall amounts recommended herein for discretionary grants, the Committee expects the Bureau of Justice Assistance (BJA) to examine each of the following proposals, to provide grants if warranted, and to submit a report to the Committee on its intentions for each proposal:

- The City of Opa-Locka, Florida seeks a grant to establish a crime watch program in an area which has substantial numbers of economically disadvantaged people and a major crime problem.
- The Ohio Governor's Office of Criminal Justice Services seeks a grant to evaluate various community correctional alternative models systematically. This evaluation will be used to develop a spectrum of community sanctions whereby local authorities can rationally and equitably match offenders with appropriate alternatives to incarceration.
- The Ohio Department of Rehabilitation and Correction seeks a grant to develop a model information system to cope with the threat to the orderly operation and safety of Ohio prisons due to increased gang activity.
- Fairfax County, Virginia seeks a grant to establish a regional Treatment Alternatives to Street Crime program in Northern Virginia that would link the criminal justice and drug treatment programs of several jurisdictions in the Washington Metropolitan Region.
- Genessee County, Michigan seeks a grant for their Comprehensive Gang Initiative. This initiative provides community involvement, policing and counseling to combat the problem of gang violence and drug dealing.
- Lamar University in Orange, Texas, working in close cooperation with State and County officials, seeks a grant to construct a state-of-the-art instructional facility for criminal justice, drug treatment and correctional education programs servicing five current and proposed Federal, State and County prison facilities in Southeast Texas. These programs will provide a broad range of innovative, specially-tailored pre-employment and continuing education services to the approximately 4,000 guards, treatment personnel, health care providers and managers expected to be employed by the nearby correctional facilities.
- The Onondaga County, New York District Attorney's Office seeks a grant to establish an alternative drug treatment program that would offer non-violent drug offenders an alternative to incarceration.

- San Juan County, New Mexico seeks a grant to establish an incarceration and treatment facility to provide an alternative to incarceration of individuals convicted for driving while under the influence (DWI).

JUVENILE JUSTICE PROGRAMS

The Committee recommends a total of \$131,700,000 for fiscal year 1994 for grants and administrative expenses for Juvenile Justice Programs.

Juvenile Justice and Delinquency Prevention (JJDP) Act, Title II.— The Committee recommendation provides \$101,000,000 for the various programs authorized under title II of the JJDP Act as follows:

(Part A) Management & Administration/Federal Effort.—\$4,200,000.

(Part B) Formula Grants.—\$65,550,000.

(Part C) Discretionary Grants.—\$23,250,000. Within the amount provided for discretionary grants, the Committee expects the Office of Juvenile Justice Programs to provide:

- \$550,000 to carry out the provisions of section 241(f) of the JJDP Act to continue financial and technical assistance to an organization representing the State Advisory Groups (SAGs).

- \$100,000 to an organization representing the State Advisory Groups (SAGs) to continue an information center for SAGs which will gather and publicize detailed information on programs which have demonstrated success in one or more states.

- \$3,500,000 for Law-Related Education (LRE) programs.

- \$2,300,000 for continuation of a grant to the National Council of Juvenile and Family Courts to provide continuing legal education in family and juvenile law.

- \$500,000 for a grant to the National Network of Children's Advocacy Centers to continue technical assistance and training.

(Part D) Youth Gangs.—\$6,000,000 to expand this program which provides grants to public and private nonprofit organizations to prevent and reduce the participation of at-risk youth in the activities of gangs that commit crimes. Included in this amount is \$600,000 for the Teens, Crime and the Community program, a nationally-based program designed to reduce the high rate of teen drug abuse, delinquency and victimization.

(Part G) Juvenile Mentoring Program (JUMP).—\$2,000,000. The Committee recommendation provides \$2,000,000 for a new grant program which seeks to reduce juvenile delinquency, improve academic performance, and reduce the drop-out rate among at-risk youth through the use of mentors. JUMP brings together young people in high crime areas with law enforcement officers and other responsible adults who are willing to serve as long-term mentors.

Juvenile Justice and Delinquency Prevention (JJDP) Act, Title V: The Committee recommendation provides \$22,000,000 for a new delinquency prevention grant program authorized under Title V of the JJDP Act. Under Title V, these grants are transmitted through the State Advisory Groups to units of general local government for delinquency prevention programs and activities for at-risk youth.

Within the amounts appropriated for title II and title V of the JJDP Act, the Committee expects the Office of Juvenile Justice and

Delinquency Prevention (OJJDP) to examine each of the following proposals, to provide grants if warranted, and to submit a report to the Committee on its intentions for each proposal:

- The State of New York seeks a grant to expand the Jackie Robinson Center (JRC) for Physical Culture to eleven new sites. JRC is a comprehensive program targeting at-risk youth which provides education, sports and counseling services.
- The City of San Francisco Juvenile Probation Department seeks second year funding for continuation of a joint project with the Log Cabin Honor Ranch. This project provides education and training opportunities for at-risk youth.
- The State of Florida seeks a grant to expand its P.A.C.E. Center for Girls, Inc. to several new sites. P.A.C.E. provides a juvenile judge with an alternative to incarcerating at-risk teenage girls arrested for status and minor offenses.
- Parents Anonymous, Inc. seeks a grant to expand its national network of state and local organizations which seek to reduce juvenile delinquency through family self-help groups. The main focus of this program is to stop and prevent child abuse and neglect throughout the country.

In addition, the Committee believes that OJJDP should strongly encourage States to avoid duplication in implementing delinquency prevention programs. Programs and services of nationally recognized organizations, such as "Boys and Girls Clubs of America" and "Just Say No, International", should be utilized whenever possible, especially in public housing projects.

Victims of Child Abuse Act.—The Committee recommendation provides \$8,700,000 for the various programs authorized under the Victims of Child Abuse Act, as follows:

(Subtitle A) Improve Investigations and Prosecutions:

- \$500,000 to establish Regional Children's Advocacy Centers, as authorized by section 213 of the Victims of Child Abuse Act.
- \$1,500,000 to establish local Children's Advocacy Centers, as authorized by section 214 of the Victims of Child Abuse Act.
- \$1,600,000 for a grant for specialized technical assistance and training programs to improve the prosecution of child abuse cases, as authorized by section 214a of the Victims of Child Abuse Act.

(Subtitle B) Court Appointed Special Advocates (CASA):

- \$1,000,000 for a grant to the National Court Appointed Special Advocates (CASA) program for training and technical assistance, as authorized by section 217(b)(1) of the Victims of Child Abuse Act.
- \$3,500,000 for grants to expand at the local level the nationwide CASA program, as authorized by section 217(b)(2) of the Victims of Child Abuse Act.

(Subtitle C) Child Abuse Training:

- \$600,000 for a grant to develop model programs to improve the judicial system's handling of child abuse cases, as authorized by section 223 of the Victims of Child Abuse Act.

MANAGEMENT AND ADMINISTRATION

The Committee recommendation provides a total of \$29,727,000 and 343 FTE for the management and administration (M&A) of the Office of Justice Programs, as follows:

Juvenile Justice Programs, M&A	3,907,000
Other Programs	25,820,000
Total	29,727,000

PUBLIC SAFETY OFFICERS BENEFITS

The Committee recommendation includes the requested language for death benefits under the Public Safety Officers Benefits program for fiscal year 1994, which will fully fund anticipated payments. This program provides a death benefit payment to eligible survivors of Federal, State and local public safety officers whose death was the direct and proximate result of a traumatic injury sustained in the line of duty.

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

The Committee recommends \$117,196,000 (95 percent of adjusted current services) for General Administration for fiscal year 1994. This amount is \$193,000 less than the request, but is \$1,267,000 more than the current year appropriation. This account funds the development of policy objectives and the management of the Department. In addition to the management and administrative functions of the Department, this account also funds two very important programs, the Executive Office for Immigration Review and the Office of the Pardon Attorney.

The Committee also recommends bill language, similar to that included in previous fiscal years, making available until expended, up to \$3,317,000 of this appropriation for the Facilities Program 2000.

OFFICE OF INSPECTOR GENERAL

The Committee recommends \$30,898,000 (95 percent of adjusted current services) for the Office of Inspector General for fiscal year 1994. This amount is the same as the request, and is \$276,000 more than the current year appropriation.

The Committee recommendation assumes that the Inspector General will continue to receive full reimbursement for services provided to the U.S. Trustees, the Environmental Protection Agency, and the Immigration and Naturalization Service, and for audits of the various non-appropriated accounts administered by the Department.

The Committee also recommends bill language, similar to that included in previous fiscal years, making (1) up to \$10,000 of this appropriation available for emergencies of a confidential manner; and (2) funds available for the acquisition of motor vehicles.

QUANTICO TRAINING CENTER

The Committee recommendation provides no new budget authority for the Quantico Training Center for fiscal year 1994, as requested by the Department. The Committee agrees that construction of the expanded facilities at Quantico should be delayed pending a reexamination of the need for additional training space for the DEA and FBI.

WEED AND SEED PROGRAM FUND

The Committee recommends \$12,829,000 (95 percent of adjusted current services) for the Weed and Seed Program Fund for fiscal year 1994. This amount is \$663,000 less than the request, and is \$321,000 less than the current year appropriation. The Committee also recommends bill language, similar to that included in previous fiscal years, making funds available for grants or agreements with State agencies or to reimburse Federal agencies in order to execute the Weed and Seed strategy.

In addition, the Committee supports the Department's plan to allocate no less than \$10,000,000 of the Edward Byrne discretionary grants to further enhance the Weed and Seed program in fiscal year 1994. The Committee understands that many cities, such as Gainesville, Florida, are interested in expanding their local community policing programs into full fledged Weed and Seed sites. The Committee expects the Department to consider a proposal from Gainesville and to provide weed and seed funding if warranted.

FEDERAL/STATE PARTNERSHIPS

The Committee recommendation provides no funds for this new program since there is no enacted authorization of appropriation. The Department requested a total of \$100,000,000 for Federal/State Partnerships—\$50,000,000 for community policing, \$25,000,000 for criminal records upgrade, and \$25,000,000 for police corps scholarships. The recommendation does include additional funds for community policing under Office of Justice Programs, "Justice Assistance", since this program is authorized under the State and Local Law Enforcement Assistance Grant program.

U.S. PAROLE COMMISSION

SALARIES AND EXPENSES

The Committee recommends \$9,385,000 for the Parole Commission for fiscal year 1994. This amount is the same as the request, and is \$76,000 more than the current year appropriation.

This commission is an independent body within the Department of Justice which makes decisions regarding requests for parole and supervision of Federal prisoners. As a result of the legislation establishing sentencing guidelines, the Parole Commission is scheduled to terminate by November 1, 1997.

LEGAL ACTIVITIES

GENERAL LEGAL ACTIVITIES

The Committee recommends \$400,968,000 (95 percent of adjusted current services) for General Legal Activities for fiscal year 1994. This amount is \$7,416,000 less than the request, and is \$5,468,000 more than the current year appropriation.

This appropriation supports the Attorney General through the establishment of litigative policy, conduct of litigation, and various other legal responsibilities, through the Office of the Solicitor General, the Tax Division, the Criminal Division, the Civil Division, the Environmental and Natural Resources Division, the Office of Legal Counsel, the Civil Rights Division, INTERPOL—U.S. National Central Bureau, and the Office of Special Counsel for Immigration Related Unfair Employment Practices.

The Committee also recommends bill language, similar to that included in previous fiscal years, which: (1) allows up to \$20,000 for expenses of collecting evidence; (2) makes up to \$10,000,000 for litigation support contracts available until expended; (3) makes up to \$50,099,000 for office automation systems available until expended; and (4) makes up to \$1,000 available to the U.S. National Central Bureau—INTERPOL for reception and representation expenses.

Office of Special Counsel for Immigration Related Unfair Employment Practices.—The Committee understands that, of the \$8,561,000 in unobligated balances remaining in the Immigration Legalization Fund to be carried over from fiscal year 1993 to fiscal year 1994, \$3,000,000 will be used by the Office of Special Counsel for grants to community-based organizations for outreach programs, as authorized in P.L. 102-140.

Legal Activities Office Automation.—The Committee continues to support the Department's decision to proceed with a unitary procurement for replacement of the three Department of Justice legal activities office automation systems. The Committee recommendation, within General Legal Activities, the Antitrust Division and the U.S. Attorneys, provides for the base request for the Joint Consolidated Office Network (JCON), as follows:

- \$23,000,000 for EAGLE expenses;
- \$1,000,000 for conducting the JCON procurement;
- \$2,000,000 for upgrades/replacements of older AMICUS and EAGLE equipment; and
- \$1,000,000 for modernization of Antitrust Division systems.

THE NATIONAL CHILDHOOD VACCINE INJURY ACT

The Committee recommends a reimbursement of \$1,900,000 (95 percent of adjusted current services) for fiscal year 1994 from the Special Fund to cover Justice Department expenses associated with litigating cases under the National Childhood Vaccine Injury Act of 1986.

CIVIL LIBERTIES PUBLIC EDUCATION FUND

The Committee recommendation includes bill language making amounts appropriated into the Civil Liberties Public Education

Fund (should those funds no longer be required for redress payments) available for educational activities pursuant to section 106(b) of the Civil Liberties Act of 1988.

The Committee expects the Department to develop, and submit to the Committees on Appropriations, a report detailing the educational activities and related costs to be funded with any amounts made available by this language, prior to the obligation of any such funds.

SALARIES AND EXPENSES, ANTITRUST DIVISION

The Committee recommendation provides a total of \$63,817,000 in new obligational authority for the Antitrust Division for fiscal year 1994. Of this amount, \$19,000,000 will be derived from anticipated fee collections in fiscal year 1994 resulting in a net appropriation of \$44,817,000, the amount requested by the Department, which is \$978,000 below 95 percent of adjusted current services.

This Division acts on antitrust cases before the Supreme Court, represents the interests of the United States in cases brought under Federal antitrust laws, reviews decisions of regulatory commissions, and prepares and files amicus briefs.

The recommendation also includes bill language, similar to that included in previous fiscal years, which: (1) allows \$19,000,000 in fees to be retained; (2) reduces appropriated funds as fees are collected; and (3) makes fees in excess of \$19,000,000 available until expended in fiscal year 1995.

SALARIES AND EXPENSES, UNITED STATES ATTORNEYS

The Committee recommends \$808,797,000 for the U.S. Attorneys for fiscal year 1994. This amount is the same as the request, which is \$13,540,000 above 95 percent of adjusted current services, and is an increase of \$40,497,000 above the current year appropriation. The amount recommended by the Committee assumes that, based on the latest available information, the U.S. Attorneys requested increase of \$46,022,000 for GSA rent can be reduced by \$16,000,000, and the deficit reduction proposal of \$32,702,000 and 217 FTE can be reduced to \$16,702,000 and 37 FTE.

The 94 U.S. Attorney offices serve as the principal litigators for the U.S. Government for criminal, civil and debt collection matters.

The Committee also recommends bill language, similar to that included in previous fiscal years, which (1) makes up to \$2,500,000 for debt collection purposes and up to \$10,000,000 for automated litigation support contracts available until expended, and (2) makes available up to \$8,000 to be used for official reception and representation expenses.

Debt Collection Fund.—The recommendation assumes the enactment of legislation to establish a Debt Collection Fund within the Treasury which will be used to offset the costs of the Department to recover debt owed the United States. The Committee understands that the proposed legislation would make an estimated \$26,000,000 available in fiscal year 1995 to reimburse the Department for the cost associated with its debt collection activities. The Committee expects the Department to expand its debt collection activities commensurate with the added funds to be provided by this legislation.

UNITED STATES TRUSTEE SYSTEM FUND

The Committee recommendation appropriates \$56,521,000 (95 percent of adjusted current services) for the U.S. Trustees for fiscal year 1994. This amount, when added to anticipated offsetting fee collections of \$37,487,000, will provide total new obligational authority of \$94,008,000 for fiscal year 1994, compared to total budget authority of \$89,521,000 available in fiscal year 1993.

Public Law 99-554, the Bankruptcy Judges, U.S. Trustees, and Family Farmer Bankruptcy Act of 1986, established a U.S. Trustee System Fund in the U.S. Treasury, and provided for collection of fees into the Fund to finance program operations.

The recommendation also includes bill language, which: (1) allows deposits to the U.S. Trustee System Fund to be used to pay refunds due depositors; (2) allows \$37,487,000 in fees to be retained and used for necessary expenses in this appropriation; (3) reduces appropriated funds as fees are collected; and (4) makes fees in excess of \$37,487,000 available until expended in fiscal year 1995.

FOREIGN CLAIMS SETTLEMENT COMMISSION

The Committee recommends \$940,000 for the Foreign Claims Settlement Commission for fiscal year 1994. This amount is the full budget request which is \$211,000 below 95 percent of adjusted current services, and is an increase of \$42,000 over the current year appropriation. The mission of the Commission is to settle the claims of American citizens arising out of nationalization, expropriation, or other takings of their properties and interests by foreign governments.

SALARIES AND EXPENSES, UNITED STATES MARSHALS SERVICE

The Committee recommends \$339,808,000 for the United States Marshals Service for fiscal year 1994. The recommendation provides the full budget request, which is \$7,542,000 above 95 percent of adjusted current services, and is \$6,508,000 above the current year appropriation.

The primary mission of the 94 U.S. Marshals offices is the protection of the Federal Judiciary, protection of witnesses, execution of warrants and court orders, and the custody and transportation of unsentenced prisoners.

The Committee also recommends bill language, similar to that included in previous appropriations acts, which allows up to \$6,000 to be used for official reception and representation expenses, and allows for the acquisition of motor vehicles for police-type use without regard to the general purchase price limitation.

SUPPORT OF UNITED STATES PRISONERS

The Committee recommends \$307,700,000 for the Support of United States Prisoners account for fiscal year 1994. This amount provides the full request for current services, which is \$45,975,000 above total amounts available in the current fiscal year, and provides \$38,816,000 of the \$88,000,000 requested for program enhancements.

This account provides funds for the care of unsentenced Federal prisoners held in contract detention facilities. Funds for the Coop-

erative Agreement Program (CAP), which were appropriated under this account prior to fiscal year 1994, are provided in the Buildings and Facilities appropriation of the Federal Prison System.

FEES AND EXPENSES OF WITNESSES

The Committee recommends \$103,022,000 for Fees and Expenses of Witnesses for fiscal year 1994. This amount is the full budget estimate for this program, which is considered mandatory for budget scorekeeping purposes. The recommendation does not include \$1,400,000 for the new D.C. Informant Program. This appropriation provides for fees and expenses of witnesses who appear on behalf of the Government in cases in which the United States is a party, including fact and expert witnesses, mental competency examinations, and witness/informant protection.

The Committee also recommends bill language, similar to that included in previous appropriations acts, which allows up to \$4,750,000 for protected witness safesites, and up to \$1,000,000 for the purchase and maintenance of armored vehicles for prisoner transportation. The recommendation provides new language making up to \$4,000,000 available for the purchase, installation and maintenance of a secure automated information system.

SALARIES AND EXPENSES, COMMUNITY RELATIONS SERVICE

The Committee recommendation of \$26,792,000 provides 95 percent of adjusted current services, and does not provide for requested program enhancements for the Community Relations Service for fiscal year 1994. This amount is \$7,753,000 less than the request and is \$686,000 more than the current year appropriation.

The Community Relations Service was established by title X of the Civil Rights Act of 1964 to provide assistance to communities in resolving disagreements arising from discriminatory practices. The Service is also responsible for administering the program of assistance for Cuban and Haitian entrants.

The Committee also recommends bill language, similar to that included in previous appropriations acts, which makes up to \$17,415,000 available for the Cuban Haitian entrant program, and which will allow the Federal Prison System and the Immigration and Naturalization Service to transfer funds to the CRS to expedite the outplacement of eligible Cuban and Haitian detainees to facilities funded by CRS.

ASSETS FORFEITURE FUND

The Committee recommends \$60,275,000 (95 percent of adjusted current services) for the Assets Forfeiture Fund for fiscal year 1994. This amount is \$2,725,000 less than the budget request and is \$32,725,000 less than the current year appropriation. The Committee recommendation includes amounts for program related expenses, such as payment of awards for information, retrofitting of seized conveyances, and purchase of evidence.

RADIATION EXPOSURE COMPENSATION

ADMINISTRATIVE EXPENSES

The Committee recommends \$2,586,000 (95 percent of adjusted current services) for the expenses of the Civil Division necessary to handle claims and litigation arising from the Radiation Exposure Compensation Act. This program was established to permit the payment of claims to individuals exposed to radiation as a result of atmospheric nuclear tests and uranium mining in accordance with the Radiation Exposure Compensation Act of 1990.

PAYMENT TO THE RADIATION EXPOSURE COMPENSATION TRUST FUND

The Committee recommends no new funds, as requested by the Administration, for payment to the Radiation Exposure Compensation Trust Fund for fiscal year 1994. During Committee hearings on this request, Department witnesses testified that amounts previously appropriated are sufficient to cover anticipated payments to eligible individuals in fiscal year 1994.

INTERAGENCY LAW ENFORCEMENT

ORGANIZED CRIME DRUG ENFORCEMENT

The Committee recommends \$384,381,000 for Organized Crime Drug Enforcement (OCDE) for fiscal year 1994. This amount is the same as the request, which is \$12,035,000 above 95 percent of adjusted current services, but is \$867,000 less than the current year appropriation.

The Committee gave special consideration to this account because of its critical importance to the war on drugs. The OCDE program, through its thirteen regional Task Forces, utilizes the combined resources and expertise of its eleven member Federal agencies, in cooperation with State and local investigators and prosecutors, to target and destroy major narcotics trafficking and money laundering organizations. In order to encourage cooperation and coordination, funds for Regional Drug Intelligence Squads are also included in this account.

The Committee recommends bill language, similar to that included in previous appropriations acts, which (1) allows for inter-governmental agreements, (2) makes \$50,000,000 available until expended, (3) allows funds to be used under existing authorities available to participating organizations, and (4) allows the Attorney General to reallocate unobligated balances among participating organizations.

The recommendation provides funds to OCDE agencies as follows:

OCDE REIMBURSEMENTS BY AGENCY

(In thousands of dollars)

	Fiscal year—		Committee recommendation
	1993 enacted	1994 request	
Drug Law Enforcement:			
Drug Enforcement Administration	97,126	96,907	96,907
Federal Bureau of Investigation	99,298	99,144	99,144

OCDE REIMBURSEMENTS BY AGENCY—Continued

[In thousands of dollars]

	Fiscal year—		Committee recommendation
	1993 enacted	1994 request	
Immigration and Naturalization Service	11,019	10,946	10,946
U.S. Marshals	1,160	1,169	1,169
Customs Service	29,220	29,153	29,153
Bureau of Alcohol/Tobacco/Firearms	10,675	10,633	10,633
Internal Revenue Service	38,673	38,523	38,523
Coast Guard	910	922	922
State and Local overtime (reimbursement)	(5,300)	(5,300)	(5,300)
Subtotal	288,081	287,397	287,397
Regional Drug Intelligence:			
Drug Enforcement Administration	2,222	2,245	2,245
Federal Bureau of Investigation	11,512	11,566	11,566
Undistributed	2,000	2,054	2,054
Subtotal	15,734	15,865	15,865
Prosecutions:			
U.S. Attorneys	78,069	77,717	77,717
Criminal Division	742	751	751
Tax Division	1,273	1,286	1,286
Subtotal	80,084	79,754	79,754
Administrative Support: Executive Office	1,349	1,365	1,365
Total	385,248	384,381	384,381

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

The Committee recommends \$2,024,705,000 for the Federal Bureau of Investigation for fiscal year 1994. The recommendation provides the full budget request, less the \$35,700,000 requested for program enhancements, and is \$49,282,000 above the current year appropriation.

The Committee recommends bill language, similar to that included in previous appropriations acts, which allows: (1) for purchase of passenger vehicles without regard to general purchase price limitations, and acquisition and operation of aircraft; (2) up to \$70,000 for unforeseen emergencies; (3) up to \$25,000,000 for ADP and telecommunications and up to \$1,000,000 for undercover operations to remain available until September 30, 1995; (4) up to \$8,000,000 for research and development to remain available until expended; (5) up to \$10,000,000 to reimburse State and local police for assistance related to violent crime, terrorism and drug investigations; (6) \$75,400,000 for expenses related to automation of the Identification Division; (7) \$1,500,000 for an IAFIS program office; and (8) up to \$45,000 for official reception and representation expenses.

DNA Analysis.—The Committee is aware that H.R. 829, the DNA Identification Act of 1993, passed the House by a vote of 374 ayes to 4 nays, and is likely to be enacted prior to fiscal year 1994. This Act, would authorize the FBI to operate and maintain a DNA analysis program, conduct research, train State and local personnel, and establish a national DNA index. In addition, the Act would authorize the use of Justice Assistance funds for grants to States to

develop or improve forensic labs which analyze DNA. The Committee supports a strong DNA analysis program and plans to consider funding for this important new program once it is authorized, which the Committee hopes will occur prior to conference on the accompanying bill.

Identification Division Relocation.—The Committee is concerned about the impact the relocation of the FBI's Identification Division will have on the current employees of the Division who are unable to relocate to the new facility. The Committee notes assurances from the Director of the FBI that employees in good standing would be provided another job with the Bureau in the Washington Metropolitan area at a comparable pay rate. The Committee expects the Director to make every effort to fulfill this pledge to these employees.

Administratively Uncontrollable Overtime (AUO).—The Committee understands that the Administration is examining a proposal that would more strictly enforce the requirement to pay AUO to law enforcement officers only for enforcement work beyond their normal tour of duty. Savings to be achieved from this proposal will assist the FBI in achieving the reduction to current services recommended by the Committee.

DRUG ENFORCEMENT ADMINISTRATION

SALARIES AND EXPENSES

The Committee recommends \$718,684,000 for the Drug Enforcement Administration for fiscal year 1994. This amount is \$12,955,000 less than the budget request, which is \$11,492,000 above 95 percent of adjusted current services, and is the same as the current year appropriation.

The Committee recommends bill language, similar to that included in previous appropriations acts, which allows: (1) up to \$70,000 for unforeseen emergencies; (2) for expenses for drug education and training; (3) purchase of passenger vehicles without regard to general purchase price limitations, and acquisition and operation of aircraft; (4) up to \$1,800,000 for research to remain available until expended; (5) up to \$4,000,000 for evidence and information, up to \$4,000,000 for ADP and telecommunications, and up to \$2,000,000 for technical and laboratory equipment to remain available until September 30, 1995; and (6) up to \$45,000 for official reception and representation expenses.

Administratively Uncontrollable Overtime (AUO).—As previously stated under the FBI, the Committee understands that the Administration is examining a proposal that would more strictly enforce the requirement to pay AUO for law enforcement officers only for enforcement work beyond their normal tour of duty. Savings to be achieved from this proposal will assist the DEA in achieving the reduction to current services recommended by the Committee.

IMMIGRATION AND NATURALIZATION SERVICE

SALARIES AND EXPENSES

The Committee recommends \$999,000,000 for the Immigration and Naturalization Service for fiscal year 1994. The recommenda-

tion provides the full budget request, less the \$25,514,000 requested for program enhancements, plus an increase of \$6,462,000 above the request for the Border Patrol, and is \$34,000,000 above the current year appropriation.

The Committee recommends bill language, similar to that included in previous appropriations acts, which allows: (1) up to \$50,000 to meet unforeseen emergencies and up to \$5,000 to be used for official reception and representation expenses; (2) for the purchase of motor vehicles for police-type use and for uniforms, without regard to general purchase price limitations; (3) for the acquisition and operation of aircraft and for research; (4) up to \$400,000 for research to be available until expended; and (5) up to \$25,000 to be paid to individual employees for overtime. The recommendation also includes new bill language, requested by the Department, which allows up to \$10,000,000 for basic officer training, and which extends the Land Border Fee Pilot Project from September 30, 1993 to September 30, 1996.

Border Patrol.—The recommendation provides \$6,462,000 and 93 FTE to restore the Border Patrol FTE and Administrative reductions requested in the budget. The amounts provided will allow the Border Patrol to maintain its current level of agents at a time when the rest of the Department is experiencing reduced staffing.

Land Border Inspectors.—The Committee understands that the INS has initiated a rulemaking that would allow INS to charge a nominal fee for certain adjudicatory services provided along United States land borders. These fees will result in the collection of an anticipated \$17,000,000 in offsetting receipts in fiscal year 1994. The Committee expects the INS to apply these additional fees to the improvement or expansion of services at the land border ports of entry by the hiring of 200 inspectors in fiscal year 1994.

FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES

The Committee recommends \$1,950,000,000 for the salaries and expenses of the Federal Prison System for fiscal year 1994. This amount is \$86,003,000 less than the budget request, but is an increase of \$165,178,000 over total amounts available in the current year.

Due to the critical importance of providing adequate space for the incarceration of sentenced and unsentenced Federal prisoners, the Committee gave special consideration to the operating funds of the Federal Prison System. The Committee recommendation provides the full amount requested to fund the adjusted current services for the prisons. The recommendation also incorporates the President's initiative to reduce FTE and administrative costs, and provides program increases of \$45,765,000 for the planned activation of new prison facilities in fiscal year 1994. The recommendation assumes that a 6-month delay in the estimated timetable for the opening of these new facilities may be necessary in order to accommodate the level of funding available. In addition, the recommendation provides requested program increases of \$5,000,000 to activate a new joint INS/BOP detention facility in the Southwest and \$14,232,000 for prisoner population adjustments.

The Committee also recommends bill language, similar to that included in previous appropriations acts, which allows: (1) up to \$50,000,000 for activation of prisons to be available until September 30, 1994; (2) up to \$6,000 for reception and representation expenses; (3) for the purchase of up to 770 motor vehicles for police-type use and the purchase of uniforms without regard to the general purchase price limitation; (4) for the provision of technical advice to foreign governments; (5) for transfer of funds to the Health Resources and Services Administration; and (6) for the Director to enter into contracts to furnish health care.

Parent/Child Programs.—The Committee continues to support prison programs providing child-oriented visiting facilities, parent education programs, and social services to inmate families. The Committee recommendation assumes the continuing maintenance and implementation of parent/child programs in all female institutions and in a minimum of one male institution per region. The Committee believes these programs are best maintained by community nonprofit agencies.

NATIONAL INSTITUTE OF CORRECTIONS

The Committee recommends \$10,211,000 for the salaries and expenses of the National Institute of Corrections for fiscal year 1994. The recommendation provides the full budget request, which is \$14,000 below 95 percent of adjusted current services, and is \$39,000 below the current year appropriation.

BUILDINGS AND FACILITIES

The Committee recommends a total of \$195,000,000 for fiscal year 1994 for the construction, modernization, maintenance and repair of prison and detention facilities housing Federal prisoners, of which \$20,000,000 is derived by transfer from surpluses in the Assets Forfeiture Fund. The recommendation provides the full request for adjusted current services, and provides \$72,731,000 of the \$141,880,000 in requested program enhancements.

The Committee recommends bill language, similar to that included in previous appropriations acts, which allows: (1) for planning, acquisition of sites, and construction of facilities; (2) for leasing a facility in Oklahoma City; (3) for acquisition, remodeling, and equipping facilities by contract or force account; (4) up to \$14,074,000 to construct inmate work areas; (5) for use of prisoner labor; and (6) up to 10 percent of this appropriation to be transferred to the Salaries and Expenses account. In addition, the Committee recommends new bill language which makes up to \$16,000,000 in unobligated balances available until expended for the Cooperative Agreement Program (CAP), and which prohibits funds for CAP agreements: (1) which exceed \$50,000 per bed space, or where the agreement exceeds \$25,000 per bedspace and the agreement remains in effect for less than 15 years.

Cooperative Agreement Program.—The Committee recommends \$20,000,000 in new budget authority, and authorizes the use of \$16,000,000 in unobligated balances, for the Cooperative Agreement Program (CAP) for fiscal year 1994. The Committee understands that with a total availability of \$36,000,000, the Marshals Service will be able to initiate their 28 highest priority CAP

projects, including a planned project designated by the Marshals for the Greensboro/Durham (Orange County) area of North Carolina.

New Construction of Federal Prison/Detention Facilities.—The Committee recommendation provides \$72,731,000 of the \$135,954,000 requested for the construction/expansion of new Federal facilities. The \$72,731,000 was requested to complete the medical facility initiated in fiscal year 1993 at Fort Devens, Massachusetts. The Committee understands that the Attorney General has begun a major review of the roles and missions of the Department, including the Federal Prison System. The Committee has deferred funding for all new prison facilities requested pending the outcome of that review.

FEDERAL PRISON INDUSTRIES, INCORPORATED

(LIMITATION ON ADMINISTRATIVE EXPENSES)

The Committee recommends a limitation on administrative expenses of \$3,100,000 for the Federal Prison Industries, Incorporated for fiscal year 1994, which represents 95 percent of adjusted current services. This amount is \$295,000 less than the budget request and is \$8,000 less than the current year appropriation.

GENERAL PROVISIONS—DEPARTMENT OF JUSTICE

The Committee has included the following general provisions for the Department of Justice in this bill.

Section 101 provides language, included in previous appropriations acts, which makes up to \$45,000 of the funds appropriated to the Department of Justice available for reception and representation expenses.

Section 102 provides language, included in previous appropriations Acts, which continues certain authorities for the Justice Department in fiscal year 1993 that were contained in the Department of Justice Authorization Act, fiscal year 1980.

Section 103 provides language, included in previous appropriations acts, which prohibits use of the funds in this bill to require any person to perform, or facilitate the performance of, an abortion.

Section 104 provides language, included in previous appropriations acts, which states that nothing in the previous section removes the obligation of the Director of the Bureau of Prisons to provide escort services to female inmates who seek to obtain abortions outside a Federal facility.

Section 105 provides language, included in previous appropriations acts, which allows the Federal Bureau of Investigation to offer a reward for information regarding acts of terrorism against a United States person or property, but increases the amount available to \$2,000,000.

Section 106 provides language, included in previous appropriations acts, which allows the use of funds transferred from the Assets Forfeiture Fund into the Federal Prison, Buildings and Facilities account to be used for construction of Marshals Service and Immigration Service detention facilities.

Section 107 provides language, included in previous appropriations acts, which allows the Department of Justice, subject to the Committee's reprogramming procedures, to transfer up to 5 percent between any appropriation, except "Justice Assistance", but limits to 10 percent the amount that can be transferred into any one appropriation.

Section 108 adds new language requested by the Administration, which allows the Attorney General to credit to the Working Capital Fund up to 3 percent of debt collected by the Department, to be used only for the processing and tracking of debt collection activities.

Section 109(a) adds new language which amends 28 U.S.C. 524(c)(9)(E) to terminate, after September 30, 1993, the authority of the Attorney General to make surplus amounts in the Assets Forfeiture Fund available to Federal Agencies for law enforcement purposes. Section 109(b) adds new language which makes the first \$20,000,000 in fiscal year 1993 Assets Forfeiture Fund surpluses available in fiscal year 1994 for construction of Federal prison facilities.

RELATED AGENCIES

COMMISSION ON CIVIL RIGHTS

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$7,565,000 for the salaries and expenses of the Commission on Civil Rights, which represents 95 percent of adjusted current services. The adjusted current services level takes into account the President's initiative to reduce administrative costs. The amount recommended is \$358,000 less than the budget request and is \$211,000 less than the current year appropriation.

The Committee also recommends bill language, included in previous appropriations acts, which provides: (1) \$2,000,000 for regional offices; (2) \$700,000 for civil rights monitoring; (3) \$20,000 for consultants; (4) for up to four full-time Schedule C employees exclusive of one special assistant for each Commissioner; and (5) a prohibition against reimbursing Commissioners for more than 75 billable days.

EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

SALARIES AND EXPENSES

The Committee recommends \$230,000,000 for the salaries and expenses of the Equal Employment Opportunity Commission for fiscal year 1994. This amount is \$4,845,000 less than the request, but is \$8,000,000 more than the current year appropriation enacted to date. The amount provided exceeds the adjusted current services level for this account by \$3,770,000.

The Committee recognizes that this amount may not be sufficient to allow the EEOC to carry out adequately both the provisions of the Americans with Disabilities Act and the Civil Rights Act of 1991, and continue its ongoing workload under existing statutes. However, the Committee has provided the EEOC the maximum

amount possible within the constraints of its funding allocation, as evidenced by the fact that this account is one of the few in the bill to receive funding for program enhancements.

The bill also includes language included in previous appropriations acts allowing: (1) non-monetary awards to private citizens; (2) up to \$26,000,000 for payments to State and local agencies; and (3) up to \$2,500 for official reception and representation expenses.

FEDERAL COMMUNICATIONS COMMISSION SALARIES AND EXPENSES

The Committee recommends \$129,889,000 for the salaries and expenses of the Federal Communications Commission for fiscal year 1994. The Committee recommendation is the same as the request and \$1,389,900 above the current year appropriation.

The recommended amount assumes that the other responsibilities of the Commission will not be curtailed in order to implement either the Cable Act or the Spectrum Auction proposal. The recommendation assumes that legislation will be enacted providing the FCC the authority to collect fees or retain receipts to offset the cost of implementation of these new responsibilities, especially since the spectrum auction alone is expected to generate \$7,200,000,000 in receipts to the Treasury over a 5 year period.

The Committee recommends bill language, included in previous appropriations acts, which allows: (1) up to \$450,000 for land and structures; (2) up to \$300,000 for care of grounds and buildings; (3) up to \$4,000 for official reception and representation expenses; (4) up to \$300,000 for research and policy studies to remain available until September 30, 1995; (5) authority to purchase uniforms and acquire vehicles; and (6) special counsel fees.

The Committee has not included restrictive language carried in previous appropriations acts involving minority ownership, non-commercial education, and cross-ownership, since such language would constitute legislation in an appropriations bill.

Automatic Vehicle Monitoring Systems.—The Commission, in proceeding numbered PR Docket No. 93-61, has proposed to issue permanent rules that set forth requirements for Automatic Vehicle Monitoring (AVM) and Automatic Vehicle Identification (AVI) systems. The Committee understands that these systems have been operating under interim FCC rules since 1974, and that they are likely to play a key role in the future of the Intelligent Vehicle Highway System. If the systems are to fulfill their promise, it is essential that the Commission issue permanent rules to govern them. The Committee encourages the Commission to complete this proceeding expeditiously, optimally within the next six months.

Personal Communications Services.—The Committee understands that with the rapidly increasing portability and mobility of computers, it is essential that we rely on the radio spectrum to enable people using computers to communicate broad streams of data, text and images anytime and anyplace. In this way, the U.S. will get the full benefit of the conversion of computing and communications technology. The rapid, cost-effective introduction of this technology, called data personal communications services (PCS), requires the allocation of adequate spectrum resources. In addition,

it is necessary that a frequency plan be adopted that promotes efficient use of the radio spectrum by all forms of PCS users, as well as the microwave stations that share the spectrum with them. Recognizing the legitimate concerns of existing users, the Committee encourages the FCC, as expeditiously as possible, to make every effort to accommodate the spectrum requirements of this emerging service industry.

FEDERAL MARITIME COMMISSION

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$18,383,000 for the salaries and expenses of the Federal Maritime Commission. This amount is an increase of \$83,000 above the amount provided for the current fiscal year and is \$1,067,000 below the budget request. The amount provided is approximately 95 percent of adjusted current services for this account. The Committee expects the Commission to take all reasonable actions to avoid reductions-in-force as a result of these funding levels.

The Federal Maritime Commission has also indicated an intent to borrow from the Treasury an additional \$410,000 above the budget request, under authorities granted in Section 502(g)(2) of Public Law 102-582, for the purposes of completing the Automated Tariff Filing and Information (ATFI) System. The Committee notes that any borrowings under this authority must be repaid with interest by September 30, 1995, through user fees to be collected for electronic retrieval of ATFI information. The Committee is concerned that, should the user fees not be collected at a rate sufficient to repay the borrowings, supplemental appropriations may be required in fiscal year 1995 to cover repayment of these borrowed amounts, or the Commission may have to absorb these costs at the expense of other FMC functions. Therefore, the Committee urges the Commission and the Office of Management and Budget to borrow funds only if the fee collections prove to be materializing at a rate sufficient to allow repayment. The Committee also expects to receive a notice of reprogramming, under the Committee's reprogramming procedures outlined in Section 605 of the accompanying bill, prior to the Commission's use of this borrowing authority.

The Federal Maritime Commission regulates the waterborne domestic and foreign offshore commerce of the United States. The Commission strives to assure that U.S. international trade is open to all nations on fair and equitable terms and protects against unauthorized activity in the waterborne commerce of the United States.

FEDERAL TRADE COMMISSION

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$69,740,000 (95 percent of adjusted current services) for salaries and expenses of the Federal Trade Commission for fiscal year 1994. Although this amount is \$2,000,000 below the request for fiscal year 1994, it is \$90,000 above the current year appropriation, and when added to

anticipated fee collections of \$19,000,000, will provide a total of \$88,740,000 in total new obligational authority.

The mission of the Federal Trade Commission is to enforce a variety of Federal antitrust and consumer protection laws. Under these laws, the Commission seeks to ensure that the nation's markets are competitive, function vigorously and efficiently, and are free from undue governmental and private restrictions. The Commission also seeks to improve the operation of the marketplace by eliminating deceptive and unfair practices.

The Committee has not included restrictive language concerning public participation, unfairness, trademark cancellations, and agricultural cooperatives, which has been carried in previous appropriations acts, since such language would constitute legislation in an appropriations bill.

The Committee recommends bill language, similar to that included in previous appropriations acts, which allows: (1) purchase of uniforms and hire of motor vehicles; (2) up to \$2,000 for official reception and representation expenses; (3) \$19,000,000 in fees to be retained; (4) reduction of appropriated funds as fees are collected; and (5) fees in excess of \$19,000,000 to be available until expended in fiscal year 1995.

Lastly, the Committee recommends language included in the fiscal year 1993 Act which would prohibit the use of funds in the accompanying bill to implement the duties and responsibilities imposed upon the FTC by the Federal Deposit Insurance Corporation Improvement Act (FDICIA), P.L. 102-242. During hearings on the fiscal year 1993 budget, and again this year, the Commission's Chairman testified that this legislation would impose significant and unprecedented regulatory, review and enforcement responsibilities on the FTC, for which it has virtually no prior experience. The Committee is concerned about the adverse impact the FDICIA responsibilities would have on the FTC's primary missions of enforcing Federal antitrust and consumer protection laws, and eliminating deceptive and unfair practices in the marketplace, especially in the constrained funding environment. The Committee recommends this restrictive language until the appropriate change in the law can be enacted shifting the FTC's responsibilities to another Federal agency that may be better suited to deal with financial institutions.

NATIONAL COMMISSION TO SUPPORT LAW ENFORCEMENT

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$500,000 to begin the National Commission to Support Law Enforcement. The Commission will examine what action the Federal Government can take to assist local law enforcement. The Commission, which was authorized in Public Law 101-515, will be comprised of members from all levels of law enforcement. The members of the Commission, who serve without pay, must submit a report on their findings and recommendations to the Congress. The Committee allocated this \$500,000 from the Edward Byrne State and Local Law Enforcement Assistance Grant program because of the importance of the Commission to State and local law enforcement.

SECURITIES AND EXCHANGE COMMISSION

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$57,856,000 for the Securities and Exchange Commission for fiscal year 1994. This amount is \$69,379,000 less than the current year appropriation. However, the recommendation is based on the assumption that legislation will be enacted authorizing the SEC to collect and retain fees in the amount of \$197,500,000 for fiscal year 1994. This recommended appropriation, when added to anticipated offsetting fee collections, will provide a total of \$255,356,000 in new (budget) obligational authority, the full amount requested by the Commission for its ongoing programs.

The Committee recommends bill language, similar to that included in previous appropriations acts, which: (1) allows for the rental of space; (2) makes up to \$3,000 available for official reception and representation expenses; (3) makes up to \$10,000 available for a permanent secretariat for the International Organization of Securities Commissions; and (4) makes up to \$100,000 available for expenses of meetings and consultations with foreign governmental and regulatory officials.

Investment Advisers.—In addition, the Committee recommends bill language, subject to enactment of authorizing legislation, which makes \$16,600,000 in offsetting fee collections available to recover the costs of registration, supervision, and regulation of investment advisers.

STATE JUSTICE INSTITUTE

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$13,550,000 for the State Justice Institute for fiscal year 1994. This amount, which is the same as was provided last year, is \$6,450,000 below the amount requested. The bill also includes a provision which would allow the State Justice Institute to use up to \$2,500 in available funds for official reception and representation expenses.

The Committee expects the Board of Directors of the Institute in establishing its objectives and priorities for grant awards to continue to consider the importance of innovative methods of addressing the burden of drug-related cases in State and local courts and the training of family, juvenile, and domestic court judges.

The Committee strongly believes that the State Justice Institute serves a clear Federal purpose and that there is a strong Federal interest in supporting an effective, efficient, and innovative system of State courts because strengthening of the State court system relieves pressure on the Federal courts. There are several reasons for the Federal Government having a strong legal and policy interest in assuring the vitality of the State judicial systems. First, State courts interpret both Federal and State constitutional provisions. In addition, Federal statutes often impose significant responsibilities on the State courts. Examples include the Child Support Enforcement Act of 1984 and the Family Support Act of 1986 which require State courts to develop, adopt, and implement dramatic changes in their child support adjudication, collection, and review

procedures. Federal assistance is needed to help the State judiciaries handle these Federally imposed responsibilities and additional workload.

Federal policy initiatives also create a substantial impact on the State courts. For example, over 95 percent of the drug cases prosecuted in the United States are adjudicated in the State courts. The Federal Government has provided significant assistance to State and local law enforcement agencies in recent years through the Federal anti-drug grant program, but has not provided any corresponding increase in State court resources. This situation has contributed to a tremendous increase in the number of drug prosecutions which have increased the burden on the State courts. In addition, the Administration's proposal to add 100,000 new police officers to State and local police departments would result in many new arrests that will have a substantial impact on State judicial systems.

In summary, the activities of the Institute offer the opportunity to enhance the State courts' response to all of these important legal and policy issues and serve the cause of justice not only in the States, but also at the Federal level.

TITLE II—DEPARTMENT OF COMMERCE

The Committee recommends a total of \$3,247,962,000 for the programs of the Department of Commerce for fiscal year 1994. This amount is \$327,974,000 below the total request and is \$159,231,000 above the total amount appropriated for the Department for fiscal year 1993. The Committee recommendation includes the restoration of funds for several programs which were proposed for elimination or significant reduction in the President's budget. The programs for which there were significant reductions proposed, or no budget requests, include certain programs under the Economic Development Administration; certain trade promotion programs under the International Trade Administration; and various fisheries, weather, environmental, and research and development programs in the National Oceanic and Atmospheric Administration.

The Committee action on most of the activities funded under the Department of Commerce generally allows for the lower of 95 percent of current services or the budget request. The Committee has also included some funding for certain programs requested under the President's investment proposals. The Committee expects the Department to take all reasonable actions to avoid reductions-in-force as a result of these funding levels.

NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY

The Committee recommends a total of \$433,686,000 for the National Institute of Standards and Technology for fiscal year 1994. This amount is a reduction of \$101,512,000 from the budget request, but is an increase of \$49,679,000 above the amounts appropriated for fiscal year 1993. The Committee recognizes that both the internal and external research activities of NIST are very important to the enhancement of U.S. manufacturing technologies and global competitiveness and regrets that the fiscal year 1994

section 602(b) allocation for the bill does not permit funding of these high priority programs at the requested levels.

SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

The Committee has provided an appropriation of \$210,000,000 for the Scientific and Technical Research and Services (core programs) appropriation of the National Institute of Standards and Technology for fiscal year 1994. This amount is a reduction of \$30,988,000 from the budget request and is an increase of \$17,060,000 above the fiscal year 1993 appropriation.

The Committee recognizes the dramatic advancements in the area of flexible, computer-integrated manufacturing, and understands the economic opportunity this development presents to the nation's small- and medium-sized manufacturing firms. The Committee encourages the Director of NIST to support a program for electronic commerce to assist these small and medium-sized firms in their efforts to deploy electronic commerce technologies. In developing such a program, the Director of NIST should consider the work of entities having expertise in digital product data, process technologies and customer-supplier information systems, and the ability to provide such expertise to industry through technology transfer.

INDUSTRIAL TECHNOLOGY SERVICES

The Committee recommends \$162,000,000 for the Industrial Technology Services appropriation of the National Institute of Standards and Technology. This amount is \$75,933,000 more than was appropriated for fiscal year 1993 and is \$70,524,000 below the budget request.

The following table summarizes the Committee recommendation:

(In thousands of dollars)

	Fiscal year—			
	1993 enacted	1994 base	1994 Request	1994 recommended
Advanced Technology Program	67,880	67,489	199,489	129,000
Technology Transfer and Outreach	18,187	19,035	33,035	33,000
Total, Industrial Technology Services	86,067	86,521	232,524	162,000

CONSTRUCTION OF RESEARCH FACILITIES

The Committee recommends an appropriation of \$61,686,000 for construction of NIST facilities. This amount is equal to current services and the amount requested in the President's budget, but is a decrease of \$43,314,000 below the amount appropriated for the current fiscal year.

This program supports all other NIST activities by providing the facilities necessary to carry out the NIST mission. The Institute has proposed a multiyear effort to construct advanced technology laboratories and to renovate NIST's current buildings and laboratory facilities in compliance with more stringent science and engineering program requirements. The amount provided for fiscal year 1994 will permit continuation of both the design work for new facilities and enhanced maintenance on NIST's existing facilities.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

The Committee recommends a total of \$1,766,120,000 in new budget (obligational) authority for the eight appropriation items of the National Oceanic and Atmospheric Administration, and transfers totaling \$57,044,000. This amount is a reduction of \$96,629,000 from the budget request for these items and an increase of \$134,344,000 above the amounts appropriated for fiscal year 1993.

OPERATIONS, RESEARCH, AND FACILITIES

(INCLUDING TRANSFERS OF FUNDS)

The bill includes \$1,650,000,000 in new budget (obligational) authority for the fisheries, marine, weather, environmental, satellite, and other programs funded in this appropriation. This amount is a reduction of \$107,672,000 from the budget request and is an increase of \$146,090,000 above the amount appropriated for fiscal year 1993. In general, the Committee recommendation for the activities funded under this account reflects amounts necessary to continue an adjusted current services level, plus an additional amount to cover some of the requested program increases. The Committee has not included some funding, or has provided reduced levels of funding, for lower priority activities.

In addition to the new budget authority provided, the Committee recommends a transfer of \$55,544,000 from balances in the account entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries." This amount represents a reduction of \$5,856,000 from the budget request and will leave approximately \$6,400,000 remaining in the fund for Saltonstall-Kennedy grants. The total amount provided also includes a transfer of \$1,500,000 from the Damage Assessment Revolving Fund.

The Committee recommendation reflects prior year recoveries totaling \$24,800,000.

The following table compares the Committee recommendation to the 1993 enacted appropriation, the fiscal year 1994 base, and the fiscal year 1994 budget request for the activities, sub-activities, and projects funded in this appropriation:

NOAA OPERATIONS, RESEARCH, AND FACILITIES

[In thousands of dollars]

	Fiscal year 1993 cur- rently avail- able	Fiscal year 1994 NOAA base	Fiscal year 1994	
			Request	House
NATIONAL OCEAN SERVICE				
Mapping, Charting, and Geodesy:				
Mapping and Charting	29,300	30,762	27,773	27,773
Automated Nautical Charting System II	1,500	1,500	1,500	1,300
Great Lakes mapping project	465	465	465	0
Subtotal	31,265	32,727	29,738	29,073
Geodesy				
SC Cooperative Geodetic Survey	15,750	16,290	18,402	17,402
Land Info. Sys. (Multi-Purpose Cadastre)	554	554	0	0
Land Info. Sys. (Multi-Purpose Cadastre)	1,674	1,674	0	1,500
Subtotal	17,978	18,518	18,402	18,902

NOAA OPERATIONS, RESEARCH, AND FACILITIES—Continued

(In thousands of dollars)

	Fiscal year 1993 cur- rently avail- able	Fiscal year 1994 NOAA base	Fiscal year 1994	
			Request	House
Total, Mapping, Charting, and Geodesy	49,243	51,245	48,140	47,975
Observation and Assessment:				
Observation and Prediction	11,084	11,511	12,112	11,511
Circulatory survey program	738	738	738	738
Observation buoys/California	140	140	0	140
Chesapeake Bay Observation Buoys	400	400	0	400
Institute for Marine Engineering	500	500	0	0
Ocean services	4,442	4,442	4,442	4,442
COAP	456	456	456	450
Subtotal	17,760	18,187	17,748	17,681
Estuarine and Coastal Assessment	2,420	2,817	2,448	2,448
Ocean assessment program	11,925	11,925	11,925	11,925
Damage assessment	1,200	1,200	1,200	1,200
Transfer from Damage Assess Revolv fund	17,506	1,500	1,500	1,500
S. Carolina Wetland Management Demo	1,800	1,800	1,800	0
Marine Protective Structure	100	100	0	0
NY Harbor water quality model	75	75	0	0
Oil Pollution Act of 1990	1,395	1,395	1,395	1,395
Subtotal	36,421	20,812	20,268	18,468
Coastal Ocean Science:				
Coastal Ocean program	12,000	12,029	11,874	11,874
Maui algal bloom crisis	450	450	0	0
Subtotal	12,450	12,479	11,874	11,874
Total, Observation and Assessment	66,631	51,478	49,890	48,023
Ocean and Coastal Management:				
Coastal Management:				
CZM grants 306 and 306a	33,534	33,534	33,287	41,500
Acquisition of estuarine sanctuaries	3,214	3,214	3,214	3,214
CZM program administration	3,597	3,633	3,534	0
Charleston, SC, spec. area mgt. plan	960	960	0	0
Nonpoint pollution control	1,920	1,920	1,920	4,000
Subtotal	43,225	43,261	41,955	48,714
Ocean Management	1,627	1,980	1,841	1,700
Marine sanctuary sites program	7,000	7,000	7,000	9,000
Hawaii humpback marine sanct. institute	144	144	0	0
Subtotal	8,771	9,124	8,841	10,700
Total, Ocean and Coastal Management	51,996	52,385	50,796	59,414
Total, NOS	167,870	155,108	148,826	155,412
NATIONAL MARINE FISHERIES SERVICE				
Information Collection and Analyses:				
Resource Information	49,056	51,008	52,872	52,000
Conservation engineering/by-catch	716	716	716	716
Antarctic research	1,200	1,200	1,200	1,200
Fishery resource data error reduction	960	960	960	960
Oyster disease research	1,500	1,500	0	1,500
Marine mammal research	2,314	2,314	2,314	2,314
Consolidation of NMFS facilities	-1,300	-1,300	0	0
Protected species research	3,630	3,630	3,630	3,630
Chesapeake Bay Studies	1,890	1,890	1,890	1,890
Right Whale research	214	214	214	214
Gear entanglement studies	651	651	651	651
MARFIN	3,780	3,780	3,780	3,780
SEAMAP	1,340	1,340	1,340	1,340
Aquaculture	2,225	2,225	2,225	2,500
Stuttgart	576	576	0	0
Alaskan groundfish surveys	661	661	661	661
Bering Sea pollock research	945	945	945	945

NOAA OPERATIONS, RESEARCH, AND FACILITIES—Continued (In thousands of dollars)

	Fiscal year 1993 cur- rently avail- able	Fiscal year 1994 NOAA base	Fiscal year 1994	
			Request	House
West Coast groundfish	780	780	780	780
New England stock depletion	1,116	1,116	1,116	1,116
Hawaii stock management	500	500	0	0
Yukon River Chinook Salmon	700	700	700	700
Winter Run Chinook Salmon	500	500	500	250
Atlantic salmon research	710	710	710	710
Gulf of Maine Groundfish survey	567	567	567	567
Dolphin Safe Technologies	500	500	500	500
Habitat Research/Evaluation	470	470	470	470
Pacific salmon treaty program	5,587	5,587	5,587	5,587
Fish Cooperative Inst. Enhancement	384	384	384	384
Hawaiian Monk Seals	520	520	0	0
Stellar Sea Lion Recovery Plan	1,440	1,440	1,440	1,440
Atlantic Bluefin Tuna Research	300	300	0	300
Hawaiian Sea Turtles	240	240	240	240
Center for Shark Research	140	140	0	140
Subtotal	84,812	86,764	86,392	87,485
Fishery Industry Information:				
Fish statistics	9,838	10,162	10,734	10,162
Alaska ground fish monitoring	4,100	4,100	4,100	4,100
PACFIN/catch effort data	2,046	2,046	2,046	2,046
Recreational Fishery harvest monitoring	2,046	2,046	2,046	2,195
Subtotal	18,030	18,354	18,926	18,503
Information Analyses & Dissemination				
Computer hardware and software (IT-95)	19,424	20,112	21,562	20,112
Subtotal	2,000	2,000	2,000	2,000
Subtotal	21,424	22,112	23,562	22,112
Total, info., Collection, and Analyses	124,266	127,230	128,880	128,100
Conservation and Management Operations:				
Fisheries Management Program	13,507	14,069	13,070	14,069
Columbia River hatcheries	10,300	10,300	10,300	10,300
Columbia River smolt	112	112	0	100
Columbia River endangered species	288	288	288	288
Regional Councils	8,556	8,556	8,556	8,556
International fisheries commissions	1,100	1,100	400	900
Management of Georges Bank	480	480	480	480
Sandy Hook lease	0	0	1,500	(1)
Pribilof Islands	300	300	0	0
Beluga whale committee	192	192	0	192
Pacific tuna management	1,606	1,606	1,606	1,606
Subtotal	36,441	37,003	36,200	36,491
Protected Species Management				
ESA Listing & status review	3,756	3,864	4,036	4,000
Tissue bank & stranding network	930	930	930	930
Driftnet Act implementation program	295	295	295	295
Marine Mammal Protection Act Implement	3,278	3,278	3,278	2,900
Endangered Species Act recovery plan	7,750	7,750	7,750	7,750
Fishery observers training	218	218	218	218
East Coast observers	96	96	0	96
Subtotal	700	700	0	700
Subtotal	17,023	17,131	16,507	16,889
Habitat Conservation				
Enforcement and Surveillance	5,800	5,902	6,306	6,200
Subtotal	11,000	11,385	12,637	11,700
Total, Conservation and Mgmt. Opns	70,264	71,421	71,650	71,280
State and Industry Assistance Programs:				
Grants to States:				
Interjurisdictional fisheries grants	3,239	3,225	3,156	3,156
Anadromous grants	2,108	2,108	2,108	2,108
Anadromous fishery project (striped bass)	186	186	0	300
Louisiana emergency fund	5,100	0	0	0

NOAA OPERATIONS, RESEARCH, AND FACILITIES—Continued

(In thousands of dollars)

	Fiscal year 1993 cur- rently avail- able	Fiscal year 1994 NOAA base	Fiscal year 1994	
			Request	House
Interstate fish commissions	295	295	295	295
Subtotal	10,928	5,814	5,559	5,859
Fisheries Development Program:				
Fisheries Trade promotion activities	1,700	1,700	1,700	1,700
Product quality and safety research	8,700	9,195	9,854	8,700
Fish oils	900	900	900	500
Export strategies/Mahi Mahi	768	768	0	0
Seafood inspection program	5,500	5,500	5,500	5,000
Subtotal	17,568	18,063	17,954	15,900
Total, State and Industry Assist. Progs	28,496	23,877	23,513	21,759
Total, NMFS	223,026	222,528	224,043	221,139
OCEANIC AND ATMOSPHERIC RESEARCH				
Climate and Air Quality Research:				
Interannual and Seasonal Climate Research	7,909	7,990	7,945	7,945
Long-Term Climate and Air Quality Research	23,666	24,916	27,099	25,000
Nat'l Acid Precipitation Assess	1,376	1,376	1,376	1,376
High Performance Computing	0	0	2,600	1,000
Subtotal	25,042	26,292	31,075	27,376
Climate and Global Change	46,997	47,108	69,902	66,902
Total, Climate and Air Quality	79,948	81,390	108,922	102,223
Atmospheric Programs:				
Weather Research	27,450	28,486	30,515	28,486
PROFS/advanced forecasting applications	1,870	1,870	1,870	1,870
Wind Profiler	4,350	4,350	4,350	4,350
Atmospheric modification grants	2,639	2,639	0	2,900
Southeastern Storm Research	372	372	0	372
Subtotal	36,681	37,717	36,735	37,978
Solar-Terrestrial Services and Research	4,850	4,975	5,368	5,000
Total, Atmospheric Program	41,531	42,692	42,103	42,978
Ocean and Great Lakes Programs:				
Marine Prediction Research	8,850	9,409	9,693	9,409
GLERL	4,558	4,558	4,558	4,558
Great Lakes nearshore research	500	500	500	0
VENTS	2,496	2,496	2,496	0
SE US FOCI Program	1,000	1,000	0	1,000
GLERL/Zebra mussel	911	911	0	911
Lake Champlain Study	190	190	0	0
Pacific Island Tech. Assistance	190	190	0	0
Subtotal	18,655	19,254	17,247	15,878
Sea Grant:				
Sea Grant college program	40,000	39,901	39,787	40,787
Sea Grant-Zebra Mussel	2,800	2,800	0	2,800
National Coastal R&D Institute	1,300	1,300	0	1,300
Subtotal	44,100	44,001	39,787	44,887
Undersea Research Program:				
NOAA Undersea Research Program	15,998	15,971	2,038	17,823
Regional Marine Research Centers	1,900	1,900	4,000	0
Subtotal	17,898	17,871	6,038	17,823
Total, Ocean and Great Lakes Programs	80,693	81,126	63,072	78,588

NOAA OPERATIONS, RESEARCH, AND FACILITIES—Continued
(In thousands of dollars)

	Fiscal year 1993 cur- rently avail- able	Fiscal year 1994 NOAA base	Fiscal year 1994	
			Request	House
Total, OAR	202,172	205,208	214,097	223,789
NATIONAL WEATHER SERVICE				
Operations and Research:				
Local Warnings and Forecasts	298,725	307,402	319,868	319,868
MARDI	23,316	23,316	75,813	56,991
WSFOs—reduce 8 stations	752	752	752	752
Southern Region HQ	814	814	814	0
Data buoy engineering and test	518	518	0	0
Data buoy maint. for Hawaii	542	542	542	0
Pacific & Alaska Region HQ	366	366	366	366
Agricultural and fruit frost	2,316	2,316	2,316	2,316
Fire weather services	449	449	449	449
Susquehanna River Basin Flood System	669	669	669	900
Aviation forecasts	35,596	35,596	35,596	35,596
Flood Warning System/Colorado River	288	288	288	288
Contract observers	190	190	0	0
Samoa	240	240	0	0
Regional Climate Centers	3,000	3,000	3,000	3,000
California Data Buoys	205	205	205	200
Subtotal	367,986	376,663	440,678	420,726
Central Forecast Guidance	28,211	28,555	30,034	28,555
Atmospheric and Hydrological Research	2,350	2,390	2,544	2,390
Total, Operations and Research	398,547	407,608	473,256	451,671
Systems Acquisition:				
Public Warning and Forecast Systems:				
NEXRAD	84,516	84,516	123,545	114,044
ASOS	18,000	18,000	18,135	18,135
AWIPS/NOAAPort	23,779	23,779	43,564	27,818
NMC Computer facility upgrades	7,826	7,826	14,600	12,000
Total, Systems Acquisition	134,121	134,121	199,844	171,997
Total, NWS	532,668	541,729	673,100	623,668
NATIONAL ENVIRONMENTAL AND SATELLITE, DATA, AND INFORMATION SERVICE				
Satellite Observing Systems:				
Polar Spacecraft and Launching	148,432	148,432	162,099	156,099
Geostationary Spacecraft and Launching	118,000	118,000	182,746	123,746
Environmental Observing Services	47,600	49,443	50,284	49,443
Total, Satellite Observing Systems	314,032	315,875	395,129	329,288
Environmental Data Management Systems	22,346	23,139	23,768	23,139
Data and Information Services	10,300	10,300	10,300	10,300
Subtotal	32,646	33,439	34,068	33,439
Total, NESDIS	346,678	349,314	429,197	362,727
PROGRAM SUPPORT				
Administration and Services:				
Executive Direction And Administration	25,000	25,824	25,269	25,269
Systems Program Office	1,100	1,100	1,100	1,100
Subtotal	26,100	26,924	26,369	26,369
Central Administrative Support	38,000	40,113	39,244	39,244
Retired Pay Commissioned Officers	7,333	7,706	7,706	7,706
Total, Administration and Services	71,433	74,743	73,319	73,319
Marine Services	60,056	63,217	62,037	62,037
Maintain S.E. Marine Facility	258	258	258	258
Marine Electronics Agenda	700	700	0	0

NOAA OPERATIONS, RESEARCH, AND FACILITIES—Continued

(In thousands of dollars)

	Fiscal year 1993 cur- rently avail- able	Fiscal year 1994 NOAA base	Fiscal year 1994	
			Request	House
New England Science Center	186	186	0	0
Total, Marine Services	61,200	64,361	62,295	62,295
Aircraft Services	9,000	9,170	8,995	8,995
Aircraft Critical Safety and Instrumentation	500	500	500	500
Subtotal	9,500	9,670	9,495	9,495
Total, Program Support	142,133	148,774	145,109	145,109
Adjustments:				
Administrative savings		-10,098		
Personnel savings		-12,768		
FTS price reduction		-336		
Grants reduction		-805		
Direct obligations, ORF	1,614,547	1,598,654	1,834,372	1,731,844
Reimbursable Obligations	369,081	369,081	390,385	390,385
Total obligations, ORF	1,983,628	1,967,735	2,224,757	2,122,229
Financing:				
Deobligations	-11,800	-13,800	-13,800	-24,800
Offsetting Collections				
Federal Funds	-332,128	-332,128	-353,650	-353,650
Non-Federal Funds	-36,953	-36,953	-36,735	-36,735
Trust Funds	0	0	0	0
Budget authority, ORF	1,602,747	1,584,854	1,820,572	1,707,044
Financing from proposed transfers:				
Promote and develop fishery products	-55,000	-55,000	-61,400	-55,544
Damage Assessment	-17,506	-1,500	-1,500	-1,500
Appropriation, ORF	1,530,241	1,528,354	1,757,672	1,650,000

¹ Funded under construction account.

NATIONAL OCEAN SERVICE

The Committee has included a total of \$155,412,000 for activities of the National Ocean Service (NOS) for fiscal year 1994. Within the amounts provided, the Committee has restored funding for some ongoing programs not included in the budget request: the Land Information System (multi-purpose cadastre project), and observations buoys off the coast of California and in the Chesapeake Bay. The Committee has in some cases reduced or eliminated funding for lower priority programs included in the budget request in order to fund increases for critical resource management programs, such as Coastal Zone Management (306 and 306(a) grants and nonpoint source management) and the National Marine Sanctuary program. The Committee has agreed to the contracting out of NOAA's chart printing operation.

Deep Seabed Mining—The Committee suggests that one area in which additional base reductions could be taken is the deep seabed mining program under the Office of Ocean and Coastal Resource Management. NOAA is urged to consider the reduction or elimination of this program in its efforts to comply with the Executive Orders on FTE and administrative cost savings, and to submit a notification of reprogramming to the Committee under the procedures outlined in section 605 of the accompanying bill.

Marine Sanctuary Program—The Committee has included \$9,000,000 for the National Marine Sanctuary Program, an in-

crease of \$2,000,000 above the amount requested. The Committee recognizes that several new sanctuaries have been designated in the past year, and that even at this funding level the program may have difficulty in fulfilling its legislative mandate. The Committee continues to urge the Department to consider the institution of user fees for access to the resources of national marine sanctuaries in order to provide additional funding for this worthwhile program. The Committee intends that funding for existing marine sanctuaries, such as the Flower Gardens Bank marine sanctuary, not be eroded due to the increase in the number of designated sanctuaries.

Coastal Zone Management—The Committee has included \$41,500,000 for CZM 306 and 306(a) grants. The Committee notes that a number of large and/or populous States are at their maximum allocation of \$2,000,000 (as provided in previous years' appropriations Acts) for administrative grants for coastal zone management. In response to concerns expressed to this Committee regarding changes to the CZM authorization provided in previous years in appropriations acts, the Committee has not included restrictions on administrative grants in the accompanying bill. The Committee intends that NOAA, in consultation with the states and the House and Senate authorizing committees, review its allocation procedures under section 306(c) of the Coastal Zone Management Act of 1972, as amended. Funding for CZM program administration is to be covered under amounts made available through the Coastal Zone Management Fund.

The Committee has received numerous requests for the establishment of physical ocean real-time systems (PORTS) for state-of-the-art time and tide gauges to improve navigation in several U.S. harbors. The Committee expects NOAA to examine the need for such systems, the anticipated total costs of developing these systems (including anticipated savings resulting from their installation), the appropriate Federal role in the installation and maintenance of these systems, and the potential sources of funding for these systems, and report back to the Committee by September 1, 1993. The Committee has included no funding for these systems in the accompanying bill.

The Committee encourages NOAA to work with the National Institute for Environmental Renewal in the development of an automated system which will identify and quantify the various point sources and many types of pollution affecting the Chesapeake Bay.

NATIONAL MARINE FISHERIES SERVICE

The Committee has provided a total of \$221,139,000 for the programs of the National Marine Fisheries Service. The amounts provided will cover most of the ongoing critical NMFS programs at a current services level of operations. The Committee has restored funding for ongoing programs not included in the budget request, as follows: oyster disease research, Atlantic bluefin tuna research, shark research, Columbia River smolt, the Beluga whale committee, fishery observers training, East Coast observers, and the anadromous fishery project (striped bass). In order to fund these program restorations and to provide increases for other fisheries and

protected species management programs, the Committee has in some cases taken reductions below the budget request.

The Committee has provided \$1,500,000 for oyster disease research, which is equal to the amount provided for the current fiscal year. The Committee urges NOAA to submit a reprogramming to move these funds to the National Sea Grant program.

Within the amounts provided for the aquaculture program, the Committee encourages NOAA to provide funds to the "Nantucket Program", an innovative program in shellfish aquaculture which addresses both fisheries enhancement and economic development. Also within the amounts provided for aquaculture, the Committee urges NOAA to provide funding for a program for bay scallop restoration in Long Island Bay.

The Committee intends that recreational fishing harvest monitoring data collection be expanded to include the Northeast.

The Committee intends that NOAA cooperate fully in efforts to establish a native plant nursery and xeriscope demonstration project at the Tiburon laboratory.

The Committee has included an increase of \$500,000 over the amounts requested for support of international fisheries commissions. The Committee intends that this additional amount be provided to the Great Lakes Fishery Commission to assist in sea lamprey control programs in the Great Lakes.

The Committee has continued funding of \$250,000 for the winter run chinook salmon captive broodstock program.

The Committee has provided \$2,900,000 for Driftnet Act implementation which is a reduced level reflecting the completion of the research activities associated with this program. Funds provided in the accompanying bill are for implementation and enforcement of the Driftnet Act program.

OCEANIC AND ATMOSPHERIC RESEARCH

The Committee has provided a total of \$223,789,000 for the Oceanic and Atmospheric Research Programs of NOAA. The amount provided includes at least a current services level for most activities in this area, and a restoration of funding for the following ongoing programs not included in the budget request: atmospheric modification grants, Southeastern storm research, the S.E./U.S. FOCI program, zebra mussel research under the Great Lakes Environmental Research Laboratory and the National Sea Grant program, the National Coastal R&D Institute, and the National Undersea Research Program centers. The Committee's recommendation includes reductions in some cases below the budget request for lower priority programs.

The Committee has included \$1,000,000 of the requested \$2,600,000 for NOAA's portion of the FCCSET High Performance Computing Initiative. Also included is \$66,902,000 for the Climate and Global Change Program. The Committee notes that the requested increase of \$23,000,000 for this program was included in the investment proposals of the President's budget. Since most of this increase represents a continuation of amounts transferred in fiscal year 1993 to NOAA from the State Department, the Committee believes that this amount should have been included in NOAA's budget as an adjustment to base.

The Committee has not included funding for the VENTS project in this recommendation. The Committee recommends that this program be funded competitively under the Climate and Global Change program.

The Committee has provided an increase of \$1,000,000 above the request for the National Sea Grant basic program. Within the \$2,800,000 provided under the National Sea Grant program for zebra mussel research, up to \$75,000 is to be devoted to research on the problem of zebra mussels in the Chesapeake Bay.

The Committee has provided \$17,823,000 for the National Undersea Research program. The amount provided will fully fund the ongoing commitments of the existing NURP Centers and the national program.

NATIONAL WEATHER SERVICE

The Committee has provided a total of \$623,668,000 in the bill for the National Weather Service. This amount is an increase of \$91,000,000 above the amounts provided for fiscal year 1993, but is \$49,432,000 below the amounts requested. The Committee recognizes that funding the Weather Service at this level will impede the progress of the ongoing efforts to modernize the Weather Service, but the Committee's funding allocation was insufficient to accommodate the full amounts requested under the investment package.

The Committee has included the full amount requested—\$319,868,000—for the ongoing operations of the existing Weather Service operations. The Committee intends that there be no reductions or degradation of service at the Jackson, Kentucky Weather Service Office or the Weather Service Office in American Samoa.

The Committee has included a modest increase in the funding for the Susquehanna River Basin Flood System. The Committee believes that NOAA should include this important program as a part of the Weather Service modernization efforts.

The Committee has not included funding for the Southern Region NWS headquarters.

NATIONAL ENVIRONMENTAL AND SATELLITE, DATA, AND INFORMATION SERVICE

The Committee has included \$362,727,000 for the National Environmental and Satellite, Data, and Information Service (NESDIS). This amount is an increase of \$16,049,000 above the amounts provided for fiscal year 1993, but is \$66,470,000 below the amount requested for fiscal year 1994.

The Committee recognizes that the amounts provided may be insufficient to continue the NOAA satellite and information systems operating at the level necessary to provide required data and coverage. The Committee's allocation was insufficient to fund fully the investment proposals requested in the budget.

The Committee expects NOAA to prepare a report on the benefits to NOAA's information system activities that could be achieved by taking advantage of the NASA facility and EOSDIS related capabilities located in Fairmont, West Virginia. NOAA is encouraged to work with NASA EOSDIS program officials to understand the capabilities planned in independent verification and validation, back-

up data archives, production data processing, and other potential uses of this facility.

The Committee is aware of a proposal to converge the NOAA Polar Orbiting Satellite Program with the Defense Meteorological Satellite Program and/or the National Aeronautics and Space Administration NASA Earth Observing System. The three agencies have been requested by the Chairman of the House Committee on Science, Space, and Technology to develop a joint plan to merge all or parts of their programs. The Appropriations Committee is interested in an estimate of the possible cost savings that would result from convergence. The Committee requests that the joint report address possible cost savings and be issued as soon as possible so that a final decision on convergence can be made by the end of this calendar year. Timely submission of the report would permit NOAA to initiate its polar satellite program in order to have it operational by calendar year 2002 if the programs are not converged. The Committee also supports NOAA's cooperation with the European satellite program and does not intend that the initiative to converge domestic programs adversely impact NOAA's international initiative.

COASTAL ZONE MANAGEMENT FUND

The Committee has included language in the bill which makes available \$7,800,000 in the Coastal Zone Management Fund for administration of the CZM program, and for other purposes in accordance with the authorization as set forth in section 308 of the Coastal Zone Management Act. This amount is equal to the budget request.

CONSTRUCTION

The Committee recommends an appropriation of \$89,775,000 for the Construction account under the National Oceanic and Atmospheric Administration. This amount is \$10,712,000 above the budget request, and a decrease of \$4,725,000 below the amount appropriated for fiscal year 1993.

The Committee has fully funded the budget request for the maintenance, construction, and consolidation of NOAA facilities, including the consolidation of NOAA headquarters in Silver Spring, Maryland and above standards costs for the Boulder laboratories. The recommendation also includes \$1,500,000 for the Sandy Hook laboratory costs. In addition, the recommendation includes all funding requested for the National Weather Service to construct facilities for the new equipment required for weather service modernization.

The Committee has restored amounts sufficient to maintain funding for other ongoing construction projects. In addition, the recommendation includes \$1,000,000 for acquisition and construction costs for the National Estuarine Research Reserve Program, as authorized by section 315 of the Coastal Zone Management Act of 1972.

The funding provided also includes amounts necessary for NOAA to comply with section 2201 of Public Law 102-587, the NOAA Authorization Act of 1992. This allows for acquisition of space for the display and interpretation of artifacts from shipwrecks off the coast

of North Carolina which are part of the Monitor National Marine Sanctuary. The facility could also house the administrative office of the Monitor sanctuary.

FLEET MODERNIZATION, SHIPBUILDING AND CONVERSION

The Committee recommends an appropriation of \$23,064,000 for Fleet Modernization, Shipbuilding, and Conversion. This amount is equal to the budget request, and represents a decrease of \$6,936,000 below the amount appropriated for this account for fiscal year 1993.

This account provides for expenses necessary to maintain and improve the NOAA fleet of oceanographic, survey and fisheries research vessels, and for converting and/or leasing vessels as needed for maintaining effective support of NOAA programs.

The Committee expects NOAA to continue to provide the required fleet support to the Antarctic Research program.

FISHING VESSEL OBLIGATIONS GUARANTEES

The Committee has included \$459,000 for subsidy amounts for fishing vessel obligation guarantees. This amount is a decrease of \$11,000 below the amount provided for fiscal year 1993. There was no budget request for this item. The amount provided is 95 percent of adjusted current services for this account.

The Committee does not agree with NOAA's policy of no new loan guarantees, despite the economic feasibility of the individual application, that NOAA has adhered to over the past two fiscal years. There are appropriate uses of this loan guarantee program which do not result in overcapitalization, including: the refinancing of existing debt; renovation and repair of existing vessels and facilities; construction of new shoreplants for underutilized species and for waste reduction; and the replacement of obsolete vessels with vessels of similar size and harvesting capacity. The funding provided in this bill should be utilized accordingly.

FISHING VESSEL AND GEAR DAMAGE COMPENSATION FUND

The Committee recommends \$1,273,000 for the Fishing Vessel and Gear Damage Compensation Fund. This amount is \$62,000 below the budget request, and \$33,000 below the amount available for fiscal year 1993. The amount provided is 95 percent of adjusted current services for this account.

The Fishing Vessel and Gear Damage Fund provides compensation to U.S. fishermen whose vessels have been lost, damaged, or destroyed by foreign or domestic vessels. The fund indemnifies domestic fishermen against commercially uninsurable losses of fishing gear caused by foreign or domestic vessels and a portion of associated economic loss. Monies paid into the fund include: (1) surcharges not to exceed 20 percent of the fee imposed for any foreign fishing vessel permit issued under the Magnuson Fishery Conservation and Management Act; (2) administrative fees paid by claimants; (3) revenues from deposits or investments of fund balances not immediately required; and (4) funds not to exceed \$5,000,000 borrowed from the Treasury in the event the fund balance is insufficient to pay claims.

FISHERMEN'S CONTINGENCY FUND

The Committee recommends \$999,000 for the Fishermen's Contingency Fund, which is \$52,000 below the budget request and \$26,000 below the amount appropriated for fiscal year 1993. The amount provided is 95 percent of adjusted current services for this account.

The Fishermen's Contingency Fund provides compensation to U.S. fishermen for damage or loss of fishing gear and any resulting loss because of natural or manmade obstructions related to oil and gas exploration, development, and production on the Outer Continental Shelf. The Secretary of Commerce is authorized to establish an area account within the fund for any area within the Outer Continental Shelf. A holder of a lease, permit, easement, or right-of-way in such area is required to pay a fee into the appropriate area account in the fund. Each area account, if depleted, will be replenished by assessment. The Act stipulates that amounts available in each area account can be disbursed only to the extent provided by appropriations acts. Since receipts collected may not be sufficient for this appropriation, the Committee has included language which provides that the sums necessary to eliminate the insufficiency may be derived from the general fund of the Treasury.

FOREIGN FISHING OBSERVER FUND

The Committee recommends \$550,000 for the Foreign Fishing Observer Fund for fiscal year 1994. The amount is a reduction of \$14,000 from the budget request, and a reduction of \$15,000 from the amount appropriated for fiscal year 1993 to date. The amount provided is 95 percent of adjusted current services for this account.

Fees paid into the fund are collected from owners and operators of certain foreign fishing vessels that fish within the United States Fishery Conservation Zone and are intended to be used by the Secretary of Commerce to finance the cost of placing United States observers aboard such fishing vessels. The observers collect scientific information on the foreign catch and monitor compliance by foreign fishing crews in accordance with the provisions of the Fishery Conservation and Management Act of 1976. The Act permits foreign governments to contract directly for observer services from contractors approved by the Secretary of Commerce.

The appropriation provides the authority necessary to pay the salaries of United States observers and program support personnel, other administrative costs, and the cost of data management and analysis.

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

The Committee recommends \$33,042,000 for the Salaries and Expenses appropriation for fiscal year 1994. This amount is a reduction of \$5,000,000 from the budget request, but represents an increase of \$1,330,000 above the amount appropriated for fiscal year 1993. This amount will provide the adjusted current services level for this account.

This appropriation provides for the Office of the Secretary and for staff offices of the Department which assist in the formulation of policy, management, and administration.

OFFICE OF INSPECTOR GENERAL

The bill provides \$15,860,000 for the Office of Inspector General for fiscal year 1994. This amount is a reduction of \$2,521,000 from the budget request, but is \$55,000 more than the amount available for fiscal year 1993. The amount provided is approximately 95 percent of the adjusted current services level for this account and incorporates the President's initiative to reduce FTE and administrative costs.

BUREAU OF THE CENSUS

The Committee recommends a total of \$241,170,000 for the Bureau of the Census for fiscal year 1994. This amount is a reduction of \$30,546,000 from the budget estimates, and a decrease of \$56,085,000 below the amounts provided for the current fiscal year.

SALARIES AND EXPENSES

The bill provides \$131,170,000 for the salaries and expenses of the Bureau of the Census for fiscal year 1994. This amount is \$9,628,000 less than the budget request, and is \$7,215,000 above the amount provided for fiscal year 1993. The amount provided includes approximately 95 percent of the adjusted current services level for this account and incorporates the President's initiative to reduce FTE and administrative costs.

This appropriation provides for the current statistical programs of the Bureau of the Census, which include the measurement of the nation's economy and the demographic characteristics of the population. These programs are intended to provide a broad base of economic, demographic, and social information used for decision making by governments, private organizations, and individuals.

The Committee has not provided the requested program increase for the Federal Audit Clearinghouse. In light of the overall reductions in the Census Bureau mandated under this funding level, the Committee believes that the Office of Management and Budget should continue to distribute the costs of managing this Clearinghouse to all Federal agencies impacted by the Single Audit Act of 1984.

PERIODIC CENSUSES AND PROGRAMS

The Committee recommends \$110,000,000 for periodic censuses and related programs for fiscal year 1994. This amount is a reduction of \$20,918,000 from the budget request and a decrease of \$63,300,000 below the amount provided for fiscal year 1993.

The budget request for the Periodic Censuses and Programs account assumes recoveries of prior year obligations totaling \$4,000,000; that amount is also assumed in the Committee's recommendation. The Committee is aware that, based on a recent review by the Department of Commerce Inspector General, additional prior year recoveries of \$10,000,000 or more could be identified. Should those deobligations actually become available, the Commit-

tee would consider the redistribution of those amounts to items not fully funded in the accompanying bill, subject to the Committee's reprogramming procedures included under section 605 of the accompanying bill.

The Committee expects that, within the amounts provided, \$600,000 will be designated for an intercensal poverty estimates program to begin in fiscal year 1994. Poverty estimates are currently produced only once every decade through the decennial census process, and these estimates are subsequently used in the distribution of more than \$20 billion a year to local communities and States. The Committee expects the Census Bureau to collect these poverty estimates every other year and to include funding for this program in budget estimates in subsequent years.

YEAR 2000 CENSUS PLANNING

The Committee recommendation includes a reduction of \$15,000,000 below the request for Year 2000 Decennial Census research and planning. The 1990 decennial census was far too costly and inaccurate, and the results were delayed considerably. These problems will only increase unless there are significant changes in the approach to taking the decennial census. Both the authorizing committee and the Committee on Appropriations have suggested ways to greatly improve the census-taking process significantly, but it is apparent that the Bureau is not serious about correcting the continuing concerns. The Bureau recently rejected all 14 census design alternatives that had been under study for over a year, reverting to an earlier approach of concentrating "favorable" features into the design for application in the Year 2000 census.

The Committee believes that it is simply not acceptable to conduct the Year 2000 census under a process which follows the general plan used in the 1990 decennial census. As stated in recent General Accounting Office testimony before the Committee on Post Office and Civil Service, "... fundamental breakthroughs in census taking are still possible for the 2000 Census. Such breakthroughs, however, will require prompt consensus, policy guidance, and leadership from the Office of Management and Budget (OMB) and senior Department of Commerce and Bureau officials." The Committee is aware that the Bureau plans to select final Year 2000 Census features by September 30, 1993. The Committee strongly urges the Director of the Census Bureau, the Secretary of Commerce and OMB to play a more active role in the decision-making process on the Year 2000 Census to insure that the lowest cost, most accurate method of collecting the necessary population data is selected, and that the method chosen provides for a more timely distribution of the data results.

The Committee stresses that the basic purpose for a decennial census is an enumeration of the population, in accordance with the Constitution. Other data which was secured in the 1990 census could be determined through alternate methods such as statistical sampling or administrative records and could be available for use in a much more timely manner. The Committee encourages the Office of Management and Budget to take the lead in working with other Federal data users to determine the most appropriate and cost-effective alternative means of data collection, and to ensure

that only the data needed to satisfy statutory requirements is being collected at taxpayer expense.

A successful Year 2000 census may also require significant changes in computer technology. The Committee recommends that the Census Bureau's planning process determine whether the Bureau will need state of the art, high performance computing technology; and, if so, consider employing the new Census data center in Bowie, Maryland, as a means toward that end. At this new facility, if such equipment is needed, the Bureau would have an invaluable opportunity, in cooperation with the University of Maryland and other research entities, to employ the most advanced technology in shared-use, high performance computing initiatives, including training and networking. The Committee is aware that the Census Bureau is currently conducting a computer requirements analysis and, upon completion, expects the Bureau to report promptly to the Committee the findings of that analysis.

ECONOMIC AND STATISTICAL ANALYSIS

SALARIES AND EXPENSES

The bill provides \$45,220,000 for the economic and statistical analysis programs of the Department of Commerce for fiscal year 1994. This amount is \$4,582,000 less than the budget request but is \$5,867,000 more than the amount appropriated for the current fiscal year. The amount provided is approximately 95 percent of adjusted current services and includes no funding for requested program increases and incorporates the President's initiative to reduce FTE and administrative costs.

The Economic and Statistics Administration is responsible for the collection, tabulation and publication of a wide variety of economic, demographic and social statistics and provides support to the Secretary of Commerce and other Government officials in interpreting the state of the economy and developing economic policy. The Bureau of Economic Analysis and Under Secretary for Economic Affairs are funded in this account.

INTERNATIONAL TRADE ADMINISTRATION

OPERATIONS AND ADMINISTRATION

The bill provides \$221,445,000 for the programs of the International Trade Administration. This amount is \$24,888,000 less than the budget request but is \$7,594,000 more than the enacted appropriation for fiscal year 1993.

The Committee recommendation provides an increase over the basic formula of 95 percent of adjusted current services for the programs of the International Trade Administration (ITA). Included in this amount is \$9,000,000 for National Textile Center and \$1,597,000 for the Tailored Clothing Technology Corporation (TC2).

The amounts provided for ITA do not include the program increases requested to carry out grant programs previously funded with money available to the Agency for International Development (AID). The Committee encourages the Department of Commerce to work with AID to continue these programs in fiscal year 1994.

The Committee recognizes that the trade development and promotion and import administration programs carried out by ITA are of the highest priority because of their impact on the continuing expansion of the United States position in the global economy. The Committee will do its best to direct additional resources to these high priority areas should additional amounts become available in the overall allocation for the accompanying bill prior to final action for fiscal year 1994.

EXPORT ADMINISTRATION

OPERATIONS AND ADMINISTRATION

The Committee recommends an appropriation of \$34,747,000 for the Operations and Administration appropriation of the Export Administration. This amount is equal to the budget request and is \$6,268,000 less than the amount appropriated for fiscal year 1993.

MINORITY BUSINESS DEVELOPMENT AGENCY

MINORITY BUSINESS DEVELOPMENT

The Committee recommends \$38,362,000 for the Minority Business Development Agency for fiscal year 1994. This amount is \$7,019,000 below the budget request and is \$473,000 more than the amount available for fiscal year 1993.

The Committee recommendation is approximately 95 percent of adjusted current services for this account, and includes none of the requested program increases.

UNITED STATES TRAVEL AND TOURISM ADMINISTRATION

SALARIES AND EXPENSES

The Committee has included \$17,120,000 in the bill for the United States Travel and Tourism Administration. This amount is \$3,178,000 below the budget request and is \$1,512,000 more than the amount provided for fiscal year 1993. The Committee recommendation is approximately 95 percent of adjusted current services for this account and incorporates the President's initiative to reduce administrative costs.

The Committee has included language in the accompanying bill which prohibits funding made available under this heading to be used for carrying out section 203(a) of the International Travel Act of 1961, as amended. The funds necessary to carry out this provision, which provides for grants to support Cooperative Tourism Marketing Programs, were requested as a program increase. The amount provided in this bill is not sufficient to initiate a new program.

PATENT AND TRADEMARK OFFICE

SALARIES AND EXPENSES

The bill provides \$88,329,000 for the salaries and expenses appropriation of the Patent and Trademark Office. This amount is a reduction of \$14,671,000 from the budget request and is \$1,657,000 above the amount made available for fiscal year 1993.

The Committee recommendation provides approximately 95 percent of adjusted current services of the amounts estimated to be collected in fiscal year 1994 in offsetting receipts. The Committee is aware of concerns expressed by users of the patent system about the inability of the Committee to appropriate the full amount requested from the special fund. However, the Committee is scored within its overall domestic discretionary allocation for appropriating fees deposited in the special fund and must, therefore, consider this account in a manner consistent with those accounts funded from the general fund of the Treasury. The Committee stresses that user-paid fees deposited in the special fund have not been diverted for deficit reduction purposes or to other accounts within this bill. Those fee amounts remain in the special fund until appropriated.

TECHNOLOGY ADMINISTRATION

SALARIES AND EXPENSES

The Committee recommends \$4,500,000 for the Technology Administration. This amount is a reduction of \$925,000 from the budget request and is \$50,000 more than the amount appropriated for the current fiscal year.

The Committee urges the Under Secretary for Technology to utilize, to the greatest extent possible, the National Technology Transfer Center as a resource in the development of technology policy and in the development of the manufacturing extension program.

NATIONAL TELECOMMUNICATIONS AND INFORMATION ADMINISTRATION

The Committee recommends a total of \$61,927,000 for the National Telecommunications and Information Administration for fiscal year 1994. This amount is \$32,636,000 less than the budget request, but is \$21,707,000 more than the amount appropriated for the current fiscal year.

SALARIES AND EXPENSES

The Committee recommends \$18,927,000 for the Salaries and Expenses appropriation of the National Telecommunications and Information Administration. This amount is a reduction of \$3,000,000 from the budget request, and an increase of \$1,027,000 from the amount appropriated for fiscal year 1993. The Committee recommendation provides the adjusted current services level for this account. The Committee has given this account special consideration due to an increased workload associated with telecommunications standards, spectrum management and international policies.

PUBLIC TELECOMMUNICATIONS FACILITIES, PLANNING AND CONSTRUCTION

The Committee recommends \$20,254,000 for planning and construction grants for public television, radio, and non-broadcast facilities. The Committee recommendation is a decrease of \$1,066,000 from the amount appropriated for this program in fiscal year 1993,

and a decrease of \$382,000 below the budget request. The amount provided is the same 95 percent of current services level at which most agencies were funded in order to comply with the Committee's overall budget allocation.

The Committee has included language in the bill which permits not to exceed \$2,000,000 to be available for program administration as authorized by law, as well as language carried in the appropriations bill for many years which permits prior year unobligated balances to be available for grants for projects for which applications have been submitted and approved during any fiscal year.

The Committee is aware of an application for a full power transmitter for public radio first service to the Potomac Highlands of West Virginia, and encourages NTIA to examine the proposal and issue a grant if warranted.

INFORMATION INFRASTRUCTURE GRANTS

The Committee recommends \$21,746,000 for a grant program under the National Telecommunications and Information Administration (NTIA) for demonstrations of new telecommunications technology applications. This amount is \$29,254,000 below the budget request, which was part of the President's investment proposal. No funds were provided for this program in fiscal year 1993. These funds are provided under existing authorities for telecommunications grant programs. The Committee recognizes that the authorizing committee may soon consider a separate authorization for this initiative. The Committee supports the enactment of a separate information infrastructure grant program authorization and, if enacted, will make whatever adjustments are necessary in the accompanying bill, prior to final action.

The recent development of new technologies has created significant opportunities to make even greater use of telecommunications in enhancing education, health care, public information, and other social and community service requirements. The Committee has been made aware of several worthwhile proposals for demonstration projects which may be eligible under the applicable guidelines and authorities for this program. The Committee urges NTIA to examine the following proposals and provide grants if warranted, and report its intentions to the Committee:

(1) the Washington, D.C. Metropolitan area has a proposal for a regional information and data transfer network linking local universities and state networks with Federal agencies;

(2) Prestonburg Community College in Prestonburg, Kentucky, has a proposal to establish rural telecommunications resource centers to provide academic instruction and job training;

(3) Buena Vista College in Storm Lake, Iowa, has a proposal for the establishment of a model distance learning and information technology center geared to improving job retraining in rural areas;

(4) Iona College in New Rochelle, New York, has a proposal for an information access center geared to helping minority and women-owned businesses in accessing high technology and related training;

(5) The Southwest Border Infrastructure Initiative includes proposals for telecommunications networks for Yuma, Arizona; El Paso, Texas; and Dona Ana County, New Mexico;

(6) The Southeastern Pennsylvania Consortium for Information Technology and Training has a proposal for job re-training and career assessment services.

The Committee also encourages favorable consideration of applications from non-profit high technology consortia of small businesses.

ENDOWMENT FOR CHILDREN'S EDUCATIONAL TELEVISION

The Committee recommends \$1,000,000 for the Endowment for Children's Television. This amount is equal to the budget request and the amount appropriated for the current fiscal year.

GENERAL PROVISIONS—DEPARTMENT OF COMMERCE

The Committee has included the following General Provisions for the Department of Commerce that were included in the fiscal year 1993 Appropriations Act (Public Law 102-395).

Section 201 makes Commerce Department funds in the bill available for advanced payments only upon certification of officials designated by the Secretary that such payments are considered to be in the public interest.

Section 202 makes appropriations for the Department in the bill for Salaries and Expenses available for hire of passenger motor vehicles, and for services, uniforms and allowances as authorized by law.

Section 203 prohibits any of the funds in the bill to be used to support hurricane reconnaissance aircraft and activities that are under the control of the United States Air Force or the United States Air Force Reserve.

Section 204 prohibits the use of Commerce Department funds in this or any previous Act from being used for the purpose of reimbursing the Unemployment Trust Fund or any other account of the Treasury to pay unemployment compensation for temporary Census workers for services performed after April 20, 1990.

Section 205 provides the authority to transfer funds between Department of Commerce appropriation accounts. The language provides that no account may be decreased by more than 5 percent or increased by more than 10 percent. The language also makes the transfers subject to the Committee's standard reprogramming procedures.

TITLE III—THE JUDICIARY

The funds recommended by the Committee in Title III of the accompanying bill are for the operation and maintenance of the United States Courts and include the salaries of judges, magistrates, supporting personnel and other expenses of the Federal Judiciary.

The budget request submitted for fiscal year 1994 for the Judiciary totals \$3,164,560,000. Of this amount \$200,220,000 is associated with the salaries and retirement expenses of Supreme Court Justices and Article III Judges and is considered mandatory for budget scorekeeping purposes. The remainder of the request,

\$2,964,340,000, which is considered discretionary for budget scorekeeping purposes, represents an increase of \$668,922,000 or 29 percent over fiscal year 1993 enacted levels.

The Committee recommends \$197,350,000 for the mandatory salary and retirement expenses of the Supreme Court Justices and Article III Judges. This amount is \$2,870,000 less than the request and reflects the elimination of the requested increase for cost of living adjustments, consistent with the policy of the Legislative and Executive Branches of the United States Government of not requesting increases for this item in the fiscal year 1994 budget.

The Committee recommends a total of \$2,594,035,000 for the discretionary programs of the Judiciary for fiscal year 1994. This amount is \$370,305,000 below the requests, but is \$298,617,000 more than the amounts appropriated for discretionary programs for the Judiciary for the current fiscal year. The Committee recommendation generally provides 95 percent of the adjusted current services level which reflects elimination of requested increases for cost of living adjustments and locality pay, consistent with Legislative and Executive Branch budget requests, and other adjustments.

The Judicial Conference of the United States has informed the Committee that it has begun efforts to establish an OMB-type function within the Judicial Branch in order to examine more closely the Judiciary's budget request and to make certain that the Judiciary is performing its functions in the most efficient manner possible. As part of this effort, the Committee strongly urges the Judiciary to review its principles and procedures for establishing the base budget amounts for each appropriations account within the Judiciary's budget and to bring these principles and procedures more in line with those of the Legislative and Executive branches of the Federal Government. In reviewing the fiscal year 1994 budget request of the Judiciary, the Committee noted that some of the base budgets for Judiciary appropriation items were developed in a manner inconsistent with the way the Executive and Legislative branches' base budgets were developed. In addition, the Committee noted inconsistencies among the various Judicial Branch appropriation items in the application of the principles the Judiciary used to develop the base budget request for the various appropriation items. The Committee understands that the Judiciary will consult on budget principles with the Executive Branch in an effort to try to eliminate or minimize these differences and expects the Judicial Branch to apply generally accepted budget principles to the development of any future budget requests.

The Committee is also concerned that, in some instances, the Judiciary is not adhering to the Committee's reprogramming policy and procedures detailed in this report and in section 605 of the bill. The Committee expects the Judiciary to follow these notification policies precisely and not reallocate resources prior to submitting the required notifications to the Committee. The Committee has provided the Judiciary with transfer authority which is the same as the transfer authority provided in the fiscal year 1993 Appropriations Act. The Committee believes such authority, together with the traditional reprogramming policy, gives the Judiciary the needed flexibility to respond to unanticipated circumstances and needs.

SUPREME COURT OF THE UNITED STATES

The Committee recommends a total of \$25,025,000 for the Supreme Court of the United States for fiscal year 1994. The total amount recommended is contained in two separate appropriation accounts as follows:

SALARIES AND EXPENSES

The Committee recommends \$22,326,000 for fiscal year 1994 for the salaries and expenses of the Justices, their supporting personnel, and the costs of operating the Supreme Court, excluding the care of the building and grounds. The Committee recommendation is \$40,000 more than the current year appropriation, but is \$2,249,000 less than the request for fiscal year 1994. The Committee recommendation will provide 95 percent of the adjusted current services level.

CARE OF THE BUILDING AND GROUNDS

The Committee recommends \$2,699,000 for fiscal year 1994 for personnel and other services relating to the Supreme Court building and grounds, which is supervised by the Architect of the Capitol. The recommendation is \$621,000 less than the current year appropriation and is \$421,000 less than the request. The Committee recommendation is 95 percent of the adjusted current services level for the account.

UNITED STATES COURT OF APPEALS FOR THE FEDERAL CIRCUIT**SALARIES AND EXPENSES**

The Committee recommends \$13,127,000 for fiscal year 1994 for the salaries and expenses of the United States Court of Appeals for the Federal Circuit. The Committee recommendation is \$1,573,000 more than the current year appropriation, but is \$1,985,000 less than the request. The recommendation will provide the adjusted current services level plus \$156,000 for additional staff attorneys and clerical positions.

UNITED STATES COURT OF INTERNATIONAL TRADE**SALARIES AND EXPENSES**

The Committee recommends \$11,100,000 for fiscal year 1994 for the salaries and expenses of the United States Court of International Trade. The Committee recommendation is an increase of \$755,000 above the fiscal year 1993 appropriation, but is a reduction of \$1,162,000 from the budget request. The Committee recommendation will provide 95 percent of the adjusted current services level for the account.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES**SALARIES AND EXPENSES**

The Committee recommends a total of \$2,189,131,000 for fiscal year 1994. The Committee recommendation is a reduction of

\$238,309,000 from the budget request, but is an increase of \$210,131,000 above the amount appropriated for fiscal year 1993. The account provides for the salaries of judges, magistrates, and all other officers and employees of the Federal Judiciary not otherwise provided for, and for all necessary expenses including rental charges for space and facilities.

The Committee recommendation provides for the adjusted current services level plus \$16,000,000 to meet the highest priority needs of the Federal courts funded in this account.

THE NATIONAL CHILDHOOD VACCINE INJURY ACT

The Committee recommends a reimbursement of \$2,063,000 for fiscal year 1994 from the Special Fund to cover expenses of the Claims Court associated with processing cases under the National Childhood Vaccine Injury Act of 1986. This amount is a reduction of \$109,000 from the budget request and is a reduction of \$12,000 from the amount appropriated for the current fiscal year. The Committee recommendation will provide for 95 percent of the current services level for the account.

DEFENDER SERVICES

The Committee recommends \$297,252,000 for fiscal year 1994 for the operation of the Federal Public Defender and Community Defender organizations and for compensation and reimbursement of expenses of attorneys appointed pursuant to the Criminal Justice Act, as amended. This represents an increase of \$82,131,000 above the fiscal year 1993 amount enacted to date but a reduction of \$90,016,000 from the request. The Committee recommendation will provide for the adjusted current services level, including the pending supplemental of \$55,000,000, and does not include any of the program increases requested.

The Committee recommends that the Judicial Conference consider establishing defender organizations in all districts where an organization would be cost effective, where more than a specified number of appointments is made each year, or where the interests of effective representation otherwise require establishment of such an office. In addition, the Committee encourages Federal Defender Organizations to take all possible case assignments, unless there is a conflict of interest. Federal Public Defender organizations often cannot take all case assignments because of conflicts of interest, generally prevalent in multi-defendant cases.

FEEES OF JURORS AND COMMISSIONERS

The Committee recommends \$77,095,000 for fiscal year 1994 for the fees and allowances of grand and petit jurors and for the compensation of land commissioners and jury commissioners. This represents an increase of \$8,275,000 above the fiscal year 1993 amount enacted to date but a reduction of \$2,000,000 from the budget request. The Committee recommendation provides for the adjusted current services level, including the pending supplemental of \$5,500,000.

COURT SECURITY

The Committee recommends \$84,500,000 for Court Security for fiscal year 1994, an increase of \$3,247,000 over the amount provided for fiscal year 1993 but a reduction of \$21,465,000 from the budget request. The Committee recommendation provides for the adjusted current services level plus \$1,565,000 for requested increases for workload and improvements in services.

This account provides for the necessary expenses of security and protective services for the United States Courts in courtrooms and adjacent areas.

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

SALARIES AND EXPENSES

The Committee recommends \$44,612,000 for the salaries and expenses of the Administrative Office of the United States Courts for fiscal year 1994, a reduction of \$488,000 from the fiscal year 1993 enacted level, and a reduction of \$12,941,000 from the budget request. This account is responsible for the administration of the United States Courts, including the probation and bankruptcy systems.

The Committee recommendation will provide for 95 percent of the adjusted current services level for the Administrative Office.

FEDERAL JUDICIAL CENTER

SALARIES AND EXPENSES

The Committee recommends \$18,467,000 for the salaries and expenses of the Federal Judicial Center for fiscal year 1994, an increase of \$967,000 over the fiscal year 1993 enacted level, but a reduction of \$1,986,000 from the budget request. The Committee recommendation reflects, as an adjustment to base, the requested transfer of \$1,045,000 for training support from the Salaries and Expenses account for Courts of Appeals, District Courts and Other Judicial Services. The Center is charged with the responsibility for furthering the development and adoption of improved judicial administration in the U.S. Courts.

The Committee recommendation will provide for 95 percent of the adjusted current services level.

JUDICIAL RETIREMENT FUNDS

PAYMENT TO JUDICIARY TRUST FUNDS

The Committee recommends the requested \$20,545,000 for the payment to the Judicial Officers' Retirement Fund and the Claims Court Judges Retirement Fund for fiscal year 1994. The amount recommended is the full budget request and is \$12,025,000 more than the current year appropriation for this account which is considered mandatory for budget scorekeeping purposes.

These funds will cover the estimated annuity payments to be made to retired bankruptcy judges and magistrate judges, Claims Court judges and spouses and dependent children of deceased judicial officers.

UNITED STATES SENTENCING COMMISSION

SALARIES AND EXPENSES

The Committee recommends \$8,468,000 for the salaries and expenses of the United States Sentencing Commission for fiscal year 1994, a reduction of \$532,000 below the fiscal year 1993 enacted level and the budget request. The Committee recommendation will provide 95 percent of the adjusted current services level for the Commission.

The purpose of the Commission is to establish, review and revise sentencing guidelines, policies and practices for the Federal criminal justice system. The Commission is also required to monitor the operation of the guidelines and to identify and report necessary changes to the Congress.

GENERAL PROVISIONS—THE JUDICIARY

The Committee has included the following general provisions in the bill for the Judiciary.

Section 301 provides language, included in previous appropriations Acts, to permit funds in the bill for salaries and expenses for the Judiciary to be available for employment of experts and consultants services as authorized by 5 U.S.C. 3109.

Section 302 provides language included in previous appropriations Acts which authorizes appropriations for the special court of appeals established under the Regional Rail Reorganization Act of 1973, Public Law 93-236.

Section 303 provides language, included in the fiscal year 1993 appropriations Act, which permits up to five percent of any appropriation made available for fiscal year 1994 for the Judiciary in this Act to be transferred between Judiciary appropriation accounts with the proviso that no Judiciary appropriation shall be decreased by more than 5 percent or increased by more than 10 percent by any such transfer. In addition, the language provides that any such transfer shall be treated as a reprogramming of funds under section 605 of the accompanying bill and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.

Section 304 provides language permitting not to exceed a total of \$10,000 for expenses of official reception and representation expenses incurred by the Judicial Conference of the United States.

TITLE IV—RELATED AGENCIES

DEPARTMENT OF TRANSPORTATION

MARITIME ADMINISTRATION

OPERATING-DIFFERENTIAL SUBSIDIES

(APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

The Committee recommends \$240,870,000 for payment of obligations incurred for operating-differential subsidies of American flag vessels. This amount is the full request, and represents an increase

of \$15,870,000 above the amount made available for the program in fiscal year 1993.

OPERATIONS AND TRAINING

The Committee recommends an appropriation of \$76,423,000 to fund programs under the Operations and Training account for the Maritime Administration. This amount is a reduction of \$3,658,000 from the budget request and is an increase of \$4,687,000 above the amount appropriated for the current fiscal year. The Committee recommendation provides approximately 95 percent of adjusted current services for this account and incorporates the President's initiative to reduce FTE and administrative costs.

The Committee recommends language included in previous years' appropriations acts providing that funds derived from the sale or disposal of National Defense Reserve Fleet may be used for training costs at the U.S. Merchant Marine Academy and the State maritime academies.

The Committee encourages MARAD to designate the necessary funds to meet operating and maintenance costs, including fuel, associated with the Great Lakes Academy training vessels, expected to include operating costs associated with the anticipated acquisition of a Navy Yard Patrol training craft.

The Committee recognizes the importance of training and educating students and professionals in the maritime industry in environmentally sound and safe maritime operations, and supports the establishment of the Center for Marine Environmental Protection at the Massachusetts Maritime Academy, as authorized in Public Law 102-587.

READY RESERVE FORCE

The accompanying bill provides a total of \$300,000,000 for the Ready Reserve Force for fiscal year 1994. The amount provided is equal to the amount requested, and is a decrease of \$140,500,000 below the current year appropriation.

The Committee has provided the budget request for this program, which is a significant decrease below amounts provided in fiscal year 1993. The Committee is aware that the amounts requested for maintenance and operations are insufficient to maintain the newly acquired and existing vessels in the Ready Reserve Force, and in view of this budget situation, the acquisition of additional RRF vessels seems unwarranted at this time. The Maritime Administration is expected to submit a notification to the Committee in accordance with the reprogramming procedures in section 605 of the bill prior to expending any of the funds for acquisition of additional vessels.

The Committee expects that funds provided under this heading may be used for reimbursement to the MARAD Operations and Training account for administrative expenses associated with the RRF, the NDRF, and related programs.

MILITARILY USEFUL VESSELS OBLIGATION GUARANTEES

The Committee has not included any funding for the Militarily Useful Vessels Obligation Guarantee (Title XI) program in this bill.

A total of \$52,000,000 was provided for this program in fiscal year 1993, and no funds were requested for this program for fiscal year 1994.

ADMINISTRATIVE PROVISIONS

The bill includes several administrative provisions involving Government property controlled by the Maritime Administration, the accounting for certain funds received by the Maritime Administration, and a prohibition on obligations from the Maritime Administration construction fund. These provisions have been carried in Appropriations Acts for the Maritime Administration for several years.

COMMISSION ON IMMIGRATION REFORM

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$900,000 for the salaries and expenses of the Commission on Immigration Reform, which is \$600,000 more than the amount appropriated in the current year, but \$552,000 less than the requested level.

The Commission is mandated to review and evaluate the impact of the Immigration Act of 1990 and to transmit to Congress a report of its findings and recommendations for additional changes that should be made with respect to immigration in the United States.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$1,047,000 for the Commission on Security and Cooperation in Europe. The amount provided is approximately 95 percent of the adjusted current services level for this account and is \$52,000 below the budget request. The recommendation is \$55,000 below the amount provided for the current fiscal year.

The Commission was established in 1976 to monitor compliance with the final act of the Conference on Security and Cooperation in Europe with particular regard to provisions dealing with humanitarian affairs.

COMPETITIVENESS POLICY COUNCIL

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$1,140,000 for the Competitiveness Policy Council. This amount is a decrease of \$83,000 below the amount appropriated for fiscal year 1993, and a decrease of \$60,000 below the budget request and is 95 percent of the adjusted current services level.

The Competitiveness Policy Council was created for the purpose of advising the Federal Government on issues of global economic competitiveness. The council's function is to provide insight into problems hindering United States competitiveness in world markets and to provide advice on how these obstacles can be overcome.

MARINE MAMMAL COMMISSION**SALARIES AND EXPENSES**

The Committee recommends \$1,226,000 for the Marine Mammal Commission for fiscal year 1994. This amount, which represents approximately 95 percent of adjusted current services, is \$34,000 below the fiscal year 1993 enacted level, and \$64,000 below the budget request.

The Committee recommendation will enable the Commission to continue to meet its statutory responsibilities. These include the development and implementation of programs to protect endangered and threatened marine species, the compilation and evaluation of data needed to make reliable marine stock determinations, the development of sound State management strategies, and the improvement of methods and procedures for collecting and analyzing marine data.

MARTIN LUTHER KING, JR. FEDERAL HOLIDAY COMMISSION**SALARIES AND EXPENSES**

The Committee recommends \$300,000 for the salaries and expenses of the Martin Luther King, Jr. Federal Holiday Commission, the full amount authorized for fiscal year 1994. This amount is \$2,000 less than the request but is equal to the current year appropriation.

The Commission was established in order to encourage and promote appropriate ceremonies and activities throughout the United States related to the observance of the Federal legal holiday honoring Martin Luther King, Jr., and to provide assistance to Federal, State and local governments and to private organizations concerning the observance of the holiday.

OFFICE OF THE UNITED STATES TRADE REPRESENTATIVE**SALARIES AND EXPENSES**

The Committee recommends an appropriation of \$21,318,000 for the Office of the United States Trade Representative for fiscal year 1994. This amount is \$1,175,000 above the budget request, and \$1,326,000 above the amount appropriated for fiscal year 1993. The Committee recommendation provides the adjusted current services level for this account.

The Committee has given this account special consideration above the basic formula of 95 percent of current services due to the increase in the Office's workload associated with ongoing trade negotiations. The Committee has also provided the amount necessary for the Office to reimburse the Department of State for overseas administrative costs.

The Office of the United States Trade Representative is responsible for developing and coordinating U.S. international trade, commodity, and direct investment policy, and leading or directing negotiations with other countries on such matters.

SMALL BUSINESS ADMINISTRATION

The accompanying bill provides a total of \$751,948,000 for the five appropriations items of the Small Business Administration. This amount is a reduction of \$83,329,000 from the fiscal year 1993 enacted amounts but an increase of \$58,887,000 above the total budget request for fiscal year 1994. The details for the five SBA appropriation accounts are contained in the following paragraphs.

SALARIES AND EXPENSES

The Committee recommends \$243,326,000 for the Salaries and Expenses appropriation of the Small Business Administration. This amount is a decrease of \$5,474,000 from the amount appropriated for fiscal year 1993, and an increase of \$15,832,000 above the amount requested for fiscal year 1994.

In addition, \$94,737,000 is available for this account from the portion of the Business Loans Program account for administrative expenses, and \$76,101,000 is available from the portion of the Disaster Loans Program account for administrative expenses. These amounts are to be transferred to and merged with the Salaries and Expenses account for a total of \$414,164,000 available for the administrative costs of the Small Business Administration, compared to a total request of \$407,323,000.

The Committee recommendation provides the full budget request for SBA's Salaries and Expenses account, including the President's initiative to reduce FTE and administrative costs. In addition, the Committee recommendation provides the necessary funding under the program formula for the Small Business Development Centers (SBDC) and funding for other priority needs.

Of the amount recommended, \$71,266,000 is earmarked in the bill for the Small Business Development Centers. This amount is consistent with the authorization for the SBDC program and should permit allocations to additional States that have indicated they would provide matching funds up to the formula level. The amount provided for SBDCs includes \$500,000 for the expenses of the National Small Business Development Center Advisory Board in evaluating the Centers and maintaining a clearinghouse.

The Committee strongly encourages the Small Business Administration to develop and implement a program known as the Procurement Information Network (PIN). This program would use CD-ROM technology and telecommunications technology to provide information, technical assistance, and coordination of contracting opportunities for small, minority, and women-owned businesses with the ability to fulfill Government procurement needs. The Committee believes that PIN offers a cost effective opportunity to assist small business and expects a report to be submitted by April 1, 1994 on implementation of this initiative.

OFFICE OF INSPECTOR GENERAL

The Committee recommends \$7,962,000 for the Office of Inspector General of the Small Business Administration. The amount is a reduction of \$338,000 from the amount provided for the current fiscal year, and is a reduction of \$1,492,000 from the amount requested. The amount provided represents 95 percent of the ad-

justed current services level for this account and incorporates the President's initiative to reduce FTE and administrative costs.

BUSINESS LOANS PROGRAM ACCOUNT

The Committee recommends \$242,453,000 for the Business Loans Program Account for subsidies for direct and guaranteed business loans, and an additional \$94,737,000 for administrative expenses related to this account. The amount provided for administrative expenses may be transferred to and merged with the appropriation for SBA salaries and expenses to cover the common overhead expenses associated with business loans.

As required by the Federal Credit Reform Act of 1990, the Congress is required to appropriate an amount sufficient to cover the estimated losses associated with all direct loan obligations and loan guarantee commitments made in fiscal year 1994, as well as the administrative expenses of the loans. The subsidy amounts are estimated on a net present value basis, and the administrative expenses are estimated on a cash basis.

The Committee recommendation provides \$22,994,000 in subsidy budget authority which will enable the Small Business Administration to carry out the 95 percent of adjusted current services level for SBA's direct and immediate participation loans program.

The Committee recommendation provides the subsidy budget authority requested for the section 7(a) business loan guarantee program plus additional funds which may be needed depending on the disposition of proposed policy changes by the authorizing committees.

The Committee recognizes that the funds provided in the accompanying bill are not sufficient to cover the increased demand on the 7(a) program and other business loan programs that may be experienced in fiscal year 1994. However, the Committee's allocation for domestic discretionary programs was not sufficient to accommodate additional fiscal year 1994 funds for this program.

DISASTER LOANS PROGRAM ACCOUNT

The Committee recommends \$75,000,000 for the Disaster Loans Program Account for loan subsidies and an additional \$76,101,000 for administrative expenses related to this account. The amount provided for administrative expenses may be transferred to and merged with the appropriation for SBA salaries and expenses to cover the common overhead expenses associated with disaster loans.

As required by the Federal Credit Reform Act of 1990, the Congress is required to appropriate an amount sufficient to cover the subsidy costs associated with all direct loan obligations and loan guarantee commitments made in fiscal year 1994, as well as the administrative expenses of the loan programs. The subsidy amounts are measured on a net present value basis, and the administrative expenses are estimated on a cash basis.

The Committee recommendation provides the subsidy budget authority requested for the Disaster Loan Program plus additional funds which may be needed depending on the disposition of proposed policy changes by the authorizing committees.

The purpose of the SBA disaster loan program is to allow borrowers to rebuild and reestablish their businesses in the community impacted by a disaster and thus help the community recover from the disaster. Therefore, the Committee has included language in the bill, which was in the fiscal year 1993 Appropriations Act, prohibiting borrowers under the SBA disaster assistance program from voluntarily relocating outside the disaster-impacted community.

SURETY BOND GUARANTEES REVOLVING FUND

The accompanying bill provides an appropriation of \$12,369,000 for additional capital for the Surety Bond Guarantees Revolving Fund. This amount is a decrease of \$1,003,000 below the requested level, and is a decrease of \$651,000 from the amount provided for fiscal year 1993. The Committee recommendation is 95 percent of the adjusted current services for this account.

Under the Surety Bond Guarantees program, the Small Business Administration guarantees a portion of the losses sustained by a surety company as a result of the issuance of a bid, payment, and/or performance bond to a small business concern.

SBIC BANKRUPTCY PROVISION

The Committee recommends language, which was requested and was included in the fiscal year 1993 Appropriations Act, concerning Small Business Investment Company (SBIC) bankruptcies. The provision limits funds provided by the accompanying bill from being used to guarantee any participating securities authorized by Public Law 102-366 until legislation has been enacted which directly or indirectly prohibits the filing of a petition under the Bankruptcy Code by a Small Business Investment Company (SBIC) licensed under subsections (c) or (d) of Section 301 of the Small Business Investment Act of 1958 or regulations have been implemented to reduce risks to SBA from companies licensed under these sections.

THOMAS JEFFERSON COMMEMORATION COMMISSION

SALARIES AND EXPENSES

The Committee recommends \$62,000 for the Commission for fiscal year 1994, although \$200,000 has been requested. This is the authorized level of funding for fiscal year 1994. The Commission is to commemorate the 250th anniversary of the birth of Thomas Jefferson through the planning and coordination of appropriate activities and educational programs.

LEGAL SERVICES CORPORATION

PAYMENT TO THE LEGAL SERVICES CORPORATION

The Committee recommends \$400,000,000 for payment to the Legal Services Corporation for fiscal year 1994. The recommended amount is an increase of \$43,000,000 above the current year appropriation, but is a decrease of \$125,515,000 below the request submitted by the Corporation. The Committee recommendation is also

a reduction of \$32,000,000 from the amended budget request submitted by the Administration.

The Committee intends that the funds provided in the accompanying bill for the Legal Services Corporation be used strictly in accordance with the restrictions and provisions contained in section 607 of Public Law 101-515, which were the same restrictions that applied to the appropriation for the Corporation for fiscal year 1993. The language the Committee recommends in the accompanying bill will achieve this objective.

DEPARTMENT OF COMMERCE

ECONOMIC DEVELOPMENT ADMINISTRATION

The accompanying bill provides a total of \$249,434,000 in new budget (obligational) authority for the programs and administrative expenses of the Economic Development Administration for fiscal year 1994. The Committee believes that these amounts are the minimum necessary to provide economic development assistance and maintain a framework in which a strong economic development assistance program could be developed if required to deal with any severe downturn in the nation's economy.

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

A total of \$223,150,000 in new budget (obligational) authority is recommended for fiscal year 1994 for Economic Development Assistance Programs. The Committee has provided the total funding level requested for economic development assistance programs; however, the Committee has deferred on the distribution of these funds by activity pending action on authorizing legislation for these programs.

The Committee is aware of several new and worthwhile proposals for economic development assistance and strongly urges EDA to consider applications for the following proposals within applicable procedures and guidelines and provide a grant if warranted:

(1) for the development of the West Virginia High Technology Consortium Innovator Center;

(2) for a tri-county sewer extension project at Benedum Airport in the counties of Harrison, Marion, and Taylor Counties in West Virginia;

(3) for a water and sewer project for an industrial development park in Lackawanna County, Pennsylvania;

(4) for a water and sewer project along the Route 16 Corridor in Charleston, Illinois;

(5) for a rural development initiative for Northwest New Mexico;

(6) for water and sewer infrastructure improvements for the City of Vienna, Georgia;

(7) for planning grant funds for the Oregon Heritage Museum Complex; and

(8) for an economic development strategic plan for the central New York region.

SALARIES AND EXPENSES

The accompanying bill provides \$26,284,000 for fiscal year 1994 for the Salaries and Expenses appropriation of the Economic Development Administration. This amount is \$3,867,000 below the budget request, and is \$41,000 more than the appropriation for fiscal year 1993. The Committee recommendation provides for 95 percent of the adjusted current services level.

The Committee has included language in the bill which provides the authority to use this appropriation to monitor projects approved under Title I of the Public Works Employment Act of 1976, Title II of the Trade Act of 1974, and the Community Emergency Drought Relief Act of 1977.

The Committee strongly supports the Administration's intention to modify substantially and/or eliminate over half of EDA's rules and regulations. The Committee has long been concerned about EDA's lengthy grant approval process and regulatory burdens which could hinder the delivery of needed assistance to communities. The Committee believes appropriate changes in EDA's rules and regulations will reduce barriers and expedite obligation of needed assistance resulting in increased economic development opportunities for communities. The Committee supports reducing the average application processing time from six months to four months and encourages that efforts be made to reduce the processing time even further. While the Committee realizes this review process is an ambitious undertaking, the Committee strongly encourages EDA to complete its review and make the necessary regulatory and rules changes as expeditiously as possible.

TITLE V—DEPARTMENT OF STATE AND RELATED AGENCIES

DEPARTMENT OF STATE

The Committee recommends a total of \$4,047,916,000 for fiscal year 1994 for the Department of State. This amount is \$576,283,000 less than the budget request for fiscal year 1994, and is \$329,501,000 less than the amounts appropriated for fiscal year 1993 for the Department.

The amount the Committee recommends includes a total of \$2,667,198,000 for the appropriation accounts under Administration of Foreign Affairs; \$1,316,561,000 for the appropriation accounts under International Organizations and Conferences; \$43,595,000 for International Commissions; and \$20,562,000 for the other appropriation accounts in the Department including United States Bilateral Science and Technology Agreements and the Asia Foundation. The Committee's recommended priorities for the Department of State are delineated in the following paragraphs.

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

The Committee recommends \$1,612,206,000 for a new appropriation account, entitled Diplomatic and Consular Programs, consist-

ent with the "State Department, USIA, and Related Agencies Authorization Act, Fiscal Years 1994 and 1995", as passed the House on June 22, 1993. The Committee recommendation represents a reduction of \$55,378,000 from the budget request for the functions funded in this account.

This appropriation account provides for the formulation and execution of United States foreign policy, including the conduct of diplomatic and consular relations with foreign countries, diplomatic relations with international organizations and related activities. The account includes funding for all of the program and operations bureaus and offices of the Department of State and the Foreign Service. The President's budget included these funds in a combined Salaries and Expenses account.

The Committee has included requested language in the bill which will provide not to exceed \$665,000 in registration fees collected pursuant to section 45 of the State Department Basic Authorities Act for activities of the Office of Defense Trade Controls. The Committee has also included a language provision which provides \$1,185,000 in fees collected from other Executive Branch agencies for lease or use of facilities at the International Center Complex, as authorized by law. Finally, the Committee language provides not to exceed \$15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the State Department Basic Authorities Act of 1956.

The Committee recommendation provides for 95 percent of adjusted current services and incorporates the President's initiative to reduce FTE and administrative costs. The Committee did not approve the request of \$10,000,000 for international research grants for the Bureau of Oceans and International Environmental and Scientific Affairs.

The Committee has included a total of \$14,250,000 for enhancement of the Diplomatic Telecommunications Service (DTS). The Committee is generally pleased with the progress that the reconfigured and reorganized Diplomatic Telecommunications Service has made through the creation of the Diplomatic Telecommunications Service Program Office. The Committee expects that before any of the funds provided for enhancement of the DTS are obligated, the Secretary of State will notify the House and Senate Appropriations Committees under the reprogramming procedures set forth in section 605 of the accompanying bill.

SALARIES AND EXPENSES

The Committee recommends \$481,416,000 for the Salaries and Expenses account of the Department of State, consistent with the "State Department, USIA, and Related Agencies Authorization Act, Fiscal Years 1994 and 1995" as passed the House on June 22, 1993. The amount recommended represents a reduction of \$25,000,000 from the budget request for the functions funded in this account.

This appropriation provides for the management, administrative, and support functions of the Department of State, including the Office of the Secretary. The President's budget included funds for this account in a combined Salaries and Expenses account that also in-

cluded funding which the Committee has recommended under the separate appropriation for Diplomatic and Consular Programs.

OFFICE OF INSPECTOR GENERAL

The Committee recommends \$23,469,000 for the Office of Inspector General for fiscal year 1994 which is 95 percent of adjusted current services. This amount is \$586,000 less than the budget request and the amount appropriated for fiscal year 1993.

REPRESENTATION ALLOWANCES

The Committee recommends \$4,780,000 for representation allowances authorized by section 905 of the Foreign Service Act of 1980. This amount is \$101,000 less than the budget request and is \$120,000 less than the amount provided for fiscal year 1993. The amount provided represents 95 percent of adjusted current services for this account.

These funds are used to reimburse Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

The accompanying bill includes a total of \$10,551,000 for the appropriation entitled, "Protection of Foreign Missions and Officials". This amount is \$263,000 less than the budget request and the appropriation provided for fiscal year 1993. The recommendation is 95 percent of the adjusted current services level for this account.

Of the total amount recommended, \$2,216,000 is available for protection of foreign diplomats and their families throughout the United States. The Foreign Missions Act of 1982 authorizes the provision of such services when necessary either at the request of a foreign mission or on the initiative of the Secretary of State. In these situations, where State and local authorities cannot provide the security required, the Act permits the Department of State to employ the services of private security firms.

Of the total amount recommended, \$8,335,000 is allocated to reimburse New York City for the protection of foreign missions and officials credited to the United Nations and other international organizations. These funds provide for the costs of guard posts and security escort and motorcade services to foreign missions and personnel assigned to the United Nations. The Committee recognizes that additional costs have been incurred by the City of New York for protection of foreign missions and officials accredited to the United Nations in recent years. However, the Committee is also aware that officials of the City of New York have not been able to submit certified billings for these costs to the Department in a timely manner. This lack of timeliness has contributed to the backlog of unpaid and unreimbursed billings. The Committee expects the City of New York to accelerate its review and submit such certified claims.

ACQUISITION AND MAINTENANCE OF BUILDINGS ABROAD

The Committee recommends a total appropriation of \$381,481,000 for Acquisition and Maintenance of Buildings Abroad for fiscal year 1994. The total amount provided in this appropriation account for fiscal year 1994 is a reduction of \$39,019,000 from the budget request and is a decrease of \$189,019,000 below the amount appropriated for fiscal year 1993. The amount recommended is consistent with the levels included in the House passed authorization bill for this account. The Committee recommendation incorporates the President's initiative to reduce FTE and administrative costs.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The Committee recommends \$7,805,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. This amount is \$195,000 less than the budget request and the amount appropriated for fiscal year 1993. The Committee recommendation will provide for 95 percent of the adjusted current services level for this account. The Committee also continues the limitation of \$1,000,000 available for representation expenses included in the fiscal year 1993 Appropriations Act.

The appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs. The resources provided in the Committee recommendation will provide funds for: (1) travel and subsistence expenses for relocation of American, United States Government employees and their families from troubled areas to the United States and/or safe-haven posts; (2) allowances granted to State Department employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist and narcoterrorist activities.

REPATRIATION LOANS PROGRAM ACCOUNT

The Committee has included an appropriation of \$593,000 for the subsidy cost of repatriation loans, and an appropriation of \$183,000 for administrative costs of the program as authorized by 22 U.S.C. 2671. The Committee recommendation represents a reduction of \$31,000 from the budget request and from the subsidy amount appropriated for fiscal year 1993. The Committee recommendation for administrative expenses is \$10,000 less than the budget request and the amount appropriated for fiscal year 1993. These amounts represent 95 percent of adjusted current services.

The Committee recommendation will provide the required subsidy amount in order to fund a program level of \$741,000.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

The accompanying bill includes \$15,165,000 for the appropriation entitled "Payment to the American Institute in Taiwan". This amount is \$319,000 less than the budget request, and is a decrease of \$378,000 from the amount appropriated for fiscal year 1993. The Committee recommendation is 95 percent of adjusted current services.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the American Institute in Taiwan and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the American Institute in Taiwan to carry out these activities.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

The Committee recommends \$125,084,000 for the appropriation entitled, "Payment to the Foreign Service Retirement and Disability Fund". This amount is the full budget request and is \$6,002,000 more than the amount appropriated for fiscal year 1993. The increase provided in the Committee recommendation is required to amortize the unfunded liability created by recent Federal salary increases and results from the annual evaluation of Fund balances performed by the Fund's government actuary at the Department of Treasury.

This appropriation, which is considered mandatory for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980 which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability established by new benefits, new groups of beneficiaries or increased salaries on which benefits are computed.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

The bill includes a total of \$888,599,000 for payment of the obligations of United States membership in international organizations as authorized by conventions, treaties, or specific Acts of Congress. Of the total amount recommended, \$800,516,000 is for fiscal year 1994 annual requirements and \$88,083,000 is for United States arrearage payments to the International Organizations. This latter amount will permit the United States to fund 95 percent of the third of five planned annual payments of arrearages as requested in the budget.

The Committee recommendation of \$800,516,000 to pay the fiscal year 1994 annual requirements of the United States to the International Organizations is 95 percent of the adjusted current services level for this item. This amount is a decrease of \$19,979,000 from the amount appropriated for fiscal year 1993 and a decrease of \$60,369,000 from the budget request.

The Committee recommendation of \$88,083,000 to continue funding of United States arrearages to these international organizations is 95 percent of adjusted current services for this item. This amount is \$4,636,000 less than amount that was appropriated for fiscal year 1993 and a decrease of \$9,636,000 from the budget request. The Committee did not approve the requested program increase for arrearage payments. In addition the Committee recommends language, carried in the fiscal year 1993 Appropriations Act, which provides that payment of arrearages shall be directed towards special activities that are mutually agreed upon by the

United States and the respective international organization. The Committee expects that the Department will submit a reprogramming to the House and Senate Appropriations Committees under the provisions of section 605 of the bill, concerning any such agreements before any payment of arrearages is made to any of the international organizations.

The Committee did not approve the requested bill language which would have provided advance appropriations of \$163,016,000 for fiscal year 1995 for acceleration of arrearage payments to the international organizations. The Committee does not support advance appropriations.

The Committee urges all UN-affiliated agencies to adopt and adhere to the practice of consensus-based budgeting and supports current United States policy calling for zero real growth and maximum absorption of non-discretionary cost increases. It notes with concern the 1994-95 budget proposals forwarded by the Food and Agriculture Organization, which build on the total program of work and budget, rather than the actual appropriation level. The Committee is concerned about the FAO proposal to use United States arrearages to finance a portion of the 1994-96 operating costs. Because of the extraordinary nature of these payments, the Committee believes that they should be used for special non-recurring activities. The Committee has included language in the bill that was carried in prior years which requires that all United States arrearages for the international organizations be directed toward special activities that are mutually agreed upon by the United States and the international organization. The Committee expects the Department to submit a reprogramming to the House and Senate Appropriations Committees concerning any such agreements before payment of arrearages is made to any international organization.

The following table shows the amount recommended for each of the international organizations for arrearage payments and for fiscal year 1994 estimated assessments:

(In thousands of dollars)

Activities	Arrearages	1994 Estimated assessments
United Nations and Affiliated Agencies		
Food and Agriculture	20,430	74,076
International Atomic Energy Agency		50,277
International Civil Aviation Organization	310	11,670
International Labor Organization	4,500	48,880
International Maritime Organization		1,390
International Telecommunication Union		6,398
United Nations	44,070	270,911
UN Industrial Development Organization	2,765	23,883
Universal Postal Union		1,095
World Health Organization	4,675	86,027
World Intellectual Property Organization		500
World Meteorological Organization	390	8,835
Subtotal	77,140	583,942
Inter-American Organizations		
Inter-American Indian Institute		122
Inter-American Institute for Cooperation of Agriculture	1,015	15,017
Organization of American States	6,910	43,258
Pan American Health Organization	2,350	45,208
Pan American Institute of Geography and History	15	376

(In thousands of dollars)

Activities	Arrearages	1994 Estimated assessments
Pan American Railway Congress Association		23
Subtotal	10,290	104,004
Regional Organizations		
Asia-Pacific Economic Cooperation		355
Colombo Plan Council for Technical Cooperation		19
North Atlantic Assembly		727
North Atlantic Treaty Organization		40,327
Organization for Economic Cooperation and Development		50,823
South Pacific Commission	84	1,180
Subtotal	84	93,431
Other International Organizations		
Bureau of International Expositions	4	50
Customs Cooperation Council		3,265
General Agreement on Tariffs and Trade	386	8,434
Hague Conference on Private International Law	5	104
International Agency for Research on Cancer	20	1,429
International Bureau of the Permanent Court of Arbitration	3	16
International Bureau for the Publication of Customs Tariffs		97
International Bureau of Weights and Measures	80	725
International Center for the Study of Preservation and Restoration of Cultural Property	10	691
International Coffee Organization		982
International Cotton Advisory Committee		218
International Hydrographic Organization		96
International Institute for the Unification of Private Law	12	140
International Jute Organization		56
International Lead and Zinc Study Group		45
International Natural Rubber Organization		253
International Office of Epizootics	12	86
International Organization for Legal Metrology	12	104
International Office of the Vine and Wine	25	47
International Rubber Study Group		66
International Seed Testing Association		7
International Tropical Timber Organization		254
International Union for the Conservation of Nature and Natural Resources		204
International Wheat Council		369
Interparliamentary Union		968
Permanent International Association of Road Congresses		28
World Tourism Organization		405
Subtotal	569	19,139
Total	88,083	800,516

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

The Committee recommends a total of \$422,499,000 for United States payments for contributions for International Peacekeeping Activities for fiscal year 1994. Of this amount \$401,607,000 is provided for United States assessed contributions for international peacekeeping activities for fiscal year 1994 and \$20,892,000 is provided toward funding of United States arrearages under the Administration's plan which calls for the spreading of arrearage payments equally over five fiscal years.

The Committee recommendation of \$401,607,000 for assessed contributions is \$196,137,000 less than the request and \$36,716,000 less than the amount appropriated for fiscal year 1993.

The Committee recommendation represents 95 percent of the adjusted current services level and provides no funding for the requested program increase.

The Committee recommendation of \$20,892,000 for arrearage payments is \$1,100,000 less than the budget request and the amount appropriated for this purpose for fiscal year 1993. This amount represents 95 percent of the adjusted current services level.

The Committee fully supports the Administration's efforts to reduce significantly the United States' assessment rate for United Nations peacekeeping activities to a level that more equitably reflects the responsibilities of other Member nations, who can and should pay a greater percentage of peacekeeping costs. Given the Committee's strong belief that the United States is already being assessed at an unfairly high level, we are deeply disturbed that the United Nations has increased the United States rate for peacekeeping activities from 30.4 percent to 31.7 percent. Further, the Committee believes that the United States should receive credit towards its assessed contribution for additional costs incurred by the United States Government as a result of its participation in U.N.-sanctioned peacekeeping activities.

In addition, the Committee is concerned that the United Nations has not yet implemented the recommendations of the report issued by the previous United Nations Under Secretary-General for Management and Administration. This report found significant inefficiency, extravagance, and misappropriation within the operations of the United Nations system. The Committee strongly endorses the recommendations for reform proposed in this report, in particular the recommendation that an Inspector General function be established within the United Nations System.

It is the Committee's understanding that these issues will be addressed during the 48th Session of the United Nations General Assembly. The Committee encourages the Administration to continue pressing for these needed reforms at the United Nations, and expects the Department of State to report back to Congress no later than February 1, 1994 on the progress made in changing the U.S. assessment rate for peacekeeping and implementing the reforms contained in the Under-Secretary General's report.

The Committee is concerned that United States domestic firms should be able to compete fairly with foreign entities for procurements and contracts for materials, supplies and services for United Nations peacekeeping forces. The fiscal year 1993 Appropriations Act included a provision which prohibited the expenditure of funds for the United Nations Transactional Authority in Cambodia (UNTAC) until the Secretary of State certified that American firms were being given an equal opportunity to provide goods and services for that peacekeeping operation. In addition, the act required that the United States mission to the United Nations establish procedures to provide information on all United Nations procurement regulations and solicitations, domestic manufacturers and suppliers. The Secretary of State submitted the necessary certification to the Committee and stated that American companies gained 55 percent of the contracts in connection with the UNTAC peacekeeping operations. The report revealed that this percentage was based on

the number of contracts awarded and not their value. On a value basis, United States firms had obtained only 16 percent.

The Committee has not included last year's provision in the bill because it is considered legislation on an appropriations bill under the House rules. However, the Committee believes that the United Nations could significantly improve its efforts to give American companies a fair and equitable opportunity to bid on procurement contracts. Therefore, the Committee requests that the Secretary of State submit a report to the Congress by January 1, 1994, that American firms are being given an equal opportunity to provide goods and services for United Nations peacekeeping operations and that the report use the value of the American domestic contracts obtained as the measure of American participation in the procurement process.

The Committee did not approve the requested bill language which would have permitted an advance appropriation of \$21,992,000 for fiscal year 1995 for acceleration of arrearage payments. The Committee does not support advance appropriations.

This appropriation funds the United States cost of maintaining several United Nations Peacekeeping Forces. These include the UN Disengagement Observer Force, the UN Interim Force in Lebanon, the UN Iraq/Kuwait Observer Mission, the UN Protection Force in Yugoslavia and the UN Observer Mission in Somalia.

INTERNATIONAL CONFERENCES AND CONTINGENCIES

The Committee recommends \$5,463,000 to finance the United States participation in multilateral intergovernmental conferences and contributions to new or provisional international organizations. This is \$1,137,000 less than the budget request and is \$137,000 less than the amount appropriated for fiscal year 1993. The Committee recommendation is 95 percent of the adjusted current services level.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

The bill includes a total of \$25,105,000 for the International Boundary and Water Commission, United States and Mexico. This amount is \$1,015,000 less than the total budget request for fiscal year 1994 and the amounts provided for fiscal year 1993. The total amount provided includes \$11,054,000 for the "Salaries and Expenses" appropriation and \$14,051,000 for the "Construction" appropriation.

The Committee recommendation for the Salaries and Expenses account will provide for 95 percent of the adjusted current services level.

The Committee recommendation for the "Construction" appropriation provides for 95 percent of the adjusted current services level for the projects requested in the budget. Within this amount \$2,395,000 (95 percent of the budget request) is reallocated to reimburse the City of San Diego for treatment of Tijuana sewage. Because cost estimates were not fully identified at the time the President submitted his budget, only \$316,000 was included in the

International Boundary and Water Commission's Salaries and Expenses budget request for fiscal year 1994 for this purpose. To make up the shortfall, the Administration has requested that funds included within the fiscal year 1994 Construction account for continuing installments on a loan to Mexico for one portion of the Tijuana international sewage treatment plant be reallocated to reimburse the City of San Diego. This reallocation can be accommodated without an impact on the construction schedule because that portion of the Tijuana international plant for which funding was requested in fiscal year 1994 has been delayed due to revisions to the design of the project. The Committee recommendation, along with \$300,000 that is included in the Salaries and Expenses account, should provide sufficient funds to reimburse the City of San Diego for the treatment of Tijuana sewage.

The mission of the International Boundary and Water Commission is to apply the rights and obligations which the governments of the United States and Mexico assumed under numerous boundary and water treaties and related agreements. The Commission is to carry out these obligations in a manner that benefits the social and economic welfare of the people on the two sides of the boundary and to improve relations between the two countries.

The Salaries and Expenses appropriation provides for administration of treaties and agreements in force and negotiations of new agreements, technical guidance and supervision of boundary water, joint projects with Mexico and general engineering studies, and preliminary surveys and investigations, and operations and maintenance of completed segments of projects under construction and stream gauging and hydrologic stations.

The Construction appropriation provides for joint construction projects of the two countries primarily in the areas of sanitation, flood control and annual flow. The program provides for activities specified by treaty, including joint construction of dams required for the conservation, storage, and regulation of annual waterflow, flood control, and other works on the Rio Grande, Colorado, and Tijuana Rivers, attention to border sanitation projects, and construction of works to avoid future disputes.

AMERICAN SECTIONS INTERNATIONAL COMMISSIONS

The Committee recommends a total of \$4,290,000 to fund the United States share of expenses of the International Boundary Commission and the International Joint Commission for fiscal year 1994. This amount is \$113,000 less than the request and the amount provided for fiscal year 1993.

The Committee recommendation will provide for 95 percent of the adjusted current services level for the Commissions.

The purpose of the International Boundary Commission under the treaty of 1925 between the United States and Great Britain is to maintain an effective demarcation of the boundary line between the United States and Canada. The appropriation funds the United States share of the Commission expenses. The Commission maintains boundary monuments in good repair; establishes monuments, markets, and buoys where necessary; and clears the border vista of new timber and brush growth. The Commission also is empow-

ered to settle any boundary disputes that may arise between the governments of the United States and Canada.

The International Joint Commission implements provisions of the Boundary Waters Treaty of 1909 and related international agreements including the Great Lakes Water Quality Agreement, the Rainy Lake Convention, the Niagara River Treaty, the Lake of the Woods Convention, and the Columbia River Treaty. This appropriation provides for the United States share (about 50 percent) of the Commission's Great Lakes Regional Office.

The Commission approves the projects affecting the levels and flows of boundary waters; oversees the operation of these projects; issues reports to both governments on matters referred to it regarding water quality and quantity and air quality; and monitors the progress of both governments in achieving the purpose and objectives of the Great Lakes Water Quality Agreement.

INTERNATIONAL FISHERIES COMMISSIONS

The accompanying bill provides a total of \$14,200,000 to fund the United States share of the expenses of the International Fisheries Commissions, participation in the International Council for the Exploration of the Sea, participation in the North Pacific Marine Sciences Organization, travel expenses of the United States commissioners and their advisors, and salaries of nongovernment employees of the Pacific Salmon Commission for days actually worked as commissioners and panel members and alternates.

The total amount recommended is the same as the budget request and the amount appropriated for fiscal year 1993. The Committee recommendation includes \$8,258,000 for the Great Lakes Fishery Commission. In addition to this amount, the Committee has included \$500,000 in the Operations, Research, and Facilities appropriation of the National Oceanic and Atmospheric Administration for transfer to the Commission in order to help control the sea lamprey problem in the Great Lakes.

OTHER

UNITED STATES BILATERAL SCIENCE AND TECHNOLOGY AGREEMENTS

The accompanying bill includes \$4,275,000 to finance the United States share of expenses associated with funding selected science and technology projects with several Eastern European countries. The amount recommended is \$225,000 less than the budget request and the amount that was appropriated for fiscal year 1993. The recommendation is 95 percent of the adjusted current services level for this account.

This appropriation funds the United States share of expenses for bilateral science and technology cooperative agreements between the United States and these countries. This cooperation is developed on the basis of equality, reciprocity and mutual benefit. These activities foster joint basic research in a variety of areas of technology rather than supporting technical solutions or technical assistance. The funds appropriated to carry out these agreements provide grants for research in the fields of agriculture and food technology, energy, health, environmental protection, and other sciences.

PAYMENT TO THE ASIA FOUNDATION

The Committee recommends an appropriation of \$16,287,000 for payment to the Asia Foundation for fiscal year 1994. This amount is a reduction of \$406,000 from the budget request and the amount appropriated for the current fiscal year. The amount recommended will fund 95 percent of the adjusted current services level for this account.

The Asia Foundation is a private, nonprofit institution which, in addition to Federal funding, receives some funds and substantial in-kind funding from the private sector. The Foundation plays a unique role in stimulating Asian democratic development and assisting the peoples of Asian countries to shape their own destinies. It assists in development of local social, political and economic institutions, consistent with local cultural traditions, values, and development needs. The Foundation also manages the Books for Asia program which distributes over 1,000,000 books and journals annually throughout Asia.

GENERAL PROVISIONS—DEPARTMENT OF STATE

The Committee recommends the following general provisions for the Department of State that were included in the fiscal year 1993 Appropriations Act:

Section 501 of the bill, as requested, permits funds appropriated in this Act for the Department of State to be available for allowances and differentials as authorized by subchapter 59 of 5 U.S.C.; for services as authorized by 5 U.S.C. 3109; and hire of passenger transportation pursuant to U.S.C. 1343(b).

Section 502 of the bill permits up to five percent of any appropriation made available in the bill for the Department of State to be transferred between State Department appropriations. The language also provides that no State Department appropriation shall be decreased by more than 5 percent or increased by more than 10 percent by any such transfer. In addition, the language provides that any transfer pursuant to this subsection shall be treated as a reprogramming of funds under section 605 of the accompanying bill and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.

RELATED AGENCIES

ARMS CONTROL AND DISARMAMENT AGENCY

ARMS CONTROL AND DISARMAMENT ACTIVITIES

The Committee recommends an appropriation of \$47,279,000 for fiscal year 1994. This amount is an increase of \$779,000 above the amount provided for the current fiscal year, but is \$15,221,000 below the amount requested for fiscal year 1994. This amount represents the adjusted current services level for this account. The amount provided includes \$100,000 for official reception and representation expenses.

The Arms Control and Disarmament Agency advises and assists the President, the National Security Council, the Secretary of State and other senior Government officials on arms control matters. In

carrying out this responsibility, the Agency prepares and manages the United States participation in international negotiations and prepares and operates control systems to verify compliance with arms control and disarmament agreements. The Agency also ensures that political, military, economic, and technical information essential to the formulation and implementation of arms control policies is available to decision-makers. In addition, the Agency participates in arms control policy and decision making, and prepares and disseminates information on arms control matters.

The Committee has included funds for fiscal year 1994 to support the Arms Control and Disarmament Agency as a separate entity. The Committee is aware that the Administration is reviewing ways of restructuring the Agency, including a proposal to allow the Department of State to subsume the Agency's activities. It is the Committee's strong belief that reform of the arms control bureaucracy can best be achieved by revitalizing the Agency's mission and maintaining its quasi-independent status.

The Committee encourages the U.S. delegation to the Organization for the Prevention of Chemical Weapons and the preceding Preparatory Commission to keep costs at the lowest possible levels commensurate with the ability to monitor the convention adequately. To provide for the U.S. share of the expenses of the Preparatory Commission, the Agency increased its budget request for fiscal year 1994 by 34 percent above the fiscal year 1993 enacted level of funding. Given the constraints of its funding allocation for fiscal year 1994, the Committee cannot fund increases of this magnitude.

BOARD FOR INTERNATIONAL BROADCASTING

GRANTS AND EXPENSES

The accompanying bill provides \$214,643,000 for the Board for International Broadcasting for fiscal year 1994. This amount is \$5,357,000 less than the budget request and the amount appropriated for fiscal year 1993.

The Committee recommendation will provide for 95 percent of adjusted current services for the Board for International Broadcasting, which funds the administrative expenses of the Board and the grant to Radio Free Europe/Radio Liberty, Inc.

ISRAEL RELAY STATION

(RESCISSION)

The Committee recommends a rescission of \$180,000,000, as requested by the Administration. These funds were appropriated in prior years for construction of a new radio relay station in Israel. The Committee's recommendation reflects the Administration's proposal to cancel the joint Board for International Broadcasting and Voice of America transmitter project in Israel.

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

SALARIES AND EXPENSES

The Committee recommends \$200,000 for expenses of the Commission for the Preservation of America's Heritage Abroad. This amount is the same as the budget request and is equal to the amount provided for the current fiscal year. The recommendation will allow the Commission to fund its administrative expenses through appropriated funds while relying on privately donated funds for the actual purchase and restoration of property.

The purpose of the Commission is to encourage the preservation of cemeteries, monuments, and historic buildings associated with the foreign heritage of the American people.

INTERNATIONAL TRADE COMMISSION

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$44,391,000 for the International Trade Commission for fiscal year 1994. This amount is a decrease of \$461,000 below the amount provided for the current fiscal year and is \$1,025,000 below budget request. The Committee recommendation will provide for approximately 95 percent of the adjusted current services level of funding for the Commission for fiscal year 1994.

The Committee has continued language, initially provided in the fiscal year 1993 Appropriations Act, making funds provided to the International Trade Commission available until expended.

The International Trade Commission is an independent, quasi-judicial agency responsible for conducting trade-related investigations; providing the Congress and the President with independent, expert technical advice to assist in the development and implementation of U.S. international trade policy; responding to the Congress and the President on various matters affecting international trade; maintaining the Harmonized Commodity Description and Coding System of internationally accepted product nomenclature; providing technical assistance to eligible small businesses seeking remedies and benefits under the trade laws; and performing other specific statutory responsibilities ranging from research and analysis to quasi-judicial functions on trade-related matters.

JAPAN-UNITED STATES FRIENDSHIP COMMISSION

SALARIES AND EXPENSES

The Committee recommends \$1,250,000 for the expenses of the Japan-United States Friendship Commission for fiscal year 1994. This amount is the full budget request and is equal to the amount appropriated for fiscal year 1993. The bill also provides for an amount of Japanese currency not to exceed the equivalent of \$1,420,000. In accordance with Public Law 94-118, the interest earned on the principal in the trust fund is subject to the annual appropriations process.

The Committee intends that the funds provided be used for the promotion of scholarly, cultural, and business/economic relations between the United States and Japan.

UNITED STATES INFORMATION AGENCY

The Committee recommends a total of \$1,084,770,000 for the United States Information Agency to carry out the information, educational and cultural exchange activities of the Agency and the operation of the Voice of America. The Committee recommendation will also provide for grants to the East-West Center, the North/South Center and the National Endowment for Democracy for fiscal year 1994. The Committee recommendation will also provide for the requested appropriation of interest and earnings on the Eisenhower Exchange Fellowship Program Trust Fund and the Israeli-Arab Scholarship Endowment Fund.

This total amount is \$143,996,000 less than the budget request for these items, and is \$79,335,000 less than the amounts appropriated for fiscal year 1993. The details of the Committee's recommendations for the nine appropriations of the Agency are contained in the following paragraphs.

SALARIES AND EXPENSES

The Committee recommends \$730,000,000 for the Salaries and Expenses appropriation of the United States Information Agency. This amount is \$43,024,000 less than the budget request, and is \$6,693,000 less than was available for fiscal year 1993. The Committee recommendation provides for 95 percent of the adjusted current services level for the account plus \$5,201,000 to maintain the agency's highest priorities in the base program. The recommendation incorporates the President's initiative to reduce FTE and administrative costs. The recommendation does not provide for any of the program increases requested.

The Committee has approved the requested routine changes in the appropriation language of the bill.

The Committee commends the Consolidated Overseas Schools Assistance Program for its effectiveness in providing quality education at the elementary and secondary school level for the school-age dependents of American citizens overseas. For the past 27 years, this program has met the dual objectives of providing educational opportunities for United States dependent children and demonstrating American educational philosophy and practice to other nationals in order to further mutual understanding between the United States and other nations. It receives funds from the United States Information Agency, the Salaries and Expenses Appropriations of the Department of State and the Agency for International Development. The Committee also commends the Overseas Schools Advisory Council for its highly effective performance in generating business organizations' financial support and participation in the activities of American overseas schools. The Committee has allocated \$1,900,000 from the total amount recommended for the Salaries and Expenses Account for the Agency's portion of the Consolidated Overseas Schools Assistance Program.

BROADCASTING TO ASIA

The Committee supports the President's proposal to create a broadcasting service to beam messages of truth and freedom to the people of tightly controlled, politically repressive nations of Asia, including the People's Republic of China, North Korea, Vietnam, Laos, Cambodia, Tibet, and Burma. Broadcasting services such as Radio Free Europe and Radio Liberty have played a vital role in promoting democracy in Central and Eastern Europe and the Committee is pleased that the Administration has proposed a similar initiative in a region of the world not yet experiencing the benefits of freedom.

OFFICE OF INSPECTOR GENERAL

The bill provides \$4,247,000 for the Office of Inspector General of the United States Information Agency. This amount is \$143,000 less than the budget request and the amount appropriated for the current fiscal year. The recommendation will provide for 95 percent of the adjusted current services level for this account and incorporates the President's initiative to reduce FTE and administrative costs.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

The bill includes a total of \$217,650,000 for the Educational and Cultural Exchange Programs of the United States Information Agency. This amount is \$25,272,000 less than the budget request, and is \$5,797,000 less than was appropriated for these programs for fiscal year 1993. The Committee recommendation is 95 percent of the adjusted current services level for this account. The Committee anticipates that the agency will receive a significant portion of the amount provided to the Agency for International Development (AID) for expanded exchange programs under the Russian Aid Program in the fiscal year 1994 Foreign Operations, Export Financing, and Related Programs Appropriations Bill. A similar transfer was made in fiscal year 1993 from AID to the agency.

The Committee continues to believe strongly that some of the traditional USIA programs should be reduced or partially replaced with new programs which will help the countries of Eastern Europe and the Newly Independent States of the Former Soviet Union in adopting and implementing democratic processes of government and establishing private businesses, including both family farming and other enterprises. The Committee believes that this objective can be carried out not only within USIA's traditional exchange programs, but also can be aided by the program authorized by the Eisenhower Exchange Fellowship Act and has therefore included language which will permit the full amount of interest earnings for this program to be available for fiscal year 1994.

The Committee encourages the Director of the United States Information Agency to place greater emphasis upon exchange programs which include the disabled. The Director should consider expanding the participation of individuals with disabilities in international educational and cultural exchange activities, including the full array of Government-sponsored and Government-assisted programs. The Director should, subject to the availability of funds,

consider contracting for the development and expansion of such programs with a nonprofit organization with a demonstrated capability to coordinate exchange programs for the disabled.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM TRUST FUND

The Committee recommends the requested appropriation of \$300,000 of interest and earnings in the Eisenhower Exchange Fellowship Program Trust Fund, authorized by the Eisenhower Exchange Fellowship Act of 1990 (Public Law 101-454). This amount is the same as the current year appropriation and is the full budget request for fiscal year 1994.

The Eisenhower Exchange Fellowship Act of 1990 authorized a permanent endowment for the Eisenhower Exchange Fellowship Program to increase educational opportunities for young leaders in preparation for and enhancement of their professional careers and to advance peace through international understanding. The Act established the Eisenhower Exchange Fellowship Program Trust Fund in the United States Treasury for these purposes. The fiscal year 1992 Appropriations Act appropriated \$5,000,000 to establish a permanent endowment for the program and appropriated interest and earnings in the fund to Eisenhower Exchange Fellowships, Incorporated.

ISRAELI-ARAB SCHOLARSHIP PROGRAM

The Committee recommends language in the accompanying bill which will appropriate interest and earnings of the Israeli-Arab Scholarship Endowment Fund totaling \$159,000. A permanent endowment of \$4,978,500 for the Fund was established in fiscal year 1992 with funds made available to the United States Information Agency under section 556(b) of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1990, as amended. The income from the endowment is to be used for a program of scholarships for Israeli-Arabs to attend institutions of higher education in the United States.

This amount will be allocated to initial recruitment and selection costs for the scholarship program and the award of a limited number of scholarships.

RADIO CONSTRUCTION

The bill includes \$75,164,000 in new budget authority for the Radio Construction account for fiscal year 1994. This amount is \$28,456,000 less than the budget request, and is \$28,483,000 less than the appropriation for fiscal year 1993. The amount recommended will provide for 95 percent of the adjusted current services level for maintenance, improvements, replacements and repairs; satellite and terrestrial program feeds; and broadcast facility leases and land rentals. The Committee intends that the reduction from the budget request be allocated to the funds requested for upgrade and refurbishment projects in Bangkok, Kavala, and an upgrade of transmitting capability in Asia.

EAST-WEST CENTER

The Committee recommends \$23,000,000 for maintaining and operating the East-West Center. This amount is \$3,000,000 less than the budget request and the amount that was appropriated for fiscal year 1993. The amount recommended is consistent with the House passed authorization bill.

NORTH/SOUTH CENTER

The Committee recommends an appropriation of \$8,000,000 for continued support of the operations of the North/South Center located in Florida and associated with the University of Miami. This amount is an increase of \$8,000,000 over the budget request and is a decrease of \$700,000 from the amount appropriated for fiscal year 1993. The purpose of the Center is to promote better relations between the United States, Canada, and the nations of Latin America and the Caribbean through programs of education, cooperative study, training and research.

NATIONAL ENDOWMENT FOR DEMOCRACY

The Committee recommends \$17,500,000 for the National Endowment for Democracy for fiscal year 1994. This amount is \$32,500,000 less than the budget request and is a reduction of \$12,500,000 below the amount appropriated for fiscal year 1993. The increase recommended by the Committee will provide for price increases and other built-in costs and a portion of the requested increase to enhance the Endowment's programs.

The National Endowment for Democracy is a private, non-profit corporation established to strengthen the development of democratic institutions and processes internationally, including activities which promote individual rights and freedom through private-sector initiatives, training, and other activities. To carry out these objectives, the Endowment develops and funds programs in five substantive areas: (1) pluralism; (2) democratic governments and political processes; (3) education, culture, and communications; (4) research; and (5) international cooperation. The Endowment does not carry out programs directly, but provides funding for projects which are determined to be in the national interest of the United States and which are administered by private organizations and groups.

RADIO BROADCASTING TO CUBA

The Committee recommends \$8,750,000 to fund the Radio Broadcasting to Cuba program of the United States Information Agency. This amount is \$7,146,000 less than the request for Radio Broadcasting to Cuba, including administrative support costs, and is \$7,123,000 below the amount provided for the current fiscal year. The President's budget included funding for this item in the Broadcasting to Cuba account which also included funds for Television Broadcasting to Cuba. The amount recommended in the accompanying bill for Radio Broadcasting to Cuba includes no funds for Television Broadcasting to Cuba.

TITLE VI—GENERAL PROVISIONS

The Committee has included the following general provisions for the departments and agencies that were included in previous appropriations acts.

Section 601 prohibits any appropriation contained in the Act from being used for publicity or propaganda purposes not authorized by the Congress.

Section 602 prohibits any appropriation contained in the Act from remaining available for obligation beyond the current fiscal year unless expressly so provided.

Section 603 provides that the expenditure for any appropriation contained in the Act for any consulting service through procurement contracts shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection except where otherwise provided under existing law or under existing Executive Order issued pursuant to existing law.

Section 604 provides that if any provision of the Act or the application of such provision to any person or circumstances shall be held invalid, the remainder of the Act and the application of such provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

Section 605 provides for the Committee's policy concerning the reprogramming of funds. Section 605(a) prohibits the reprogramming of funds which: (1) creates new programs; (2) eliminates a program, project, or activity; (3) increases funds or personnel by any means for any project or activity for which funds have been denied or restricted; (4) relocates offices or employees; (5) reorganizes offices, programs, or activities; or (6) contracts out or privatizes any function or activity presently performed by Federal employees unless the Appropriations Committees of both Houses of Congress are notified 15 days in advance.

Section 605(b) prohibits a reprogramming of funds in excess of \$500,000 or 10 percent, whichever is less, that: (1) augments existing programs, projects or activities; (2) reduces by 10 percent funding for any existing program, project, or activity, or numbers of personnel by 10 percent as approved by Congress; or (3) results from any general savings due to a reduction in personnel which would result in a change in existing programs, activities, or projects as approved by Congress unless the Appropriations Committees of both Houses of Congress are notified 15 days in advance.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3, Rule XXI of the House of Representatives, the following statement is submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

The Committee, in a number of instances, has found it necessary to recommend funding for ongoing activities and programs for which authorizations of appropriations have not been enacted to date. These include programs under the Department of Commerce, the Department of Justice, and the Department of State; the Maritime Administration, Arms Control and Disarmament Agency, Board for International Broadcasting, Commission on Civil Rights,

Competitiveness Policy Council, Federal Communications Commission, Federal Trade Commission, International Trade Commission, Legal Services Corporation, Marine Mammal Commission, Office of the United States Trade Representative, and the United States Information Agency.

Language is included for a number of accounts which places limitations on representation and reception allowances in order to reduce the amount of money that could otherwise be spent on these activities.

The bill also provides that a number of appropriations shall remain available for obligation beyond the current fiscal year. While these provisions are not specifically authorized for all of the items, it is deemed desirable to include such language for certain programs in order to provide for orderly administration and the effective use of funds.

On pages 2 through 5, under Office of Justice Programs, Justice Assistance, several language items are recommended, including a provision which makes \$650,000, provided under the Missing Children's Program, available as a grant to a national voluntary organization representing Alzheimer patients and families to plan, design, and operate a Missing Alzheimer Patient Alert program. In addition, language is provided which makes available \$25,000,000 available for Community Policing. In addition, language is provided making \$13,000,000 available to the Director of the Federal Bureau of Investigation for the National Crime Information Center 2000 project. In addition, language is included making \$2,000,000 available for the District of Columbia Metropolitan Area Drug Enforcement Task Force. In addition, language is included making \$16,000,000 available for payment of overtime to local law enforcement agencies engaged in Federal task forces. In addition, language is provided that makes funds available for programs to assist States in the litigation processing of death penalty Federal habeas corpus petitions. Further, language is included providing: (1) \$1,600,000 for expenses authorized by section 214A of the Victims of Child Abuse Act of 1990 for a grant to the National Center for Prosecution of Child Abuse; (2) \$1,000,000 for expenses authorized by section 217(b)(1) of said Act for a grant to the National Court Appointed Special Advocates program; and (3) \$600,000 for expenses authorized by section 223(a) of said Act for a grant to the National Council of Juvenile and Family Court Judges.

On page 6, under Department of Justice, General Administration, "Salaries and Expenses", a limitation of \$3,317,000 is provided for the Facilities Program 2000.

On page 6, under Office of Inspector General, a limitation of \$10,000 is provided to meet unforeseen emergencies of a confidential character to be expended under the direction and to be accounted for solely on the certificate of the Attorney General. Language is also included which makes the appropriation available for the acquisition, lease, maintenance, and operation of motor vehicles without regard to the general purchase price limitation.

On page 7, under Weed and Seed Program Fund, language is provided which makes the appropriation available for intergovernmental agreements, including grants, cooperative agreements, and contracts, with state and local law enforcement agencies engaged

in the investigation and prosecution of violent crimes and drug offenses in "Weed and Seed" designated communities and for either reimbursements or transfers to appropriation accounts of the Department of Justice and other Federal agencies which shall be specified by the Attorney General to execute the "Weed and Seed" program strategy.

On pages 8 and 9, under Legal Activities "Salaries and Expenses, General Legal Activities", a limitation of \$20,000 is provided for expenses of collecting evidence to be expended under the direction of the Attorney General and accounted for solely on his certificate. In addition, language is included to permit the lease of private or government-owned space in the District of Columbia. In addition, a limitation of \$10,000,000 is provided for litigation support contracts to remain available until September 30, 1995. Further, a limitation of \$50,099,000, to remain available until expended, is provided for office automation systems for the Legal Divisions and for the United States Attorneys, the Antitrust Division and offices funded through "Salaries and Expenses", General Administration. Further, a limitation of \$1,000 is provided to the United States National Central Bureau (INTERPOL) for official reception and representation expenses. Finally, language is included which permits up to \$1,900,000 to be appropriated from the Vaccine Injury Compensation Trust Fund for expenses of the Department of Justice associated with processing cases under the National Childhood Vaccine Injury Act of 1986.

On page 9 under Civil Liberties Public Education Fund, language provides that for fiscal year 1994 and thereafter, after payments authorized by section 105 of the Civil Liberties Act of 1988 have been obligated for all known eligible individuals, any amounts remaining under the total authorized level for the Civil Liberties Public Education Fund may be used for research contracts and public educational activities and for publication and distribution of the hearings, findings and recommendations of the Commission on War Time Relocation and Internment of Civilians, subject to appropriations provided for the purpose of section 106(b) of said Act.

On pages 9 and 10, under Salaries and Expenses, Antitrust Division, language is included to allow \$19,000,000 to be credited to this appropriation from fees collected for premerger notification filings under the Hart-Scott-Rodino Antitrust Improvements Act and makes fee collections received in excess of \$19,000,000 in fiscal year 1994 not available for obligation until fiscal year 1995. In addition, language provides that the appropriation shall be reduced by such offsetting collections that are received during fiscal year 1994 so as to result in a final year 1994 appropriation estimated at not more than \$44,817,000. In addition, language is included that any fees received in excess of \$19,000,000 in fiscal year 1994 shall remain available until expended, but shall not be available for obligation until fiscal year 1995.

On pages 10 and 11, under Salaries and Expenses, United States Attorneys, language is included providing a limitation of \$2,500,000 to be available until September 30, 1995, for the purposes of: (1) providing training of personnel of the Department of Justice in debt collection; (2) providing services relating to locating debtors and their property, such as title searches, debtor

skiptracing, asset searches, credit reports and other investigations; (3) paying the costs of sales of property not covered by the sale proceeds, such as auctioneer's fees and expenses, maintenance and protection of property and businesses, advertising and title search and surveying costs; and (4) paying the costs of processing and tracking debts owed to the United States Government. Language is also included providing a limitation of \$8,000 for official reception and representation expenses. Language is included that permits up to \$10,000,000 to be available for automated litigation support contracts until September 30, 1995.

On pages 11 and 12, under United States Trustee System Fund, language is included that makes deposits to the Fund available as necessary to pay refunds due depositors. In addition, language is included which provides that notwithstanding any other provision of law, not to exceed \$37,487,000 of offsetting collections derived from fees collected shall be retained and used for necessary expenses in this appropriation. In addition, the language provides that the \$94,008,000 appropriated shall be reduced as such offsetting collections are received during fiscal year 1994 so as to result in a final fiscal year 1994 appropriation estimated at not more than \$56,521,000. In addition, language is included which provides that any of the aforementioned fees collected in excess of \$37,487,000 in fiscal year 1994 shall remain available until expended, but shall not be available for obligation until October 1, 1994.

On page 12, under United States Marshals Service, language is included which makes funds available to produce, maintain and operate vehicles and aircraft, and which permits purchase of vehicles without regard to the general purchase price limitation. Language is also included which allows up to \$6,000 to be available for official reception and representation expenses.

On page 13, under Support of United States Prisoners, language is included stating that the appropriation is not available for expenses otherwise provided for in appropriations available to the Attorney General.

On page 13, under Fees and Expenses of Witnesses, language is included which makes funds available for per diem advances. Language is also provided making not to exceed \$4,750,000 available for planning, construction, renovation, maintenance, remodeling, and repair of buildings, and the purchase of equipment incident thereto for protected witness safesites. Also, language is included which makes not to exceed \$4,000,000 available for the purchase and maintenance of armored vehicles for transportation of protected witnesses.

On pages 14 and 15 under Community Relations Service, language is provided making \$17,415,000 available until expended to make payments in advance for grants, contracts and reimbursable agreements and other expenses necessary under section 501(c) of the Refugee Education Assistance Act of 1980 (Public Law 96-422; 94 Stat. 1809) for the processing, care, maintenance, security, transportation, and reception and placement in the United States of Cuban and Haitian entrants. In addition, language is recommended under this item, that notwithstanding section 501(e)(2)(B) of the Refugee Education Assistance Act of 1980, funds may be expended for assistance with respect to Cuban and Haitian

entrants as authorized under section 501(c) of such Act. In addition, language is provided which allows the Attorney General, in order to expedite the outplacement of eligible Mariel Cubans or other aliens from Bureau of Prisons or Immigration and Naturalization Service operated or contracted facilities into Community Relations Service hospital and halfway houses, to direct reimbursements to the Cuban Haitian Entrant Program from "Federal Prison System, Salaries and Expenses" or "Immigration and Naturalization Service, Salaries and Expenses" accounts. Finally, language is included providing that if the reimbursements described above exceed \$500,000 they shall be made only after notification to the House and Senate Appropriations Committees under the reprogramming procedures of Section 605 of the accompanying bill.

On pages 15 and 16, under Interagency Law Enforcement, Organized Crime Drug Enforcement, language is provided which permits the appropriation to be used for intergovernmental agreements with State and local law enforcement agencies engaged in the investigation and prosecution of individuals involved in organized crime drug trafficking. Language is also included permitting \$50,000,000 to remain available until expended. In addition, language is provided that allows the appropriation to be used under authorities available to the organizations reimbursed from this appropriation. Finally, language is provided that permits unobligated balances remaining available at the end of the fiscal year to revert to the Attorney General for reallocation among participating organizations in the succeeding fiscal year, subject to the reprogramming procedures described in Section 605 of the accompanying bill.

On pages 16 and 17 under Federal Bureau of Investigation, several provisions are recommended, including language which permits the purchase of up to 1,665 passenger vehicles for police-type use, of which 1,300 will be for replacement only, without regard to the general purchase price limitation for the current fiscal year, and which permits the procurement, maintenance and operation of aircraft. Language is also included to allow up to \$70,000 for unforeseen emergencies to be expended solely under the certificate of the Attorney General. In addition, language is provided which permits not to exceed \$25,000,000 for automated data processing and telecommunications and \$1,000,000 for undercover operations to be available until September 30, 1995. In addition, language is recommended which permits \$8,000,000 for research and development related to investigative activities to remain available until expended. Also, language is included under this item permitting not to exceed \$10,000,000 to be made available for making payments or advances for expenses arising out of contractual or reimbursable agreements with State and local law enforcement agencies while engaged in cooperative activities related to terrorism and drug investigations. In addition, language is included which permits \$75,400,000 to remain available until expended to be used only to defray expenses for the automation of fingerprint identification services and related costs. Also, language is included which provides that \$1,500,000 shall be available to maintain an independent program office dedicated solely to the relocation of the Identification Division and the automation of fingerprint identification

services. Finally, a limitation is provided of \$45,000 for official reception and representation expenses.

On pages 17 and 18, under Drug Enforcement Administration, language is included to allow for up to \$70,000 for unforeseen emergencies of a confidential character to be expended under the direction of the Attorney General and to be accounted for solely by a certificate. Language is also included to permit expenses for conducting drug education and training programs, including travel and related expenses for participants in such programs and the distribution of items of token value that promote the goals of such programs. Language is provided to permit the purchase of not to exceed 1,117 passenger motor vehicles of which 1,117 are for replacement only for police-type use without regard to the purchase price limitation for the current fiscal year. Language is also included to permit acquisition, lease, maintenance and operation of aircraft. In addition, a limitation of \$1,800,000 is included for research to remain available until expended. In addition, the following limitations are included: \$4,000,000 for purchase of evidence and payments for information; \$4,000,000 for contracting for ADP and telecommunications equipment; and \$2,000,000 for technical and laboratory equipment. Finally, a limitation of \$45,000 is provided for official reception and representation expenses.

On pages 18 and 19, under Immigration and Naturalization Service, several provisions are recommended, including language to allow up to \$50,000 for unforeseen emergencies of a confidential character to be expended solely under the direction and certificate of the Attorney General. Language is also included to permit the purchase of up to 597 passenger motor vehicles for police-type use of which 302 are for replacement only without regard to the general purchase price limitation for the current fiscal year, and to permit the procurement, maintenance and operation of aircraft. In addition, language is included to permit research related to immigration enforcement. Language is also included which makes \$400,000 for research available until expended. In addition, language is included which limits the amount available for administrative expenses to pay any employee overtime pay in excess of \$25,000. Language is also included which makes available not to exceed \$10,000,000 for costs associated with the Training Program for basic officer training. Language is also included to allow the purchase of uniforms without regard to the general purchase price limitation for the current fiscal year. Language is included that permits up to \$5,000 to be available for official reception and representation expenses. Finally, language is included which provides that the Land Border Fee Pilot Project scheduled to end September 30, 1993, is extended to September 30, 1996.

On pages 19 and 20, several items are recommended under Federal Prison System, "Salaries and Expenses", including language to permit the purchase of not to exceed 770 law enforcement and passenger motor vehicles of which 405 are for replacement only, and hire of law enforcement and passenger motor vehicles. Language is also included allowing for the provision of technical assistance and advice on corrections related issues to foreign governments. In addition, language is included to permit the transfer to the Health Resources and Services Administration of such amounts as may be

necessary in the discretion of the Attorney General for direct expenditures by the Administration for medical relief for inmates of Federal penal and correctional institutions. Language is also included that permits the Director of the Federal Prison System, where necessary to enter into contracts with a fiscal agent/fiscal intermediary claims processor to determine the amounts payable to persons who on behalf of the Federal Prison System, furnish health services to individuals committed to the custody of the system. Also, language is provided that uniforms may be purchased without regard to the general purchase price limitation for the current fiscal year. In addition, a limitation of \$6,000 is provided for official reception and representation expenses. Finally, language is included that not to exceed \$50,000,000 for the activation of new facilities shall remain available until September 30, 1995.

On page 21, under National Institute of Corrections, language is included which allows for the provision of technical assistance and advice on corrections matters to foreign governments.

On pages 21 and 22, several items are recommended under Buildings and Facilities, including language making the appropriation available for leasing the Oklahoma City Airport Trust Facility and for purchase and acquisition of facilities and remodeling and equipping of such facilities for penal and correctional use, including all necessary expenses incident thereto by contract or force account. In addition, language is provided permitting labor of United States prisoners to be used for work performed under this appropriation. Further, language is included that permits up to 10 percent of the funds appropriated to this account in the accompanying bill or any other Act to be transferred to the Salaries and Expenses account of the Federal Prison System upon notification by the Attorney General to the House and Senate Appropriations Committees in accordance with Section 605 of the accompanying bill. Finally, language is included that permits up to \$14,074,000 to be available to construct areas for inmate work programs. Also, language is included to permit not to exceed \$16,000,000 from unobligated balances to be available for the Cooperative Agreement Program. In addition, language is included specifying that unless a notification, as required under section 605 of the accompanying bill, is submitted to the Committees on Appropriations of the House and Senate, none of the funds in the bill for the Cooperative Agreement Program shall be available for a cooperative agreement with a State or local government for the housing of Federal prisoners and detainees when the cost per bed space for such cooperative agreement exceeds \$50,000. Finally, language is provided that any cooperative agreement with a cost per bed space that exceeds \$25,000 must remain in effect for no less than 15 years.

On pages 22 and 23, under Federal Prison Industries, Incorporated, language is included permitting the Federal Prison Industries, Incorporated, to make such expenditures within the limits of funds and borrowing authority available and in accord with the law and to make such contracts and commitments without regard to fiscal year limitations as provided by Section 104 of the Government Corporation Control Act as may be necessary in carrying out the program set forth in the budget for the current fiscal year. Language is also included permitting the purchase of not to exceed five

passenger motor vehicles, for replacement only, and hire of passenger motor vehicles.

On page 23, under Limitation on Administrative Expenses, Federal Prison Industries, Incorporated, language is included permitting the funds for administrative expenses and for services as authorized by 5 U.S.C. 3109 to be computed on an accrual basis to be determined in accordance with the Corporation's prescribed accounting system in effect on July 1, 1946. The language further provides that such amounts shall be exclusive of depreciation, payment of claims, and expenditures which the said accounting system requires to be capitalized or charged to cost of commodities acquired or produced, including selling and shipping expenses and expenses in connection with acquisition, construction, operation, maintenance, improvement, protection, or disposition of facilities and other property belonging to the Corporation or in which it has an interest.

On page 23, under General Provisions—Department of Justice, Section 101 provides a limitation of \$45,000 from funds appropriated to the Department of Justice for official reception and representation expenses in accordance with distributions, procedures, and regulations established by the Attorney General.

On page 24, under Section 102, language is provided that subject to subsection (b) of section 102 of the Department of Justice and Related Agencies Appropriations Act, 1993, authorities contained in public Law 96-132, "The Department of Justice Appropriation Authorization Act, fiscal year 1980" shall remain in effect until the termination date of this Act or until the effective date of a Department of Justice Appropriations Authorization Act, whichever is earlier.

On page 24, under Section 103, language is included which prohibits funds appropriated for the Department of Justice to require any person to perform or facilitate in any way the performance of any abortion.

On page 24, under Section 104, language is included which allows the Director of the Federal Bureau of Prisons to provide necessary escort services for female inmates who request abortion services outside a Federal prison facility.

On page 24, under Section 105, language is included which would permit up to \$2,000,000 of funds appropriated to the Department of Justice to be available for rewards to individuals who furnish information regarding acts of terrorism against a United States person or property.

On page 25, under Section 106, language is included which allows transfers from the Assets Forfeiture Fund to the Buildings and Facilities account for the construction of correctional institutions to be used for the construction and renovation of Immigration and Naturalization Service and United States Marshals Service detention facilities and for the authorized purposes of the Support of United States Prisoners' Cooperative Agreement Program.

On page 25, under section 107, language is provided that permits up to 5 percent of any appropriation made available for the current fiscal year for the Justice Department to be transferred between such appropriations, but no such appropriation shall be increased or decreased by more than 5 percent by any such transfer. The lan-

guage also provides that this section shall not apply to the appropriation made in the bill for the Office of Justice Programs, "Justice Assistance." Further, the language provides that any transfer made pursuant to this section shall be treated as a reprogramming of funds under section 605 of the accompanying bill and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.

On page 26 of the bill, under section 108, language is provided that notwithstanding 31 U.S.C. 3302 or any other statute affecting the crediting of collections, the Attorney General may credit to the Department of Justice Working Capital Fund, for fiscal year 1994 and thereafter, up to 3 percent of all amounts collected pursuant to civil debt collection litigation activities of the Department of Justice. The language further provides that such amounts in the Working Capital Fund shall be subject to the terms and conditions of that fund and shall be used only for paying the costs of processing and tracking such litigation.

On page 26 of the bill, under section 109(a), language is provided that amends subsection 524(c)(9)(E) of Title 28 United States Code by inserting "up to and including September 30, 1993," immediately after the phrase "and on September 30 of each fiscal year thereafter,". In addition, language is included under section 109(b) that notwithstanding any other provision of law, the first \$20,000,000 of the amounts made available in fiscal year 1994 in accordance with section 524(c)(9)(E) of Title 28 United States Code shall be transferred to Federal Prison Systems, "Buildings and Facilities".

On pages 26 and 27, under Commission on Civil Rights, language is included earmarking \$2,000,000 for regional offices and \$700,000 for civil rights monitoring activities. In addition, a limitation of \$20,000 is included for employing consultants. Also, a limitation is included prohibiting the appropriation from being used to employ more than four full-time individuals under Schedule C of the Excepted Service exclusive of one special assistant for each commissioner. Finally, language is included that prohibits any of the appropriation from being used to reimburse commissioners for more than 75 billable days with the exception of the Chairman who is permitted 125 billable days.

On pages 27 and 28, under Equal Employment Opportunity Commission, language is included permitting non-monetary awards to private citizens. In addition, a limitation of \$2,500 is included for official reception and representation expenses.

On page 28, under the Federal Communications Commission, language is recommended setting a limitation of \$4,000 for official representation expenses. In addition, language is included providing up to \$450,000 for land and structures, and up to \$300,000 for improvement and care of grounds and repair to buildings. Also, language is provided permitting the purchase of up to sixteen motor vehicles and authorizing the use of funds for special counsel fees. Language is also included permitting not to exceed \$300,000 of the appropriation to remain available until September 30, 1995 for research and policy studies.

On page 29, under Federal Maritime Commission, language is provided establishing a ceiling of \$2,000 for official reception expenses.

On page 29, under Federal Trade Commission, language is provided establishing a ceiling of \$2,000 for official reception expenses. In addition, language is included which permits up to \$19,000,000 of offsetting collections derived from fees collected for pre-merger notification filings under the Hart-Scott-Rodino Antitrust Improvements Act of 1976 to be retained and used for necessary expenses in this appropriation. In addition, language is included which provides that the sum appropriated for the Federal Trade Commission shall be reduced as such offsetting collections are received during fiscal year 1994 so as to result in a final fiscal year appropriation estimated at not more than \$69,740,000. Language is included that provides that any fees received in excess of \$19,000,000 in fiscal year 1993 shall remain available until expended, but shall not be available for obligation until fiscal year 1995. In addition, language is provided that prohibits any of the funds made available to the Commission in the act from being used for expenses authorized by section 151 of the Federal Deposit Insurance Corporation Improvement Act of 1991.

On pages 30 and 31, under Securities and Exchange Commission, language is included allowing the use of funds for the rental of space (to include multiyear leases) in the District of Columbia and elsewhere, and establishing a ceiling of \$3,000 for official reception expenses. Also, language is included setting a limit of \$10,000 toward funding a permanent secretariat for the International Organization of Securities Commissions. In addition, language is included which permits up to \$100,000 to be available for expenses for consultations and meetings hosted by the Commission with foreign governmental and other regulatory officials, members of their delegations, and appropriate representatives and staff to exchange views concerning developments relating to securities matters, development and implementation of cooperation agreements concerning securities matters and provision of technical assistance for the development of foreign securities markets. Further, such expenses may include necessary logistic and administrative expenses and the expenses of Commission staff and foreign invitees and attendees at such consultations and meetings. Also, the language provides that such expenses may include incidental expenses such as meals taken in the course of such attendance, any travel or transportation to or from such meetings, and any other related lodging or subsistence. In addition, language is included that specifies that upon enactment of legislation amending the Investment Advisors Act of 1940 and subject to the schedule of fees contained in such legislation, the Commission may collect not to exceed \$16,000,000 in fees and such fees shall be deposited as an offsetting collection to this appropriation to recover the costs of registration, supervision, and regulation of investment advisors and their activities. The language further provides that such fees shall remain available until expended.

On page 32, under the State Justice Institute, language is included providing that up to \$2,500 of appropriated amounts may be available for official reception expenses.

On page 32, under Department of Commerce, National Institute of Standards and Technology, "Scientific and Technical Research and Services", language is recommended which would permit not to exceed \$5,880,000 to be transferred to the "Working Capital Fund".

On page 33 of the bill under Industrial Technology Services, language is provided that makes the appropriation available for expenses of the Manufacturing Extension Partnership and the Quality Outreach Program of the National Institute of Standards and Technology. In addition, language is included which permits not to exceed \$1,290,000 of the appropriation to be transferred to the "Working Capital Fund".

On page 33, under National Oceanic and Atmospheric Administration, "Operations, Research, and Facilities", the bill provides for the expenses of not to exceed 439 active commissioned officers, construction of facilities including initial equipment, and alteration, modernization, and relocation of facilities. Also, language is recommended which transfers \$55,554,000 from the fund entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries". In addition, language is included which permits the appropriation to be used for grants, contracts, or other payments to nonprofit organizations for the purposes of conducting activities pursuant to cooperative agreements.

On page 35, under General Administration, Salaries and Expenses, language is included limiting the amount for official entertainment to \$3,000.

On page 36, under Economic and Statistical Analysis, language is included permitting the appropriation to remain available until September 30, 1995.

On pages 36 and 37, under International Trade Administration, "Operations and Administration", language is provided which permits the appropriation to be used for trade promotional activities abroad without regard to the provisions of 44 U.S.C. 3702 and 3703. The language also permits the appropriation to be used for full medical coverage for dependent members of immediate families of employees stationed overseas and employees temporarily posted overseas, as well as for travel and transportation of employees of the United States and Foreign Commercial Service between two points abroad without regard to 49 U.S.C. 1517.

Language is included under this heading which permits employment of Americans and aliens by contract for services abroad, rental of space abroad for periods not exceeding ten years, and expenses of alteration, repair or improvement. In addition, language is included which permits purchase or construction of temporary demountable exhibition structures for use abroad, and payment of tort claims in the manner authorized in the first paragraph of 28 U.S.C. 2672 when such claims arise in foreign countries. In addition, language is included which permits not to exceed \$327,000 for official representation expenses abroad and purchase of passenger motor vehicles for official use abroad at not to exceed \$30,000 per vehicle. In addition, language is included which permits the purchase of insurance on official motor vehicles and the renting of tie-lines and teletype equipment. Also, language is included which provides that the provisions of the first sentence of section 105(f) and all of section 108(c) of the Mutual Educational and Cultural Ex-

change Act of 1961 (22 U.S.C. 2455(f) and 2458(c)) shall apply in carving out these activities without regard to 15 U.S.C. 4912, and that for the purpose of this Act, contributions under the provisions of the Mutual Educational and Cultural Exchange Act shall include payment for assessments for services provided as part of these activities.

On pages 38 and 39, under Export Administration, "Operations and Administration", language is provided which permits the appropriation to be used for costs associated with the performance of Export Administration field activities both domestically and abroad. Language is also included to provide for full medical coverage for dependent members of immediate families of employees stationed overseas, employment of Americans and aliens by contract for services abroad, rental of space abroad for periods not exceeding ten years, and expenses of alteration, repair, or improvement. Also, language is included to permit payment of tort claims in the manner authorized in the first paragraph of 28 U.S.C. 2672 when such claims arise in foreign countries. In addition, the bill provides that not to exceed \$22,000 may be used for official representation expenses abroad. Language is included to permit award of compensation to informers under the Export Administration Act of 1979 and as authorized by 22 U.S.C. 401(b) and purchase of passenger motor vehicles for official use and motor vehicles for law enforcement use with special requirement vehicles eligible for purchase without regard to any price limitation otherwise established by law. Finally, language is included which provides that the provisions of the first sentence of section 105(f) and all of section 108(c) of the Mutual Educational and Cultural Exchange Act of 1961 shall apply in carrying out these activities.

On page 39, under Minority Business Development Agency, language is included to permit the funds to be used for fostering, promoting, and developing minority business enterprise including expenses of grants, contracts, and other agreements with public or private organizations. Language is also included which permits \$15,562,000 to be available for program management.

On page 39, under United States Travel and Tourism Administration, language is included to permit travel to the United States and its possessions without regard to 44 U.S.C. 501, 3702, and 3703. Language is also included to permit employment of American citizens and aliens by contract for services abroad, rental of space abroad for periods not exceeding five years, and expenses of alteration, repair, or improvement. In addition, language is included to permit purchase or construction of temporary demountable exhibition structures for use abroad, advance of funds under contract abroad, and payment of tort claims in the manner authorized in the first paragraph of 28 U.S.C. 2372 when such claims arise in foreign countries. Finally, language is provided which limits representation expenses abroad to \$15,000.

On page 40, under Patent and Trademark Office, language is included which permits necessary expenses for the defense of suits instituted against the Commissioner of Patents and Trademarks. Language is also included which provides that the amounts made available from the Patent and Trademark Office Fee Surcharge Fund shall not exceed amounts deposited.

On page 41, under the National Telecommunications and Information Administration, "Public Telecommunications Facilities, Planning and Construction", language is included that provides that notwithstanding section 391 of the Communications Act of 1934, as amended, the prior year unobligated balances may be made available for grants for projects for which applications have been submitted and approved during any fiscal year. On page 42 of the bill under Information Infrastructure Grants, language is included which provides that notwithstanding the requirements of sections 392(a) and 392(c) of the Communications Act of 1934, the appropriation may be used for the planning and construction of telecommunications networks.

On pages 42 through 44, under General Provisions—Department of Commerce, the following general provisions that fall within the rule are recommended:

Section 201 provides that during the current fiscal year, applicable appropriations and funds made available to the Department of Commerce by this Act shall be available for the activities specified in the Act of October 26, 1949 to the extent and in the manner prescribed by said Act, and notwithstanding 31 U.S.C. 3324 may be used for advanced payments not otherwise authorized, only upon the certification of officials designated by the Secretary that such payments are in the public interest.

Section 203 prohibits any of the funds made available by this Act to be used to support the hurricane reconnaissance aircraft and activities that are under the control of the United States Air Force or the United States Air Force Reserve.

Section 204 prohibits any of the funds in this, any previous Act or hereinafter to be available to reimburse the Unemployment Trust Fund or any fund or account of the Treasury of pay for any expenses paid before October 1, 1992 as authorized by section 8051 of Title 5, United States Code, for services performed after April 20, 1990, by individuals appointed to temporary positions within the Bureau of the Census for purposes relating to the 1990 Decennial Census of Population.

Section 205 provides that up to 5 percent of any appropriation made available for the Department of Commerce in the Act may be transferred between such appropriations. The language also provides that any transfer made under this section shall be treated as a reprogramming of funds under section 605 of the accompanying bill and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.

On page 44, under the Judiciary, Supreme Court of the United States, "Salaries and Expenses", language is included permitting not to exceed \$10,000 to be used for the purpose of transporting Associate Justices. In addition, a limitation of \$10,000 is recommended for official reception and representation expenses, and for miscellaneous expenses approved by the Chief Justice.

On page 45, under Care of the Building and Grounds appropriation for the Supreme Court, language is included providing that \$300,000 remain available until expended.

On page 45, under U.S. Court of Appeals for the Federal Circuit, "Salaries and Expenses", and under U.S. Court of International

Trade, "Salaries and Expenses", language is included which allows funds to be spent for necessary expenses of these courts.

On page 45, under Courts of Appeals, District Courts, and Other Judicial Services, "Salaries and Expenses", language is recommended which allows funds to be spent for necessary expenses of the courts, and which permits the purchase of firearms and ammunition. In addition, language is included providing that \$20,000,000 for space alteration projects remain available until expended. In addition, language is included permitting \$500,000 to remain available until expended for acquisition of books, periodicals and newspapers. In addition, language is included which permits up to \$2,063,000 to be appropriated from the Vaccine Injury Compensation Trust Fund for expenses of the Claims Court associated with processing cases under the National Childhood Vaccine Injury Act of 1986.

On pages 46 and 47, under Defender Services, language is included permitting the use of funds for compensation of expenses of attorneys appointed to assist the court in criminal cases where the defendant has waived representation by counsel. In addition, language is included permitting the use of funds for compensation of travel expenses of guardians *ad litem* acting on behalf of financially eligible minor or incompetent offenders in connection with transfers to foreign countries. Language is also included permitting the use of funds for compensation of attorneys appointed to represent jurors in civil actions for the protection of their employment.

On page 47, under Fees of Jurors and Commissioners, language is included which provides that compensation of land commissioners shall not exceed that of the highest rate payable under 5 U.S.C. 5332.

On page 48, under Court Security, language is included which provides that funds in this account shall be expended by the U.S. Marshals Service consistent with standards or guidelines agreed to by the Administrative Office of the U.S. Courts and the Attorney General.

On page 48, under Administrative Office of the United States Courts, "Salaries and Expenses", language is included allowing expenses for advertising and rent in the District of Columbia and elsewhere. In addition, language is included permitting up to \$7,500 for official reception and representation expenses.

On page 49, under Federal Judicial Center, "Salaries and Expenses", language is included permitting up to \$1,000 for official reception and representation expenses as well as language permitting \$1,800,000 to remain available through September 30, 1995.

On page 49, under United States Sentencing Commission, language is included permitting up to \$1,000 for official reception and representation expenses.

On page 50 under General Provisions—The Judiciary, Section 302 permits use of funds in the bill for expenses of the Special Court established under the Regional Rail Reorganization Act of 1973.

On page 50, section 303 permits up to 5 percent of any appropriation made in the Act for the Judiciary to be transferred between such appropriations, but no such appropriation shall be increased or decreased by more than 5 percent by any such transfer.

The language also provides that any transfer pursuant to this section shall be treated as a reprogramming of funds under section 605 of the accompanying bill and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.

On pages 50 and 51, under section 304, language is recommended that provides that notwithstanding any other provision of law, the Salaries and Expenses appropriation for District Courts, Courts of Appeals, and Other Judicial Services shall be available for official reception and representation expenses of the Judicial Conference of the United States. The language further provides that such available funds shall not exceed \$10,000 and shall be administered by the Director of the Administrative Office of the United States Courts in his capacity as Secretary of the Judicial Conference.

On pages 51 and 52, under Department of Transportation, the Maritime Administration, Operations and Training, language is provided that notwithstanding any other provision of law, the Secretary of Transportation may use proceeds derived from the sale or disposal of National Defense Reserve Fleet vessels that are currently collected and retained by the Maritime Administration, to be used for facility and ship maintenance, modernization and repair, acquisition of equipment, and fuel costs necessary to maintain training at the United States Merchant Marine Academy and State maritime academies. Finally, language is included that permits reimbursements to be made to this appropriation from receipts to the "Federal Ship Financing Fund" for administrative expenses in support of that program.

On page 52, under Maritime Administration, Ready Reserve Force, language is included making the appropriation available to acquire and maintain a surge shipping capability in the National Defense Reserve Fleet in an advanced state of readiness and for related programs. In addition, language is included that permits reimbursements to be made to the Operations and Training appropriation for expenses related to this program.

On page 52, under Administrative Provisions—Maritime Administration, language is provided that notwithstanding any other provision of this Act, the Maritime Administration is authorized to furnish utilities and services and make necessary repairs in connection with any lease, contract, or occupancy involving Government property under control of the Maritime Administration. In addition, the language provides that payments received by the Maritime Administration for utilities, services, and repairs so furnished or made shall be credited to the appropriation charged with the cost thereof. In addition, language is recommended that rental payments under any such lease, contract, or occupancy on account of items other than such utilities, services or repairs, shall be paid into the Treasury as miscellaneous receipts. In addition, language is recommended that prohibits obligation from the construction funds established by the Merchant Marine Act of 1936, or any other obligation, in excess of the appropriations and limitations contained in this bill and all recipients which otherwise would be deposited to the credit of said fund shall be paid to the Treasury as miscellaneous receipts.

On page 54, under Office of the United States Trade Representative, language is included which permits \$2,500,000 of the appropriation to remain available until expended. Language is also included providing a limitation of \$98,000 for official reception and representation expenses.

On page 55, under the Small Business Administration, "Salaries and Expenses", language is included limiting the amount for official reception and representation expenses to \$3,500. In addition, language is included which permits up to \$500,000 of the \$71,266,000 provided for Small Business Development Centers to pay expenses of the National Small Business Development Center Advisory Board and to reimburse centers for participation in evaluations and to maintain a clearinghouse. Language is also included to prohibit funds from being used to impose any new or increased loan guaranty fee or debenture guaranty fee. In addition, language is included to prohibit funds from being used to impose any new or increased user fee or management assistance fee.

On page 56, under the Business Loans Program Account, language is included allowing funds to be used for the cost of modifying loans. In addition, language is included which allows \$94,737,000 to be transferred to and merged with the appropriation for SBA, Salaries and Expenses for the common overhead expenses associated with implementing the Credit Reform Act of 1990.

On pages 56 and 57, under Disaster Loans Program Account, language is included to permit funds to be used for the cost of modifying loans. Also included is language which prohibits any of the funds provided in this or any other Act to be used for the cost of direct loans to any borrower under section 7(b) of the Small Business Act to relocate voluntarily outside the community in which the disaster has occurred. In addition, language is included which allows \$76,101,000 to be transferred to and merged with the appropriation for SBA, Salaries and Expenses.

On page 57, under SBIC Bankruptcy Provision, language is included which prohibits any of the funds appropriated to be used to guarantee any participating securities authorized by Public Law 102-366 until legislation has been enacted which directly or indirectly prohibits the filing of a petition under the Bankruptcy Code by a small business investment company licensed under subsections (c) or (d) of section 301 of the Small Business Investment Act of 1958 or until regulations have been implemented to reduce risks to the Small Business Administration from companies licensed under subsections (c) or (d) of said Act.

On page 57 under Thomas Jefferson Commemoration Commission, language is included which provides that any unobligated balances of amounts made available for fiscal year 1993 shall expire on September 30, 1994.

On page 58 under the Legal Services Corporation, language is provided which prohibits any of the funds appropriated for the Legal Services Corporation from being expended for any purpose prohibited or limited by or contrary to any of the provisions in section 607 of Public Law 101-515 and that all references to "1991" in section 607 of Public Law 101-515 shall be deemed to be "1994".

On page 58 under Economic Development Administration, "Economic Development Assistance Programs", language is included

that makes the appropriation subject to such laws that were in effect immediately before September 30, 1982. Language is also included that prohibits the funds appropriated or otherwise made available under this heading to be used directly or indirectly for attorneys' or consultants' fees in connection with securing grants and contracts made by the Economic Development Administration.

On page 59, "Salaries and Expenses", language is included which permits the appropriation to be used to monitor projects approved pursuant to title I of the Public Works Employment Act of 1976, as amended, title II of the Trade Act of 1974, and the Community Emergency Drought Relief Act of 1977.

On page 59, under Department of State, Administration of Foreign Affairs, "Salaries and Expenses" language is included which permits the use of the appropriation for representation expenses to certain international organizations in which the United States participates pursuant to treaties ratified pursuant to the advice and consent of the Senate, or to specific acts of Congress.

On page 61, under Acquisition and Maintenance of Buildings Abroad, language is included which prohibits the appropriation from being used for acquisition of furniture and furnishings and generators for other departments and agencies.

On page 62, under the Repatriation Loans Program account, language is included which permits the transfer of \$183,000 for administrative expenses to the Salaries and Expenses account.

On pages 62 and 63, under Contributions to International Organizations, language is included which limits the amount available to pay arrearages to \$88,083,000 and provides that the payment of arrearages shall be directed toward activities that are mutually agreed upon by the United States and the respective international organization. In addition, language is included which prohibits the use of United States Contributions to International Organizations for payment of the United States' share of interest costs made known to the United States Government for external borrowings by such organizations incurred on or after October 1, 1984.

On page 63, under International Conferences and Contingencies, language is recommended which makes funds available for personal services without regard to civil service and classification laws. Also, language is included which limits representation expenses to \$200,000.

On page 64, under International Boundary and Water Commission, United States and Mexico, language is included limiting representation expenses to \$6,000.

On page 65, under American Sections, International Commissions, language is included limiting representation expenses to \$9,000.

On page 65, under International Fisheries Commissions, language is included that provides that the United States' share of the expenses of the International Fisheries Commission may be advanced to the respective commissions pursuant to 31 U.S.C. 3324.

On page 66, under General Provisions—Department of State, section 502 provides that up to 5 percent of any appropriation made available in the Act for the Department of State may be transferred between such appropriations, but no such appropriation shall be increased or decreased by more than 5 percent by any such

transfer. The language further provides that any transfer pursuant to this section shall be treated as a reprogramming of funds under section 605 of the accompanying bill and shall not be available for obligation or expenditure except in compliance with the procedures set forth in this section.

On page 67, under Arms Control and Disarmament Agency, language is included which provides that up to \$100,000 is available for official reception and representation expenses.

On page 67, under Board for International Broadcasting, language is included which limits representation expenses to \$52,000.

On page 68, under the International Trade Commission, language is included recommending a ceiling of \$2,500 for official reception and representation expenses. In addition, language is included which makes these funds available until expended.

On page 68, under Japan-U.S. Friendship Commission, language is included providing up to \$1,420,000 in Japan currency as authorized by Public Law 94-118.

On page 69, under "Salaries and Expenses" United States Information Agency, language is included which permits up to \$700,000 to carry out certain activities authorized by law, including employment, without regard to civil service and classification laws, of persons on a temporary basis.

On page 71, under the Israeli-Arab Scholarship Program, language is included which makes available all interest and earnings accruing to the Israeli-Arab Scholarship Fund on or before September 30, 1994.

On page 72, under Radio Construction, language is included for purchase, rent, construction, and improvement of facilities for radio transmission and reception and purchase and installation of necessary equipment for radio transmission and reception.

On pages 73 through 75, under Title VI—General Provisions, the following sections are included which come under the rule:

Section 603 provides that the expenditure of any appropriation under this Act for any consulting service through procurement contract, pursuant to 5 U.S.C. 3109 shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection, except where otherwise provided under existing law, or under existing executive order issued pursuant to existing law.

Section 604 provides that if any provision of this Act or the application of such provision to any person or circumstances shall be held invalid, the remainder of the Act and the application of each provision to persons or circumstances other than those as to which it is held invalid shall not be affected thereby.

Section 605(a) provides that none of the funds provided under this Act or provided from any accounts in the Treasury of the United States derived by the collection of fees available to the agencies funded by this Act shall be available for obligation or expenditure through a reprogramming of funds which: (1) creates new programs; (2) eliminates a program, project, or activity; (3) increases funds or personnel by any means for any project or activity for which funds have been denied or restricted; (4) relocates an office or employee; (5) reorganizes of-

fices, programs, or activities; or (6) contracts out or privatizes any functions or activities presently performed by Federal employees; unless the Appropriations Committee of both Houses of Congress are notified 15 days in advance of such reprogramming of funds.

Section 605(b) provides that none of the funds provided under this Act or provided from any accounts in the Treasury of the United States derived by the collection of fees available to the agency funded by this Act shall be available for obligation or expenditure for activities, programs, or projects through a reprogramming of funds in excess of \$500,000 or 10 percent whichever is less that: (1) augments existing programs, projects, or activities; (2) reduces by 10 percent funding for any existing program, project, or activity, or numbers of personnel by 10 percent as approved by Congress; or (3) results from any general savings due to a reduction in personnel which would result in a change in existing programs, activities, or projects as approved by Congress, unless the Appropriations Committee of both Houses of Congress are notified 15 days in advance of such reprogramming of funds.

COMPLIANCE WITH RULE XIII—CLAUSE 3 (RAMSEYER RULE)

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the accompanying bill, as reported, are shown as follows (new matter is printed in *italics*, existing law in which no change is proposed is shown in *roman*):

In section 109(a), under General Provisions—Department of Justice, section 524(c)(9)(E) of title 28 United States Code, as amended, is further amended as follows:

(E) Subject to the notification procedures contained in section 606 of Public Law 101-515, and after reserving the amounts authorized in subparagraph (D) above, any unobligated balances remaining in the Fund on September 30, 1991, and on September 30 of each fiscal year thereafter, *up to and including September 30, 1993*, shall be available to the Attorney General, without fiscal year limitation, for the law enforcement, prosecution, and correctional activities, and any related training requirements of Federal agencies. Any amounts provided pursuant to this section may be used under authorities available to the organization receiving the funds.

TRANSFER OF FUNDS

Pursuant to clause 1(b), rule X of the House of Representatives, the following information is submitted describing the transfer of funds recommended in the accompanying bill:

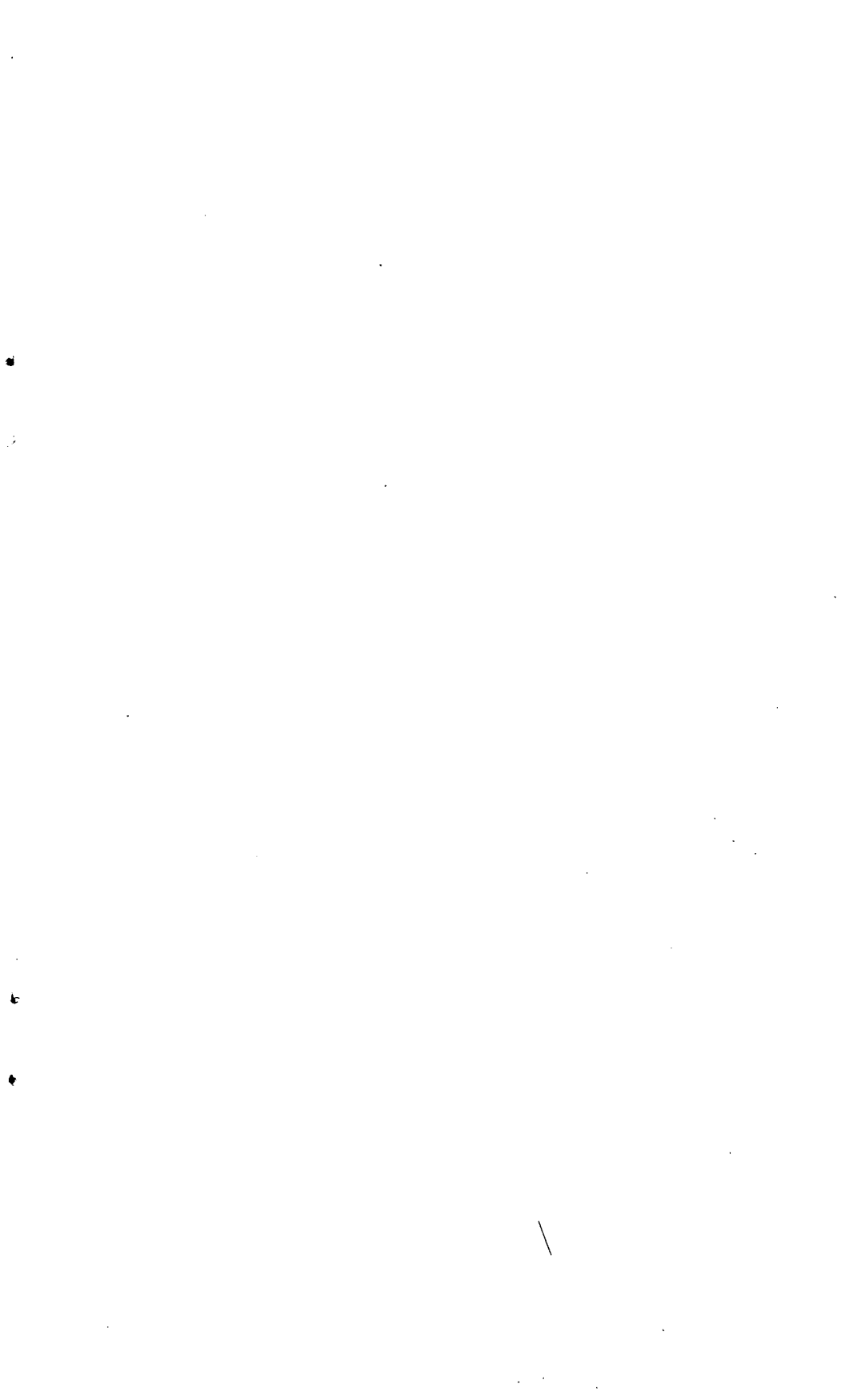
On page 33, under "Operations, Research, and Facilities," the Committee recommends that \$55,544,000 be derived by transfer from the fund entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries." This fund is a permanent appropriation to which a portion of Customs duties on fishery products is appropriated for fisheries research, management, and

development. The Committee believes it appropriate to use a portion of these funds to support fisheries research and development programs under the "Operations, Research, and Facilities" account.

On page 26 under section 109(b) of General Provisions—Department of Justice, the Committee recommends that the first \$20,000,000 of the amounts available in fiscal year 1994 in accordance with section 524(c)(9)(E) of title 28 United States Code be transferred to Federal Prison System, "Buildings and Facilities."

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 1993 enacted amounts and budget estimates presented for fiscal year 1994:



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993
AND THE BUDGET ESTIMATES FOR 1994 -- PERMANENT AUTHORITY**

[These funds become available automatically under earlier, or 'permanent' law without further, or annual action by the Congress.
Thus, these amounts are not included in the accompanying bill.]

(1) Agency and item	(2) New budget (obligational) authority, fiscal year 1993	(3) Budget estimates of new (obligational) authority, fiscal year 1994	(4) Fiscal year 1994 estimate compared with, fiscal year 1993
FEDERAL FUNDS			
DEPARTMENT OF COMMERCE			
National Oceanic and Atmospheric Administration:			
Operations, Research, and Facilities (transfer from other accounts).....	5,100,000	5,100,000	
Promote and develop fishery products and research pertaining to American fisheries (transfer from other accounts).....	61,408,000	61,400,000	-8,000
Total, Department of Commerce.....	66,508,000	66,500,000	-8,000
DEPARTMENT OF JUSTICE			
Legal Activities: Assets forfeiture fund.....			
Immigration and Naturalization Service:			
Immigration legalization.....	419,531,000	406,760,000	-12,771,000
Immigration user fee.....	8,281,000	2,248,000	-6,033,000
Land border inspection fee.....	253,608,000	255,016,000	+1,408,000
Immigration examinations fee.....	4,000,000	4,094,000	+94,000
Office of Justice Programs: Crime victims fund.....	337,415,000	347,529,000	+10,114,000
	150,000,000	154,800,000	+4,800,000
Total, Department of Justice.....	1,172,835,000	1,170,447,000	-2,388,000

DEPARTMENT OF STATE

Administration of Foreign Affairs:

Repatriation loans program account.....	550,000		
Repatriation loans financing account (authority to borrow).....	173,000	174,000	+ 1,000
Payment to the Foreign Service Retirement and Disability Fund	406,928,000	435,100,000	+ 28,172,000
International Center, Washington, D.C.....	533,000	550,000	+ 17,000
Total, Department of State.....	408,184,000	435,824,000	+ 27,640,000

THE JUDICIARY

Courts of Appeals, District Courts, and Other Judicial Services:

Salaries and expenses.....	8,400,000	6,200,000	-2,200,000
Registry administration.....	4,000,000	4,000,000	
Judiciary automation fund.....	62,571,000	100,987,000	+ 38,416,000
Federal Judicial Center: Gifts and donations	220,000	477,000	+ 257,000
Total, the Judiciary.....	75,191,000	111,664,000	+ 36,473,000

SMALL BUSINESS ADMINISTRATION

Business direct loan financing account (authority to borrow)

Disaster direct loan financing account (authority to borrow).....	107,727,000	72,793,000	-34,934,000
Pollution control equipment fund liquidating account.....	1,398,060,000	340,419,000	-1,057,641,000
	23,000,000	9,000,000	-14,000,000
Total, Small Business Administration	1,528,787,000	422,212,000	-1,106,575,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993
AND THE BUDGET ESTIMATES FOR 1994 — PERMANENT AUTHORITY—Continued**

[These funds become available automatically under earlier, or "permanent" law without further, or annual action by the Congress.
Thus, these amounts are not included in the accompanying bill.]

(1) Agency and item	(2) New budget (obligational) authority, fiscal year 1993	(3) Budget estimates of new (obligational) authority, fiscal year 1994	(4) Fiscal year 1994 estimate compared with, fiscal year 1993
DEPARTMENT OF TRANSPORTATION			
Maritime Administration: Ocean freight differential (authority to borrow).....	51,008,000	50,169,000	-839,000
Total, Federal funds.....	3,302,513,000	2,256,816,000	-1,045,697,000
TRUST FUNDS			
DEPARTMENT OF COMMERCE			
General Administration: Gifts and bequests.....	200,000	200,000	
DEPARTMENT OF TRANSPORTATION			
Maritime Administration: Gifts and bequests.....	10,000	10,000	
DEPARTMENT OF STATE			
Foreign Service retirement and disability fund.....	165,000,000	167,100,000	+2,100,000
Miscellaneous trust funds.....	2,400,000	2,400,000	
Total, Department of State.....	167,400,000	169,500,000	+2,100,000

THE JUDICIARY

Judicial Retirement Funds:

Judicial officers' retirement fund.....	9,697,000	23,214,000	+13,517,000
Judicial survivors' annuities fund.....	21,422,000	22,697,000	+1,275,000
Claims court judges retirement fund	536,000	568,000	+32,000
Total, the Judiciary.....	31,655,000	46,479,000	+14,824,000

RELATED AGENCIES

Christopher Columbus Quincentenary Jubilee Commission:

Gifts and donations.....	10,335,000	810,000	-9,525,000
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Commission for the Preservation of America's Heritage

Abroad.....	75,000	45,000	-30,000
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James Madison Memorial Fellowship Foundation

United States Information Agency:	12,515,000	2,987,000	-9,528,000
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Total, Related agencies.....

	22,925,000	3,842,000	-19,083,000
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Total, Trust funds.....

	222,190,000	220,031,000	-2,159,000
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Total, Permanent funds

	3,524,703,000	2,476,847,000	-1,047,856,000
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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
TITLE I - DEPARTMENT OF JUSTICE AND RELATED AGENCIES					
DEPARTMENT OF JUSTICE					
Office of Justice Programs					
Justice Assistance.....	665,299,000	665,652,000	650,000,000	-15,299,000	-15,652,000
Public safety officers benefits program:					
Death benefits.....	28,013,000	28,936,000	28,936,000	+923,000	-2,000,000
Disability benefits.....		2,000,000			
Total, Office of Justice Programs.....	693,312,000	696,588,000	678,936,000	-14,376,000	-17,652,000
General Administration					
Salaries and expenses.....	115,929,000	117,389,000	117,196,000	+1,267,000	-193,000
Advance appropriation.....	20,000,000	20,000,000			-20,000,000
Office of Inspector General.....	30,622,000	30,898,000	30,898,000	+276,000	
Quintaco Training Center.....	7,700,000			-7,700,000	
Weed and Seed Fund.....	13,150,000	13,492,000	12,829,000	-321,000	-663,000
Federal/State partnerships.....		100,000,000			-100,000,000
Total.....	167,401,000	281,779,000	160,923,000	-6,478,000	-120,856,000

United States Parole Commission					
Salaries and expenses.....	9,309,000	9,385,000	9,385,000	+ 76,000	.....
Legal Activities					
Salaries and expenses, general legal activities.....	395,500,000	408,384,000	400,968,000	+ 5,468,000	-7,416,000
Vaccine injury compensation trust fund.....	2,000,000	3,000,000	1,900,000	-100,000	-1,100,000
Independent counsel (permanent, indefinite).....	4,500,000	4,000,000	4,000,000	-500,000	.....
Civil liberties public education fund (permanent, definite).....	500,000,000	100,000,000	100,000,000	-400,000,000	.....
Civil liberties public education fund.....	.....	5,000,000	.....	.....	-5,000,000
Salaries and expenses, Antitrust Division.....	44,626,000	44,817,000	44,817,000	+ 191,000	.....
Offsetting fee collections.....	(16,900,000)	(17,275,000)	(19,000,000)	(+ 2,100,000)	(+ 1,725,000)
Total budget authority available.....	(61,526,000)	(62,092,000)	(63,817,000)	(+ 2,291,000)	(+ 1,725,000)
Salaries and expenses, United States Attorneys.....	768,300,000	808,797,000	808,797,000	+ 40,497,000	.....
Assets forfeiture fund surplus.....	22,400,000	.....	.....	-22,400,000	.....
Total budget authority available.....	790,700,000	808,797,000	808,797,000	+ 18,097,000	.....
United States Trustee System Fund.....	57,221,000	57,350,000	56,521,000	-700,000	-829,000
Offsetting fee collections.....	(32,300,000)	(37,487,000)	(37,487,000)	(+ 5,187,000)	.....
Total budget authority available.....	(89,521,000)	(94,837,000)	(94,008,000)	(+ 4,487,000)	(-829,000)
Salaries and expenses, Foreign Claims Settlement Commission.....	898,000	940,000	940,000	+ 42,000	.....
Salaries and expenses, United States Marshals Service.....	333,300,000	339,808,000	339,808,000	+ 6,508,000	.....
Support of United States prisoners.....	234,125,000	356,884,000	307,700,000	+ 73,575,000	-49,184,000
Assets forfeiture fund surplus.....	27,600,000	.....	.....	-27,600,000	.....
Total budget authority available.....	261,725,000	356,884,000	307,700,000	+ 45,975,000	-49,184,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
Fees and expenses of witnesses	81,010,000	103,022,000	103,022,000	+ 22,012,000	.....
D.C. Informant Protection .....	.....	1,400,000	.....	.....	-1,400,000
Total budget authority available.....	81,010,000	104,422,000	103,022,000	+ 23,412,000	-1,400,000
Salaries and expenses, Community Relations Service	26,106,000	34,545,000	26,792,000	+ 686,000	-7,753,000
Assets forfeiture fund	93,000,000	63,000,000	60,275,000	-32,725,000	-2,725,000
Total, Legal activities	2,590,586,000	2,330,947,000	2,255,540,000	-335,046,000	-75,407,000
Radiation Exposure Compensation .....	.....	.....	.....	.....	.....
Administrative expenses	2,722,000	2,722,000	2,586,000	-136,000	-136,000
Payment to radiation exposure compensation trust fund.....	170,750,000	250,000	.....	-170,750,000	-250,000
Total	173,472,000	2,972,000	2,586,000	-170,886,000	-386,000
Interagency Law Enforcement .....	.....	.....	.....	.....	.....
Organized crime drug enforcement	385,248,000	384,381,000	384,381,000	-867,000	.....
Federal Bureau of Investigation .....	.....	.....	.....	.....	.....
Salaries and expenses	1,900,023,000	1,976,005,000	1,949,305,000	+ 49,282,000	-26,700,000
Identification division automation	75,400,000	84,400,000	75,400,000	.....	-9,000,000
Total	1,975,423,000	2,060,405,000	2,024,705,000	+ 49,282,000	-35,700,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
Federal Prison Industries, Incorporated (limitation on administrative expenses)	(3,181,000)	(3,395,000)	(3,100,000)	(-81,000)	(-295,000)
Total	1,982,937,000	2,323,064,000	2,155,211,000	+ 172,274,000	-167,853,000
Total, Department of Justice	9,661,372,000	9,839,212,000	9,389,351,000	-272,021,000	-449,861,000
(Limitation on administrative expenses)	(3,181,000)	(3,395,000)	(3,100,000)	(-81,000)	(-295,000)
RELATED AGENCIES					
Commission on Civil Rights					
Salaries and expenses	7,776,000	7,923,000	7,545,000	-211,000	-358,000
Equal Employment Opportunity Commission					
Salaries and expenses	222,000,000	234,845,000	230,000,000	+ 8,000,000	-4,845,000
Federal Communications Commission					
Salaries and expenses	128,500,000	129,889,000	129,889,000	+ 1,389,000	.....
Offsetting fee collections .....	.....	(16,105,000)	.....	.....	(-16,105,000)
Total budget authority available	(128,500,000)	(145,994,000)	(129,889,000)	(+ 1,389,000)	(-16,105,000)
Federal Maritime Commission					
Salaries and expenses	18,300,000	19,450,000	18,383,000	+ 83,000	-1,067,000

Federal Trade Commission					
Salaries and expenses.....	69,650,000	71,740,000	69,740,000	+ 90,000	-2,000,000
Offsetting fee collections	(16,900,000)	(17,275,000)	(19,000,000)	(+2,100,000)	(+1,725,000)
Total budget authority available.....	(86,550,000)	(89,015,000)	(88,740,000)	(+2,190,000)	(-275,000)
National Commission to Support Law Enforcement					
Salaries and expenses.....	.....	.....	500,000	+ 500,000	+ 500,000
Securities and Exchange Commission					
Salaries and expenses.....	127,235,000	57,856,000	57,856,000	-69,379,000	.....
Offsetting fee collections - FY 1993 (new).....	(96,000,000)	.....	.....	(-96,000,000)	.....
Offsetting fee collections - carryover	(30,000,000)	.....	.....	(-30,000,000)	.....
Investment Advisor Fee.....	.....	16,587,000	.....	.....	-16,587,000
Investment advisor fee offsetting receipt.....	.....	-16,587,000	.....	.....	+ 16,587,000
Special Fund (Registration Fees).....	.....	180,000,000	.....	.....	-180,000,000
Offsetting receipts .....	.....	-180,000,000	.....	.....	+ 180,000,000
Total budget authority available.....	(253,235,000)	(57,856,000)	(57,856,000)	(-195,379,000)	.....
State Justice Institute					
Salaries and expenses 1/.....	13,550,000	20,000,000	13,550,000	.....	-6,450,000
Total related agencies	587,011,000	541,703,000	527,483,000	-59,528,000	-14,220,000
Total, title I, Department of Justice and related agencies	10,248,383,000	10,380,915,000	9,916,834,000	-331,549,000	-464,081,000
(Limitation on administrative expenses)	(3,181,000)	(3,395,000)	(3,100,000)	(-81,000)	(-295,000)

1/ The State Justice Institute is authorized to submit its budget directly to Congress. The President's budget proposes elimination of the Institute.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
TITLE II - DEPARTMENT OF COMMERCE					
National Institute of Standards and Technology					
Scientific and technical research and services	192,940,000	240,988,000	210,000,000	+17,060,000	-30,988,000
Industrial technology services	86,067,000	232,524,000	162,000,000	+75,933,000	-70,524,000
Construction of research facilities	105,000,000	61,686,000	61,686,000	-43,314,000	.....
Total	384,007,000	535,198,000	433,686,000	+49,679,000	-101,512,000
National Oceanic and Atmospheric Administration					
Operations, research, and facilities	1,521,416,000	1,757,672,000	1,650,000,000	+128,584,000	-107,672,000
(By transfer from Promote and Develop Fund)	(55,000,000)	(61,400,000)	(55,544,000)	(+544,000)	(-5,856,000)
(By transfer from Damage assessment & restoration revolving fund, permanent) .....	.....	1,500,000	1,500,000	+1,500,000	.....
(Damage assessment & restoration revolving fund)	-17,506,000	-1,500,000	-1,500,000	+16,006,000	.....
Total	1,503,910,000	1,757,672,000	1,650,000,000	+146,090,000	-107,672,000
Construction	94,500,000	79,063,000	89,775,000	-4,725,000	+10,712,000
Fleet modernization, shipbuilding and conversion	30,000,000	23,064,000	23,064,000	-6,936,000	.....
Fishing vessel obligations guarantee	470,000	.....	459,000	-11,000	+459,000
Fishing vessel and gear damage fund	1,306,000	1,335,000	1,273,000	-33,000	-62,000

Fishermen's contingency fund.....	1,025,000	1,051,000	999,000	-26,000	-52,000
Foreign fishing observer fund.....	565,000	564,000	550,000	-15,000	-14,000
Total, National Oceanic and Atmospheric Admin	1,631,776,000	1,862,749,000	1,766,120,000	+ 134,344,000	-96,629,000
General Administration					
Salaries and expenses.....	31,712,000	38,042,000	33,042,000	+ 1,330,000	-5,000,000
Office of Inspector General	15,805,000	18,381,000	15,860,000	+ 55,000	-2,521,000
Total.....	47,517,000	56,423,000	48,902,000	+ 1,385,000	-7,521,000
Bureau of the Census					
Salaries and expenses.....	123,955,000	140,798,000	131,170,000	+ 7,215,000	-9,628,000
Periodic censuses and programs.....	173,300,000	130,918,000	110,000,000	-63,300,000	-20,918,000
Total.....	297,255,000	271,716,000	241,170,000	-56,085,000	-30,546,000
Economic and Statistical Analysis					
Salaries and expenses.....	39,353,000	49,802,000	45,220,000	+ 5,867,000	-4,582,000
International Trade Administration					
Operations and administration.....	213,851,000	246,333,000	221,445,000	+ 7,594,000	-24,888,000
Export Administration					
Operations and administration.....	41,015,000	34,747,000	34,747,000	-6,268,000	.....
Minority Business Development Agency					
Minority business development.....	37,889,000	45,381,000	38,362,000	+ 473,000	-7,019,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
United States Travel and Tourism Administration					
Salaries and expenses.....	15,608,000	20,298,000	17,120,000	+1,512,000	-3,178,000
Proposed fees, offsetting receipts.....	-3,000,000	-3,000,000	-3,000,000	.....	.....
Patent and Trademark Office					
Salaries and expenses.....	86,672,000	103,000,000	88,329,000	+1,657,000	-14,671,000
Technology Administration					
Salaries and expenses.....	4,450,000	5,425,000	4,500,000	+50,000	-925,000
National Technical Information Service					
NTIS revolving fund.....	8,000,000	.....	.....	-8,000,000	.....
National Telecommunications and Information Administration					
Salaries and expenses.....	17,900,000	21,927,000	18,927,000	+1,027,000	-3,000,000
Public telecommunications facilities, planning and construction.....	21,320,000	20,636,000	20,254,000	-1,066,000	-382,000
Endowment for Children's Educational Television.....	1,000,000	1,000,000	1,000,000	.....	.....
Information infrastructure grants.....	.....	51,000,000	21,746,000	+21,746,000	-29,254,000
Total.....	40,220,000	94,563,000	61,927,000	+21,707,000	-32,636,000

Economic Development Administration					
Economic development assistance programs.....	223,150,000	223,150,000	+6,150,000		
Salaries and expenses.....	30,151,000	26,284,000	+41,000		-3,867,000
Administrative expenses.....			-875,000		
Total.....	253,301,000	249,434,000	+5,316,000		-3,867,000
Total, Department of Commerce.....	3,575,936,000	3,247,962,000	+159,231,000		-327,974,000
(By transfer).....	(61,400,000)	(55,544,000)	(+5,444,000)		(-5,856,000)
TITLE III - THE JUDICIARY					
Supreme Court of the United States					
Salaries and expenses:					
Salaries of justices.....	1,641,000	1,616,000	+15,000		-25,000
Other salaries and expenses.....	22,934,000	20,710,000	+25,000		-2,224,000
Total.....	24,575,000	22,326,000	+40,000		-2,249,000
Care of the building and grounds.....	3,320,000	2,699,000	-621,000		-421,000
Total, Supreme Court of the United States.....	27,695,000	25,025,000	-581,000		-2,670,000
United States Court of Appeals for the Federal Circuit					
Salaries and expenses:					
Salaries of judges.....	1,755,000	1,727,000	+13,000		-28,000
Other salaries and expenses.....	13,357,000	11,400,000	+1,560,000		-1,957,000
Total.....	15,112,000	13,127,000	+1,573,000		-1,985,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (Enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
United States Court of International Trade					
Salaries and expenses:					
Salaries of judges.....	1,307,000	1,358,000	1,331,000	+ 24,000	-27,000
Other salaries and expenses	9,038,000	10,904,000	9,769,000	+ 731,000	-1,135,000
Total.....	10,345,000	12,262,000	11,100,000	+ 755,000	-1,162,000
Courts of Appeals, District Courts, and Other Judicial Services					
Salaries and expenses:					
Salaries of judges.....	165,777,000	174,921,000	172,131,000	+ 6,354,000	-2,790,000
Other salaries and expenses	1,813,223,000	2,252,519,000	2,017,000,000	+ 203,777,000	-235,519,000
Subtotal.....	1,979,000,000	2,427,440,000	2,189,131,000	+ 210,131,000	-238,309,000
Vaccine Injury Compensation Trust Fund	2,075,000	2,172,000	2,063,000	-12,000	-109,000
Total.....	1,981,075,000	2,429,612,000	2,191,194,000	+ 210,119,000	-238,418,000
Defender services	215,121,000	387,268,000	297,252,000	+ 82,131,000	-90,016,000
Fees of jurors and commissioners.....	68,820,000	79,095,000	77,095,000	+ 8,275,000	-2,000,000
Court security.....	81,253,000	105,965,000	84,500,000	+ 3,247,000	-21,465,000
Total, Courts of Appeals, District Courts, and Other Judicial Services.....	2,346,269,000	3,001,940,000	2,650,041,000	+ 303,772,000	-351,899,000

Administrative Office of the United States Courts					
Salaries and expenses	45,100,000	57,553,000	44,612,000	-488,000	-12,941,000
Federal Judicial Center					
Salaries and expenses	17,500,000	20,453,000	18,467,000	+ 967,000	-1,986,000
Judicial Retirement Funds					
Payment to Judiciary Trust Funds	8,520,000	20,545,000	20,545,000	+ 12,025,000	.....
National Commission on Judicial Discipline and Removal					
Salaries and expenses	443,000	.....	.....	-443,000	.....
United States Sentencing Commission					
Salaries and expenses	9,000,000	9,000,000	8,468,000	-532,000	-532,000
Total, title III, the Judiciary	<u>2,474,337,000</u>	<u>3,164,560,000</u>	<u>2,791,385,000</u>	<u>+ 317,048,000</u>	<u>-373,175,000</u>
TITLE IV - RELATED AGENCIES					
Department of Transportation					
Maritime Administration					
Operating-differential subsidies (liquidation of contract authority)	(225,000,000)	(240,870,000)	(240,870,000)	(+ 15,870,000)	.....
Operations and training	71,736,000	80,081,000	76,423,000	+ 4,687,000	-3,658,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
Ready reserve force: Maintenance, Operations, and facilities	240,500,000	140,000,000	140,000,000	-100,500,000	.....
Fleet addition	200,000,000	160,000,000	160,000,000	-40,000,000	.....
Total, Ready reserve force	440,500,000	300,000,000	300,000,000	-140,500,000	.....
Military useful vessel obligation guarantees:	48,000,000	.....	.....	-48,000,000	.....
Guaranteed loans subsidy	4,000,000	.....	.....	-4,000,000	.....
Administrative expenses .....	.....	.....	.....	.....	.....
Total, Military useful vessel oblig guarantees	52,000,000	.....	.....	-52,000,000	.....
Total, Maritime Administration	564,236,000	380,081,000	376,423,000	-187,813,000	-3,658,000
Christopher Columbus Quincentenary Jubilee Commission	.....	.....	.....	.....	.....
Salaries and expenses	200,000	.....	.....	-200,000	.....
Commission on Agricultural Workers	.....	.....	.....	.....	.....
Salaries and expenses	578,000	.....	.....	-578,000	.....
Commission on Immigration Reform	.....	.....	.....	.....	.....
Salaries and expenses	300,000	1,452,000	900,000	+600,000	-552,000

Commission on Security and Cooperation in Europe					
Salaries and expenses.....	1,102,000	1,099,000	1,047,000	-55,000	-52,000
Competitiveness Policy Council					
Salaries and expenses.....	1,223,000	1,200,000	1,140,000	-83,000	-60,000
Marine Mammal Commission					
Salaries and expenses.....	1,260,000	1,290,000	1,226,000	-34,000	-64,000
Martin Luther King, Jr. Federal Holiday Commission					
Salaries and expenses.....	300,000	302,000	300,000	.....	-2,000
Office of the United States Trade Representative					
Salaries and expenses.....	19,992,000	20,143,000	21,318,000	+1,326,000	+1,175,000
Small Business Administration					
Salaries and expenses.....	248,800,000	227,494,000	243,326,000	-5,474,000	+15,832,000
Office of Inspector General.....	8,300,000	9,454,000	7,962,000	-338,000	-1,492,000
Business Loans Program Account:					
Direct loans subsidy.....	20,479,000	21,032,000	22,994,000	+2,515,000	+1,962,000
Guaranteed loans subsidy.....	213,920,000	191,955,000	219,459,000	+5,539,000	+27,504,000
Administrative expenses.....	97,101,000	99,723,000	94,737,000	-2,364,000	-4,986,000
Total.....	331,500,000	312,710,000	337,190,000	+5,690,000	+24,480,000
Disaster Loans Program Account:					
Direct loans subsidy.....	80,657,000	49,925,000	75,000,000	-5,657,000	+25,075,000
Administrative expenses.....	78,000,000	80,106,000	76,101,000	-1,895,000	-4,005,000
Subtotal.....	158,657,000	130,031,000	151,101,000	-7,556,000	+21,070,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
Contingency fund	75,000,000			-75,000,000	
Total	233,657,000	130,031,000	151,101,000	-82,556,000	+ 21,070,000
Surety bond guarantees revolving fund	13,020,000	13,372,000	12,369,000	-651,000	-1,003,000
Total, Small Business Administration	835,277,000	693,061,000	751,948,000	-83,329,000	+58,887,000
Thomas Jefferson Commemoration Commission					
Salaries and expenses	200,000	200,000	62,000	-138,000	-138,000
Legal Services Corporation					
Payment to the Legal Services Corporation 1/	357,000,000	525,515,000	400,000,000	+43,000,000	-125,515,000
Total, Related agencies	1,781,668,000	1,624,343,000	1,554,364,000	-227,304,000	-69,979,000
(Limitation on direct loans)					
(Limitation on guaranteed loans)					
(Liquidation of contract authority)	(225,000,000)	(240,870,000)	(240,870,000)	(+ 15,870,000)	

1/ The Legal Services Corporation is authorized to submit its budget request directly to Congress. The President's budget includes \$432,000,000 for the Corporation.

TITLE V - DEPARTMENT OF STATE AND
RELATED AGENCIES

DEPARTMENT OF STATE

Administration of Foreign Affairs

Diplomatic and Consular Programs 1/					
Salaries and expenses 1/	2,134,000,000	1,667,584,000	1,612,206,000	+1,612,206,000	-55,378,000
Registration fees	700,000	506,416,000	481,416,000	-1,652,584,000	-25,000,000
		700,000	665,000	-35,000	-35,000
Total	2,134,700,000	2,174,700,000	2,094,287,000	-40,413,000	-80,413,000
Buying power maintenance	14,000,000	4,000,000	3,800,000	-10,200,000	-200,000
Office of Inspector General	24,055,000	24,055,000	23,469,000	-586,000	-586,000
Representation allowances	4,900,000	4,881,000	4,780,000	-120,000	-101,000
Protection of foreign missions and officials	10,814,000	10,814,000	10,551,000	-263,000	-263,000
Acquisition and maintenance of buildings abroad	570,500,000	420,500,000	381,481,000	-189,019,000	-39,019,000
New Diplomatic posts	25,000,000			-25,000,000	
Emergencies in the diplomatic and consular service	8,000,000	8,000,000	7,805,000	-195,000	-195,000
Repatriation loans program account:					
Direct loans subsidy	624,000	624,000	593,000	-31,000	-31,000
(Limitation on direct loans)	(780,000)	(780,000)		(-780,000)	(-780,000)
Administrative expenses	193,000	193,000	183,000	-10,000	-10,000
Total	817,000	817,000	776,000	-41,000	-41,000

1/ The President's budget included this request in a combined "Salaries and expenses" account which totaled \$2,174,000,000.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

(1) Agency and item	(2) Appropriated, 1993 (enacted to date)	(3) Budget esti- mates, 1994	(4) Recommended in bill	(5) Bill compared with appro- priated, 1993	(6) Bill compared with budget estimates, 1994
International Organizations and Conferences					
Contributions to international organizations.....	820,495,000	860,885,000	800,516,000	-19,979,000	-60,369,000
Arrearage payments.....	92,719,000	97,719,000	88,083,000	-4,636,000	-9,636,000
Arrearage payments, advance appropriation, FY 1995		163,016,000			-163,016,000
Total.....	913,214,000	1,121,620,000	888,599,000	-24,615,000	-233,021,000
Contributions for international peacekeeping activities.....	438,323,000	597,744,000	401,607,000	-36,716,000	-196,137,000
Arrearage payments.....	21,992,000	21,992,000	20,892,000	-1,100,000	-1,100,000
Arrearage payments, advance appropriation, FY 1995		21,992,000			-21,992,000
Total.....	460,315,000	641,728,000	422,499,000	-37,816,000	-219,229,000
International conferences and contingencies	5,600,000	6,600,000	5,463,000	-137,000	-1,137,000
Total, International Organizations and Conferences.....	1,379,129,000	1,769,948,000	1,316,561,000	-62,568,000	-453,387,000
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses	11,330,000	11,330,000	11,054,000	-276,000	-276,000
Construction.....	14,790,000	14,790,000	14,051,000	-739,000	-739,000

American sections, international commissions	4,403,000	4,403,000	4,290,000	-113,000	-113,000
International fisheries commissions	14,200,000	14,200,000	14,200,000		
Total	44,723,000	44,723,000	43,595,000	-1,128,000	-1,128,000
Other					
United States Bilateral Science and Technology Agreements	4,500,000	4,500,000	4,275,000	-225,000	-225,000
Payment to the Asia Foundation	16,693,000	16,693,000	16,287,000	-406,000	-406,000
Russian, Eurasian, and East European research and training program	4,961,000			-4,961,000	
Total	26,154,000	21,193,000	20,562,000	-5,592,000	-631,000
Total, Department of State	4,377,417,000	4,624,199,000	4,047,916,000	-329,501,000	-576,283,000
RELATED AGENCIES					
Arms Control and Disarmament Agency					
Arms control and disarmament activities	46,500,000	62,500,000	47,279,000	+ 779,000	-15,221,000
Board for International Broadcasting					
Grants and expenses	220,000,000	220,000,000	214,643,000	-5,357,000	-5,357,000
Israel relay station (rescission)			-180,000,000	-180,000,000	-180,000,000
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses	200,000	200,000	200,000		
International Trade Commission					
Salaries and expenses	44,852,000	45,416,000	44,391,000	-461,000	-1,025,000

**COMPARATIVE STATES OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1993 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1994—Continued**

Agency and item (1)	Appropriated, 1993 (Enacted to date) (2)	Budget esti- mates, 1994 (3)	Recommended in bill (4)	Bill compared with appro- priated, 1993 (5)	Bill compared with budget estimates, 1994 (6)
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses.....	200,000	200,000	200,000	.....	.....
International Trade Commission					
Salaries and expenses.....	44,852,000	45,416,000	44,391,000	-461,000	-1,025,000
Japan - United States Friendship Commission					
Japan - United States Friendship Trust Fund.....	1,250,000	1,250,000	1,250,000	.....	.....
(Foreign currency appropriation).....	(1,420,000)	(1,420,000)	(1,420,000)	.....	.....
United States Information Agency					
Salaries and expenses.....	736,693,000	773,024,000	730,000,000	-6,693,000	-43,024,000
Office of Inspector General.....	4,390,000	4,390,000	4,247,000	-143,000	-143,000
Educational and cultural exchange programs.....	223,447,000	242,922,000	217,650,000	-5,797,000	-25,272,000
Eisenhower Exchange Fellowship Program, trust fund.....	300,000	300,000	300,000	.....	.....
Israeli Arab scholarship program.....	397,000	159,000	159,000	-238,000	.....
Radio construction.....	103,647,000	103,620,000	75,164,000	-28,483,000	-28,456,000
Broadcasting to Cuba.....	28,531,000	28,351,000	.....	-28,531,000	-28,351,000
East-West Center.....	26,000,000	26,000,000	23,000,000	-3,000,000	-3,000,000
Russian Far East technical assistance center.....	2,000,000	.....	.....	-2,000,000	.....
North/South Center.....	8,700,000	.....	8,000,000	-700,000	+ 8,000,000

National Endowment for Democracy.....	30,000,000	50,000,000	17,500,000	-12,500,000	-32,500,000
Radio Broadcasting to Cuba.....	.....	.....	8,750,000	+ 8,750,000	+ 8,750,000
Total.....	1,164,105,000	1,228,766,000	1,084,770,000	-79,335,000	-143,996,000
Total, related agencies	1,476,907,000	1,558,132,000	1,212,533,000	-264,374,000	-345,599,000
Total, title V, Department of State and related agencies.....	5,854,324,000	6,182,331,000	5,260,449,000	-593,875,000	-921,882,000
SCOREKEEPING ADJUSTMENTS					
Breached Bond Detention Fund.....	1,000,000	.....	.....	-1,000,000	.....
Immigration User Fee	-1,000,000	.....	.....	+ 1,000,000	.....
Disaster loans emergency funding.....	-75,000,000	.....	.....	+ 75,000,000	.....
Disaster supplemental (H.R. 5620)	250,000	.....	.....	-250,000	.....
Arrearage payments, advance appropriation, FY95 .....	.....	-185,008,000	.....	.....	+ 185,008,000
Total, adjustments.....	-74,750,000	-185,008,000	.....	+ 74,750,000	+ 185,008,000
Grand total, fiscal year 1994	23,372,693,000	24,743,077,000	22,770,994,000	-601,699,000	-1,972,083,000